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M I N U T E S

Eighty-Fourth Meeting

CAPE COD NATIONAL SEASHORE ADVISORY COMMISSION

At

Headquarters, Cape Cod National Seashore

South Wellfleet, Massachusetts

February 6, 1970

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AGENDA

CAPE COD NATIONAL SEASHORE ADVISORY COMMISSION

Eighty-fourth Meeting

February 6, 1970

Item	Subject
1.	Adoption of Agenda
2.	Approval of Minutes of Previous Meeting
3.	Communications Received by the Commission
4.	Progress Report - Cape Cod National Seashore
5.	Report on Seashore NEED Program
6.	Wellfleet request to use Seashore land for parking expansion at Long and Great Ponds
7.	Nauset Rod and Gun Club request to use Seashore land for target range
8.	Horton's Park proposed expansion and improvement
9.	Proposed legislation for marine reserves, control of offshore dredging etc.
10.	Agenda Items and Date for Next Meeting
11.	New Business

The eighty-fourth meeting of the Cape Cod National Seashore Advisory Commission was held on February 6, 1970 at the Administration Building in the Marconi Station Area, South Wellfleet, Massachusetts. The following members were present:

MEMBERS	Recommended by
Joshua A. Nickerson, Chairman	Barnstable County
Leo E. Diehl, Vice Chairman	Secretary of the Interior
Robert A. McNeece, Secretary	Town of Chatham
Nathan Malchman	Town of Provincetown
Esther Wiles	Town of Wellfleet

OTHERS — National Park Service, US Department of the Interior

Leslie P. Arnberger, Superintendent, Cape Cod National Seashore
Norton M. Bean, Chief, Visitor Services " " " "
James H. Bowman, Park Engineer " " " "
Larry J. Tillman, Chief, Interp. & Res. Plng., Cape Cod Nat'l.Seashore
Lyndell Baldwin, Secretary Cape Cod National Seashore

ALSO

Charles Orsi, District Supervisor, Mass. Dept. of Natural Resources
Major Robert Ottaviano, Public Information Officer, North Truro Air Force Station

Absent Commission Members: Arthur W. Brownell (Commonwealth of Massachusetts); John W. Carleton (Town of Truro); Ralph A. Chase (Town of Eastham); Gaston Norgeot (Town of Orleans).

The meeting was called to order at 1:30 p.m. by Chairman Nickerson

MR. NICKERSON: I would like to introduce Major Ottaviano of the 762nd Radar Squadron, North Truro Air Force Station. Major Ottaviano is Liaison or Public Information Officer at that facility. He expressed an interest in our activities and I invited him to come today so that he could get a glimpse of how we operate.

Item 1. Adoption of the Agenda

It was moved, seconded and VOTED to adopt the Agenda as printed.

Item 2. Approval of Minutes of Previous Meeting

It was moved, seconded and VOTED to adopt the Minutes of the previous meeting as printed.

Item 3. Communications Received by the Commission

MR. MCNEECE: I suggest a communication should go to the town of Orleans requesting that they have a representative attend these meetings.

MR. NICKERSON: I have here a copy of a letter written by the Orleans Seclectmen which I would like to read: (Reads)

"Russell E. Train, Secretary of the Interior, US DI, Office of the Secretary, Washington D.C. 20240. Dear Sir: This is to inform you that I recommend Mr. Linnell E. Studley, off Barley Neck Road, East Orleans, Mass. to represent the Town of Orleans for the next term to the Cape Cod National Seashore Advisory Board. Very truly yours, (signed) Gaston L. Norgeot"

Since that time I have seen Mr. Studley at a party. He told me he had been asked. I told him I was glad and that I would talk with Mr. Norgeot and suggest he bring him to today's meeting for an introduction. He said he would but apparently he is sick in bed

today. I think Mr. Studley would make a good member and show up at our meetings. The State nominee to replace Joe Child I have heard by the grapevine, is a fellow named Norton Nickerson.

MR. ARNBERGER: We understand Dr. Nickerson is on the faculty at Tufts and has a home in Dennis.

MR. NICKERSON: I have received a letter from a Mr. Joshua Bar-Lev from Cambridge, Massachusetts who wanted material on the Seashore to write a paper on a law school project. I asked Mr. Arnberger to answer if he would. I think Mr. Bar-Lev's letter might be of interest to you. (Reads)

"Mr. Joshua Nichorson, Cape Cod National Seashore, South Wellsley, 02663. Dear Mr. Nichorson: I just spoke with Mr. Putnam at the Attorney General's office, who refered me to you (I hope I spelled your name correctly). I am a third year law student at Harvard, and for my third year paper I am interested in studying the marine sanctuary project off Cape Cod. Basically, and unless you can suggest a better format, I would like to analyze the legal aspects, jurisdictional problems, and current statutory obstacles in the creation of such a marine sanctuary. Eventually, and to fulfil the requirements of my Law of the Ocean seminar, I would like to draft a model law on the subject, based on your experiences and those in other states, and countries.

"If it is possible, can you please send me as many materials on the subject as would be useful in educating me on the nature of the project and its legal aspects. In addition, if you have any other sources or bibliography, I would greatly appreciate your sending it to me. Finally, in the near future I would like to meet with you personally, after I have digested some of these materials, and speak with you about the subject. I look forward to hearing from you. Sincerely, (signed) Joshua Bar-Lev"

At my request, Mr. Arnberger replied and sent a copy of the resolution passed by this Commission on the subject and a copy of

Public Law 87-126 authorizing establishment of the seashore, and advised him of the hearing which was to be held December 16 on the proposed Cape Cod Marine Sanctuary, and also suggested that I would be glad to meet with him personally and discuss any details. It would seem to me this Commission is hardly the source he should look to for information on the proposed marine sanctuary however.

MR. MCNEECE: He would get more informational material from the Special Commission on Marine Boundaries and Resources or from Mr. Putname in the Attorney General's office, much more.

MR. NICKERSON: Mr. Putnam referred him to me. I also received a public land review questionnaire which was sent to certain individuals.

MRS. WILES: I thought it was very difficult to answer because you had only three choices to fit the answers into.

MR. MCNEECE: I thought so too. I think they are trying to bring out whether or not agencies such as ours are acting as rubber stamps or contributing to the solution of problems. I answered to the best of my ability, and didn't find it too difficult.

MRS. WILES: It was hard to answer truthfully.

MR. NICKERSON: Are there any other communications? If not we will proceed to the next item on the agenda.

Item 4. Progress Report - Cape Cod National Seashore

MR. ARNBERGER: During the past two months Seashore operations have

been at a lower ebb than usual. This has been due principally to the bad weather which has plagued the Cape this year. Our main accomplishments have been to keep the Seashore "machine" in reasonably good order and accomplish some advance planning for the coming season. I will list some of the more important activities that have taken place during the past two months to bring the Commission up to date and to indicate what progress or lack of progress as the case may be, has been made.

Visitation this January has totaled 47,326 which represents an 11% decrease from January of last year.

MR. NICKERSON: I don't think that is surprising. Last year there wasn't a day that they didn't play golf at Eastward Ho.

MR. ARNBERGER: (Continuing the Progress Report). This figure is obtained by the number of cars multiplied by 2-1/2 factor. It is interesting to note that the major part of this decrease occurred in the South District with travel to the North District being almost the same as it was a year ago. The actual count of visitors to the Salt Pond Visitor Center amounted to 1,250 persons, a decrease of 425 from a year ago. The visitor count at Province Lands was 1661.

MR. NICKERSON: For the same number of days as last year. I guess when Provincetown is open they have a heavy attendance due to conventions.

MR. MALCHMAN: The convention business is off this year.

MR. MCNEECE: How do you account for that attendance then Nate?

MR. MALCHMAN: There may be recent visitors who haven't seen the new facility who go there. I think the counter is picking up local traffic also. There are not that many roads you can go on for fun drives. Warren Perry said a large number of visitors were local folks on a Sunday afternoon drive.

MR. TILLMAN: Many people come in to look at the weather instruments; to look at the ocean, the passing shipping etc.

MR. ARNBERGER: This is the first year of operation at the Province Lands Visitor Center. It is hard to tell what the pattern will be. It was almost double Eastham's in December.

MR. NICKERSON: I don't think you can draw too many conclusions from that short experience. It is interesting and surprising.

MRS. WILES: People don't feel they have been on Cape Cod until they go to Provincetown.

MR. NICKERSON: This is a question of visiting a particular building; this is not an actual head count, but of cars passing over a counter.

MR. ARNBERGER: It is too early to say.

MR. NICKERSON: If you find this ratio or proportion continues outside of the summer season it might well indicate there should be an acceleration of plans for an outdoor museum.

MR. ARNBERGER: This is one of our top priorities, but with construction as it is, it is going to be a long time.

MR. MALCHMAN: If we have that number of visitors, particularly in the Spring and Fall, it would give them a better understanding if we could complete those outdoor museum projects. We don't have the same museum-type facility Eastham has.

MR. ARNBERGER: Our outdoor exhibit is tentatively scheduled for 1972 or 1973 at the earliest. My guess is that it will be later than that. But I agree with you that this visitation points up a need.

MR. NICKERSON: The visitation has far exceeded any anticipated in December and January.

MR. ARNBERGER: I don't think so. I don't think anybody specifically anticipated just what it would be, but thought that the visitation would be greater than at Eastham.

MR. MALCHMAN: Conventions aside, there seems to be at the Provincetown Inn and the two or three other motels open, very good business on weekends. Just casual visitors.

MR. ARNBERGER: (Continuing Progress Report) All construction projects are closed down. The only construction remaining to be accomplished is the roadside parking area on the Herring Cove Road and improvements to the entrance to Race Point Beach which will be accomplished next Spring.

Major effort is underway to improve the management of oversand vehicle use in the Provincetown area. With the tremendous increase in this use that has occurred in the past years it is obvious that

we are going to have to improve our regulation of this activity if the area values and natural features are not to be badly damaged. The regulatings relating to this use have been revised, a guide booklet and improved map for the sand routes is in preparation, the present maze of routes is being simplified and improved markers installed. We are also devising an improved cleanup system utilizing trash bags which hopefully will encourage the visitors themselves to pick up trash and keep the area clean. Major emphasis is being given to the Dunes Parking Area which was one of the most heavily used recreation sites in the entire Seashore last year. We plan to rope off and sign a portion of the dune near the parking area to try to confine most of the visitor use to this location.

MR. NICKERSON: Where is that?

MR. ARNBERGER: Near the Whitehead Brothers' sand pit.

MR. NICKERSON: Something like the ski run principle?

MR. ARNBERGER: In principle we will sign it and try to explain why we want people to stay in this roped off area. This is the area surrounding the sandpit. (Continues Progress Report) We also plan to mark a route from the parking area to the backshore for hikers to use which we hope will minimize damage and cleanup.

MR. MALCHMAN: Will that eliminate the route from Snail Road?

MR. ARNBERGER: That is closed now except to a key arrangement for residents in the area. The road is closed, chained and keyed, and

was most of last summer. (Continues Progress Report)
Our former Commission member Joe Child, as you will remember, often expressed concern regarding safety hazards in connection with bicycles on the Race Point Road in Provincetown. We have met with the Massachusetts Department of Public Works which has agreed to put in warning signs, and as funds permit, we hope to extend the bicycle trail to a point closer to Nelson's Stables which will reduce the distance on the busy road that cyclists have to traverse to reach the start of the bike trail.

The former commercial operation in the Highland House was terminated on December 31 in accord with the provisions of the Special Use Permit. The building was left in rather poor condition and Seashore Maintenance forces have expended considerable effort in cleanup. Some rehabilitation and modification of the interior is now underway by the Truro Historical Society which will be using the building as an historical museum subject to the Special Use Permit which was issued last Fall.

We have met with the Provincetown Planning Board and with Mr. John Atwood and others representing the planning consultants of Provincetown. As most of you are aware, the town plan as presently envisioned, calls for a large parking area on the outside of town with a public transportation system operating from the parking area

to the town by way of a new tour road proposed for construction. This proposal has been discussed with representatives of the Department of Transportation to explore possible financing under a demonstration grant. The Washington Office of the Park Service has been requested to establish liaison with the Department of Transportation so that all interests can be coordinated as the project progresses. Since the Provincetown plan involves possible land exchanges and revisions in the Seashore boundary as well as use of Seashore lands for parking areas and even for high rise development, the next step will be a detailed Master Plan Study of the Provincetown area to work out the specifics of cooperative planning and development between the town and the seashore.

On December 31, 1969 title to the so-called Ball Tract in Truro passed to the National Park Foundation. The Foundation is a non-profit organization authorized by Act of Congress and empowered to buy and sell land, hold property, accept donations and expend funds in support of National Park Service programs. The Ball Tract of some 231 acres with about one-half mile beach frontage is a particularly desirable tract and was the subject of negotiation for quite some time before land acquisition funds were exhausted. It is expected that the Foundation will hold this land for eventual acquisition by the Service as soon as authorization and funding are available.

I regret to report that so far there has been no action regarding the proposal of the Nauset Regional School District to take over the Wellfleet Job Corps Center. However, I did have a telephone call this morning, from our Washington Office which indicated that perhaps the approval had just been signed and is on its way out, so it would appear that that proposal is to be approved. This proposal was forwarded to our Washington Office following review by the Advisory Commission at the last meeting.

All reviews have been completed at the field level and in our Regional Office regarding the Cape Cod Master Plan. The plan has been in our Washington Office for quite some time presumably awaiting the approval of the Management Objectives, which as you will recall, were discussed by the Commission at its October 17 meeting. I would hope that the Objectives will be approved soon, and then the next step would presumably be a public meeting here on the Cape at which the Master Plan will be made available for review and comment by the public.

We have had a number of personnel changes. Park Naturalist Bob Taylor has transferred to Big Horn Canyon National Recreation Area in Montana and Wyoming where he will head up the interpretive program. Dick Fulcher, our very talented and artistic sign maker, has been transferred and promoted to a position as Exhibit Specialist in our

Museum Lab soon to be located at Harpers Ferry, West Virginia. The position which was vacated several months ago by Ray Kimpel as Ranger in the North District, will be filled by Mr. Ronald Aldorfer early in March, who comes to us from Mammoth Cave National Park in Kentucky.

Applications for seasonal positions have been coming in in greater quantity than ever before. Some 500 to 600 have been received which adds up to four or five applicants for each job available.

MR. MALCHMAN: Where do they come from?

MR. ARNBERGER: All over but most of them from ...

MR. NICKERSON: Teachers?

MR. ARNBERGER: Lots, who have summer available. (Continues Progress Report) Of passing interest is the theft of the primary overhead power line serving Pilgrim Heights. Replacement will be costly.

MR. ORSI: We have gone to aluminum; they won't steal that.

MR. ARNBERGER: Unfortunately, that particular line we own; others, the Power Company owns.

MR. NICKERSON: What do they do with the wire they steal?

MR. ARNBERGER: They melt it down and sell it for copper; it is worth enough today to make the work worthwhile.

MR. ORSI: One individual's estate is sueing our Department and the Commonwealth of Massachusetts because they were electrocuted stealing a live line.

MR. ARNBERGER: (Continuing the Progress Report) The Commission might also be interested in knowing that an informal inquiry has been received from the Coast Guard regarding the possible location of a Coast Guard Station on Long Point. We may hear more of this in the future.

MR. NICKERSON: Wouldn't your attitude toward this depend on what they would do with the present one? If they give the Park Service those two (Race Point and Nauset) we wouldn't mind a bit.

MR. MALCHMAN: They would have to build a pier, I would think.

MR. ARNBERGER: They would have to have a pier; that is their problem now, the station is about two miles from the boat. They want to get them together, which means docking and launching facilities.

MR. MALCHMAN: They have explored three locations and backed away.

MR. MCNEECE: They are studying the same thing in Chatham.

MR. ARNBERGER: The economics of this may be discouraging. The cost of building and maintaining a road to Long Point would be prohibitive; they do intend to do field survey work and make a horseback guess as to cost.

MRS. WILES: The road on Bound Brook Island, does this belong to the town or to the Government?

MR. ARNBERGER: I am not sure. Do you know Ben (Bean)?

MR. BEAN: I am not certain.

MRS. WILES: I have an idea it is. You have shut off several roads on

Bound Brook Island. I think it would be a good idea if the Commission went up there and saw what is left; what people have to travel on, because there is no place to turn off. We used to turn off on those roads you closed. If you meet a car now ...

MR. ARNBERGER: The roads closed off I am sure were not town roads.

MRS. WILES: Put they were turn-offs; if you meet someone it is too bad, because there are banks on either side and you have to back up or do something, and if you want to get out of your car you haven't much choice but to leave the car in the middle of the road. I think something should be done over there and I think the Commission should go and look it over.

MR. NICKERSON: I would like to go over there on a field trip. Let's put it on the agenda for the next upcoming meeting.

MRS. WILES: I think there should be some turn-offs where they close off the roads.

MR. NICKERSON: A very simple matter to provide a simple ...

MRS. WILES: There aren't any; they should be provided.

MR. ARNBERGER: Jim (Bowman) were these roads blocked off some time ago?

MR. BOWMAN: I would guess they have been blocked off for at least four to five years, as I recall.

MR. ARNBERGER: Let's take a look at them.

MRS. WILES: Another interesting thing? Did you block off the road

going to a monument which was at the location of a house that used to stand up there?

MR. BOWMAN: I don't know.

MRS. WILES: There used to be a schoolhouse, and there was a monument put up there by Dr. Hopkins showing its location. This one should certainly not be blocked off.

MR. NICKERSON: You referred in your progress report to the 231 acre Ball Tract acquired by the National Park Foundation. From its size, and one and one-half miles of ocean frontage, this seemed to indicate a very substantial cost. I would guess in the range of one-half million dollars.

MR. ARNBERGER: Something less than $300,000.

MR. NICKERSON: Where does the money come from?

MR. ARNBERGER: The Foundation took over the assets of the now defunct National Park Trust Fund. That was the initial money involved. Since then I assume some additional monies have been donated to the Foundation.

MR. NICKERSON: My thinking is that if the National Park Foundation or whatever it may be in this land here - they probably don't want to leave the money longer than necessary. Isn't this an opportunity to get, through the National Park Foundation, some pressure on the Congress to up that 16 million dollar limit and get an appropriation of one million a year for a few years to overcome the major problem

of having no money, because as it stands now we are very definitely beginning a period of having no money for land acquisition where people are gradually tempted to develop land within the authorized boundary of the Seashore for private residences which they cannot be prevented from doing, because they will be complying with the zoning laws prescribed by the Interior Department but which will have the further negative factor of requiring just compensation when that is finished which will be a great deal more than land before improvement. Could the National Park Foundation be made aware of this situation and their support be enlisted to see that there is some money, even though a relatively small amount, maybe one million dollars, available for land acquisition which would enable them to take over so that they can use money for some other project.

MR. ARNBERGER: I am sure the Foundation is aware of this funding problem.

MR. NICKERSON: Would a comment from this Commission to the Foundation be appropriate or would we be sticking our nose into something we shouldn't?

MR. ARNBERGER: It would be appropriate. I am not sure just how much influence the Foundation has; I don't know what kind of a role they are prepared to play. It has close ties to the National Park Service although it has separate status.

MR. DIEHL: Why did they buy the property?

MR. ARNBERGER: Because that is what they are authorized to do. I think the reason was that negotiations had already proceeded to the point with the Balls over a long period where it was almost impossible to back out. There was an obligation to proceed with the acquisition. In addition it is an extremely desirable tract for Seashore purposes.

MR. NICKERSON: Land in that location could easily be cut up into three acre parcels. If I had 230 acres in that situation I would be interested in subdividing and selling it.

MR. DIEHL: Others might get the same idea; this outfit has plenty of money and they will come in and buy.

MR. NICKERSON: Isn't there some added thing that in these times of cutting down, just that real small amount of money available as an emergency means.

MR. DIEHL: I think this would get others to seek condemnation.

MR. ARNBERGER: That is right. And I don't think their resources are adequate. It is my understanding that it is a poorly financed Foundation as it presently stands.

MR. NICKERSON: This must represent a substantial amount of their total funds.

MR. MALCHMAN: Now that they have acquired this particular piece of property, I assume it just sits.

MR. ARNBERGER: Yes, for the time being.

MR. MALCHMAN: It contains a number of dilapidated buildings; they

are not going to stand there too long before they become a problem.

MR. ARNBERGER: You are referring to the rental cottages. Even Mr. Ball calls them shacks. We are trying right now to get the details of the transaction but as far as we can understand Ball will continue to rent them for 10 years at which time they would have either fallen down or his use would come to an end. This was part of the arrangement. Another, he would continue to occupy the house for the remainder of his life. He has a permanent, substantial home out there.

MR. NICKERSON: If the Park Service were going to take over would the Foundation be reimbursed for interest, etc.?

MR. ARNBERGER: As I understand it reimbursement would involve only the actual cost to the Foundation.

MR. NICKERSON: In your report you referred to the master plan. I don't know how other members feel, but I am very much concerned that the master plan under which we are operating was adopted in 1963 and we were told at that time it would be reviewed and revised in approximately three years. It has now been approximately seven years. It has been revised and reviewed, studied and approved by this Commission and there it rests on dusty shelves in Washington. We were told that it was essential to the operation that there be a viable master plan. It seems to me that the original master plan under which we operate ought to be replaced at the earliest possible moment by the revised plan and

I can't understand why it becomes such a tremendous piece of work. It has essentially been done, unless they don't like the revised plan and want something else.

MR. ARNBERGER: This is not the case insofar as my knowledge is concerned. It is bogged down in procedure, or lack of procedure, because that Branch is in the process of reorganization and sorting itself out.

MR. NICKERSON: What can we do to point out to the Park Service that in our judgment it doesn't make much sense to have it sit there and not bring it into being?

MR. MCNEECE: Who is going to wind up at the head of this Branch, do you know?

MR. ARNBERGER: It will be under the Assistant Director for Professional Services, who will be Mr. Joe Jensen. He will be the man in the Directorate responsible for this activity. I shall certainly see that the record of your meeting, and comments, are brought to their attention.

MR. NICKERSON: Do we agree we would like to see it "un-bogged"? I think we are unanimous that we ought to have this up to date plan so we will know what the ground rules are.

MR. ARNBERGER: They don't represent any radical departure ...

MR. NICKERSON: If it is the new plan, yes, but the longer they postpone, the greater the possibility, in my opinion that there will be a major reversal of the policies involved in the plan we approved

last summer; this is what concerns me. Do you want a resolution, or just let the record show?

MR. ARNBERGER: Let the record so indicate.

MR. NICKERSON: Is there any more discussion on the progress report? If not, let's take up the next item on the agenda.

Item 5. Report on Seashore NEED program

MR. NICKERSON: We have been supplied with some material on this, included is a report of a visit from a class from the Watertown School system, there is also a very complimentary letter from them to Mr. Arnberger.

MR. ARNBERGER: Larry Tillman, Chief of our Interpretation and Resource Planning Division will make this presentation to you today.

MR. TILLMAN: Our local program was officially launched last May when instructors brought a fifth grade class from the John A. Andrew School in South Boston to spend a week. Since that time the West Junior High School in Watertown has brought a class and two classes from the Falmouth school system have used the facility. The teachers, the school administration and the parents have been most enthusiastic about the program. Among the material which are in front of you is a letter from the West Junior High School attached to which is their daily schedule and tentative program which in general shows what they planned to do each day. I think there are a couple of statements worth bringing out in the West Junior High critique, especially some

of the comments from the children. (Reads)

> "... and even if the kids say it was a vacation, deep down inside it really meant something, and it taught us all that school isn't just a jail and is something that can be enjoyable and sometimes even fascinating."
>
> "I thought that learning about our natural resources was fun and it gave me a good awareness of our resources and what we can do to help them stop diminishing. I think our natural resources are our own and it is our duty alone to take care of them. Man is the only thing that can destroy resources and I think man is the only thing that can save them."
>
> "This experience has really helped me to see my environment much differently. When we were on our way home it was really funny. The place where we had lived seemed so fresh and clean compared to the city. When we pulled up at the West (Jr. High) the place looked so crowded. All the houses were jammed together and there was litter all over the place."
>
> "The biggest thing I learned was to keep this land clean because there is no place to go when this land is gone and destroyed. This week has made me an altogether different person. It has made me open my eyes up and look around. I just hope every student in this school has the same chance as we did."

MR. NICKERSON: How old are these kids?

MR. TILLMAN: They are eighth graders. Among the material in front of you is the actual student work book that each child gets when he comes to spend the week. This is designed for fifth and sixth graders; at this point it is the highest grade curriculum we have available; this is produced by our Washington Office people. This incidentally is financed by the National Park Foundation. These

materials are to take with you and keep if you wish. However, if you have no further use for the material you may return it to us, but don't feel you have to if you want to keep it. I also have here other materials which are used; you may want to look at these, I do not have enough extra copies to provide one for each of you. One of these items is a field work book which each student gets for his use during the week, there is also a teacher's guidebook which introduces this material to the teacher and gives her some ideas as to how it may be presented to the children. Eventually this material will be developed for use through kindergarten and high school senior grades. Just a word about what the future holds as far as we see it; for the remainder of the school year we have virtually a full schedule. The Falmouth school system will bring ten additional fifth grade classes beginning February 23; the West Junior High School of Watertown will bring an additional 7th and 8th grade, and this leaves us with only three vacancies. We have other schools who are interested, and I think we will eventually have a full schedule through the first part of June and we are getting inquiries already for use of the facility for next Fall. I would like to show you a few slides which will give you some idea of what the kids are doing the week they are here.

MR. NICKERSON: I have a question. What does this involve as far as the Seashore is concerned in terms of buildings and money?

MR. TILLMAN: Our personnel become involved in this. We have to

coordinate arrangements as to when the schools come, and if it is a 5th or 6th grade we have to sit down and jointly plan the curriculum with the teachers. This consists of what we can do with what facilities are available in the Park and making suggestions; they then pretty well take over. We take them on field trips and participate in some of their class discussion by and large the teachers do all the teaching. As far as expenses are concerned we provide the building, all utilities, linens and the big clean up after the classes are gone. The school provides the food and transportation.

MR. NICKERSON: Who does the food preparation?

MR. TILLMAN: They bring someone from their school and prepare the food right there at the Nauset Coast Guard Station.

MR. MCNEECE: No extra Seashore personnel required?

MR. TILLMAN: It does require some time on our part, answering correspondence and making the arrangements.

MR. MCNEECE: But no hiring of extra personnel?

MR. TILLMAN: No.

MR. NICKERSON: A field trip would be a fine opportunity to see this in operation.

MR. ORSI: Is any fee charged?

MR. TILLMAN: No. We have also developed some local material to go along with the program. We have slide-type programs about the trails for use before going out, which does relate specifically.

MR. NICKERSON: The only added cost is the heat, light, fuel and replacing of wear and tear on the materials which they would be using. You supply the linen, you have to do the laundry. This will be a continuing expense .

MR. TILLMAN: Yes.

MR. NICKERSON: And cleanup, so you have a little expense.

MR. TILLMAN: The school figures at present the student needs $3.50 to spend five days here.

MR. MCNEECE: This takes place from what period to what period?

MR. TILLMAN: Pretty much the entire school year, beginning in September and going through June, if there is a school wanting to participate.

MR. ORSI: What is the maximum number?

MR. TILLMAN: Thirty students plus teachers and supervisors.

MR. NICKERSON: About forty in all?

MR. TILLMAN: Thirty-five or thirty-six I would say.

MR. NICKERSON: A cook, cooks helper, housemother and teachers.

MR. TILLMAN: Three out of four classes have brought some of the parents to help out. This works out very nicely.

(Mr. Tillman shows slides of the NEED activity)

MR. TILLMAN: This will give you some idea of the program. Maybe later on we will have a fuller slide program made. One of the main features of each day during the week is for each child to go to what is called "his place"; he has selected this place nearby to

go to and read, draw, or do whatever he likes; a type of meditation. (Shows several slides of selected locations.)

I hope at a later date to have an opportunity to take you to look at this program in operation. Do you have any questions I could answer for you?

MR. NICKERSON: Is this program unique at Cape Cod, or is it being done elsewhere on a similar basis?

MR. TILLMAN: There are about 18 parks in the Service having a NEED facility and I think about 54 have participated in environmental study areas.

MR. NICKERSON: On this same basis?

MR. TILLMAN: Yes. This is standard procedure as far as the Park Service is concerned, but I think we are the only Park that has on-going classes during the winter.

MR. NICKERSON: It wouldn't be practical here in the summer.

MR. TILLMAN: I think any of the classes would be glad to have you stick your nose in the building at any time and look around while they are there. They do welcome people to look in and ask questions and maybe at some future Advisory Commission meeting when there is a NEEL class in session you might like to visit as a group.

MR. ARNBERGER: I was hoping we could do that today, but the scheduled class changed their plans.

MR. NICKERSON: Let's put that on the agenda for a field trip activity

before this school year is out.

MAJOR OTTAVIANO: Last week I attended a PTA meeting in Teaticket (Falmouth); about one-third of the program had to do with the NEED program here. Teachers from two Falmouth-Teaticket classes were expressing a great desire to see more of their classes going through. The only dissenting voice was my son, 13, who was mad because he wasn't young enough to participate. He was quite put about that and now wishes to be a fifth grader again.

MR. NICKERSON: Are there any further comments? If not, we will go on to the next item.

Item 6. Wellfleet request to use Seashore land for parking expansion at Long and Great Ponds.

MR. NICKERSON: Would you like to explain what this is all about Les (Arnberger)?

MR. ARNBERGER: We went to the two locations and looked over this proposition and subsequently received a letter from the Board of Selectmen of the Town of Wellfleet which I would like to read to you, and after which I will defer to Jim Bowman who will explain more of the details. (Reads)

"Wellfleet, Massachusetts, December 19, 1969

"Mr. Leslie P. Arnberger, Superintendent, Cape Cod National Seashore, Box 442, Eastham, Massachusetts:
Dear Mr. Arnberger: The Wellfleet Board of Selectmen do hereby request of the Cape Cod National Seashore a special land use permit for the purpose of parking facilities at Great Pond and Long Pond areas. Both of these areas are in a dire need for a

proper parking lot as the road is now used for this purpose, causing a public hazard.

"We would appreciate having your engineer or planner inspect both areas and offer some suggestions as to how they could be utilized to the best possible manner.

"The Town of Wellfleet is willing to cooperate in any way possible in order that we may rectify this situation. Sincerely yours, (signed) Joseph A. Pellegrino, Chairman; Henry C. Atwood; Howard R. Dykeman; Wellfleet Board of Selectmen".

MR. BOWMAN: The Selectmen had asked, as their letter indicated, that we inspect these two locations and see what we might come up with in the way of a plan to utilize in the best possible way the space available at Long Pond and Great Pond. I have here for your review a plan which we have sketched out in order to make a safe parking area at Great Pond, utilizing the available space to the best possible advantage. The principal change is in the road itself which would move to the south in this area twenty feet. By doing this and using about one-half acre of Park land, shown cross-hatched in red, parking space for about 52 cars would be available. Along with this we would hope there would be fencing and designated walks provided to the beach and picnic area to avoid the climbing up and down the steep slope going to the beach. The plan which I am showing you for the Long Pond area also shows three areas where parking for 60 cars would be permitted, this includes about one-half acre of Park land which could be made available.

MRS. WILES: I would like to ask a question. If the town does this, does that mean that we cannot use our sticker programs at these

beaches?

MR. ARNBERGER: We would probably make the land available under the same terms as we did at Newcomb Hollow.

MRS. WILES: I realize the Government could decide to change that at any time, I presume, couldn't they?

MR. ARNBERGER: I suppose they could.

MR. NICKERSON: Not during the life of the agreement.

MR. ARNBERGER: It would be highly unlikely. You must in all candor say that they are Special Use Permits, any of which can be revoked.

MR. NICKERSON: The terms and conditions couldn't change while the Special Use Permit was in force.

MR. ARNBERGER: That is essentially correct, but we could actually revoke such a permit, as provided in the agreement.

MRS. WILES: Of course this was to come under the Lands Exchange Committee which I am a part of, and their idea was a package deal. We felt that the parking was really necessary at these ponds and I think Mr. Arnberger said it was almost impossible to get any headway in Washington ...

MR. ARNBERGER: I beg your pardon ...

MRS. WILES: And so, we might as well forget the package deal for the time being, but we rather hoped that this would be a part of the over all exchange.

MR. NICKERSON: Is there any reason it can't be?

MRS. WILES: Except that we need it right now in order to get it ready for next summer.

MR. NICKERSON: If this were done now on a SUP basis is there any reason why the land couldn't be included in an exchange later?

MRS. WILES: That was our thinking, that they should.

MR. NICKERSON: It would seem to me that they should be.

MRS. WILES: That is what motivated us to go along with this and we would like to exchange our town owned pieces of land within the Park for a like amount in one large piece. The ground work could be done now and when money comes through to the Park we would be ready to negotiate. That is what we have wanted to do all along. Mr. Arnberger thought there were about 400 acres within the Park, scattered here and there. Mr. Pellegrino spoke at this meeting we had with the Park people about the need for more parking area at Great Pond and Long Pond. Mr. Dykeman asked if we could lease the land we want at the Ponds and when the money comes through exchange. Mr. Arnberger said it is not really a lease, but called a special use permit. He seemed most agreeable to the town having more parking area at the two ponds.

MR. NICKERSON: The thought has occurred to me that if we go ahead with the Sepecial Use Permit for 1970 this would give one full summer and maybe more of actual operation prior to the development of a land exchange program, so that if this plan needs revision you would have

an opportunity to correct it by the time you come to the land exchange itself.

MRS. WILES: The Selectmen felt sufficient parking area could be utilized without getting land, but when the planners came there they felt it would be better and more advantageous to get a little land and make a better arrangement.

MR. ARNBERGER: This was at Great Pond.

MRS. WILES: At both. At Great Pond it was the road. There was no more land required as far as the parking is concerned, it was for the road.

MR. ARNBERGER: There is a pretty good sized chunk that might be developed, but it was our professional opinion it was better to leave this for a picnic area.

MRS. WILES: You did say you hoped we would take advantage of using the park planners, which we are not opposed to doing. We did have land enough but it would be better, as they pointed out, by making that road so they wouldn't have to cross the road to get to the pond.

MR. ARNBERGER: It gives you a little better area.

MRS. WILES: It could be done at present, but this is a better solution, we agree.

MR. NICKERSON: One of the reasons that this has to come before this Commission - if you remember under the Act any public use area for recreational activities cannot be designated without the advice of

the Commission. Now we have to take official action whether it should be done because it is a public use area for recreational activities which is being proposed even though it is pretty small, and in a special situation. It seems to me it would be highly desirable not only from the point of improvement, but as an indication that there are situations where the town and seashore can cooperate to the advantage of the town. I will entertain a motion.

It was moved, seconded and VOTED that the Commission advise the Park Service that it is unanimously in favor of the plan as presented.

Item 7. Nauset Rod and Gun Club request to use Seashore land for target range.

MR. NICKERSON: Mr. Arnberger, you might want to brief the Commission with regard to their request.

MR. ARNBERGER: It is simply a request which is based on this letter which I will read to you: (Reads)

"Eastham, Mass., February 4, 1970, Mr. Leslie P. Arnberger, Headquarters, Cape Cod National Seashore, South Wellfleet, Massachusetts. Dear Sir: Enclosed is a small plot plan showing what the Nauset Rod and Gun Club propose on their range area in North Eastham.

"By orienting the rifle range to direct firing in a westerly direction and away from your proposed road, we will need an area cleared on lot #69 which is owned by the park. This will be necessary in order to orient our pistol and shotgun ranges in a northerly direction.

"For this purpose we desire a land use permit to clear an area of 15,000 square feet on lot #69.

"This permit will of course be necessary for us to make application to the appeal board for permission to clear trees in compliance with the latest zoning by-laws. Respectfully yours, (signed) Richard Kmiec, President, Nauset Rod and Gun Club"

The sketch enclosed with the letter as you will see, shows the area involved; there are three parcels, the large parcel is the Nickerson gravel pit; all of the vegetation on the upper foot or so has been stripped. The Nickerson gravel pit is in the process of being leased. Lot 68 is in the process of being acquired; Lot 69 is ours. What would be required would be the clearing of one-third acre of scrub timber, oak and pine for the pistol range. That is their proposal. We looked at it this morning. You may want to discuss it further.

MR. ORSI: Do they have approval already for the rifle and pistol range?

MR. ARNBERGER: I think it will be necessary to file an application for a permit with the planning board.

MR. BEAN: They have an existing rifle and pistol and skeet range at another location.

MR. NICKERSON: This, again, is a recreational use which requires our advice. I went on the field trip this morning and I feel we should approve this if the Park Service wishes to do it provided: 1. The Park Service is completely satisfied as to the safety measures involved, including possible safeguards regarding deflection of

bullets and signing, and 2: Provisions are made so that the public would have reasonable access to these facilities under reasonable terms and conditicns. I don't think we should be making a contract with any private enterprise for their exclusive use of Seashore land.

MR. MCNEECE: Can't they use any part of the present range?

MR. NICKERSON: They are going to use the whole area.

(Mr. Bean provides aerial land maps to show how the proposal fits in with the adjoining land.)

MR. ARNBERGER: We would certainly write in requirements that it would be properly posted, set up and signed and also that the public could be admitted on a reasonable fee basis.

MR. ORSI: Why are they getting out of their present set up?

MR. ARNBERGER: The town is in the process of consolidating their holdings.

MR. ORSI: Are their relations with the town of Eastham good?

MR. NICKERSON: Do you want to take any action on this?

It was moved, seconded and VOTED to approve the request of the Nauset Rod and Gun Club as outlined subject to the two provisions advanced by Chairman Nickerson, protection against hazards and the right of the public to use the facilities on a reasonable basis.

Item 8. Horton's Park proposed expansion and improvement.

MR. ARNBERGER: I have received the following letter from the Hortons (Reads)

"North Truro, Mass., January 30, 1970. Mr. Leslie P. Arnberger, Supt., Cape Cod National Seashore, South Wellfleet, Mass., Dear Sir: The North Truro Air Force Station have eight mobile homes available which they would like to bring to Horton's Park, North Truro, Mass., to set up for use as living quarters for Air Force families to live in on a year round basis.

"We do not have any facilities available so it would call for an expansion of our present setup, namely water, sewerage and electric meters for each site.

"Under our present agreement with the National Seashore Park we cannot expand, so you and the Advisory Committee would have to decide if this would be of such a nature to warrant permission to put in eight mobile home sites for this situation.

"We would also like permission to install four showers on the back side of our number two rest room, all to be connected with the present sewerage system of that building. These would be of design similar to the showers at Head of the Meadow operated by the National Seashore.

"We would be glad to meet with you before the Advisory Committee meets Friday if you feel we can be of any help with plans or explanations. Sincerely yours, (Signed) Horton's Park, Sumner & Mary Horton, South Highland Road, North Truro, Mass., 02652"

I met with Mr. Horton and discussed this about as it is explained here. He said he was not particularly interested in expanding, but it was only that he would do this for the Air Force Base if we wanted to approve this addition. It boils down to the possibility of expanding the facilities to accommodate eight more 12' x 55' mobile homes. The other request is to expand the comfort station by adding showers. We visited the site this morning.

MR. NICKERSON: We looked the situation over and those of us who were there very definitely got the impression that the Park falls into two separate categories; they are adjacent, and separated. On top of the

hill are very closely situated camp sites which are just crammed into an underbrush area. If there were ever a flash fire in that tract there would be fatalities. We wouldn't be in favor of expansion in there under the present conditions. Mr. Orsi felt, looking at it at this time of the year there wouldn't be toilet facilities required for the number of people to be served. But this item has to do with the lower level where there are 17 mobile homes, so this would be a 50% increase. As most of you are aware these are not truly mobile in the ordinary sense; they are on more or less permanent foundations and not on wheels. I think there is no question we could approve the four additional showers, since in my judgment that would not involve expansion of the number of units, but improve the available facilities. But when it comes to putting in 8 more or less mobile homes; and I express this as my personal opinion; it seems to me one of the major reasons for establishment of the Seashore was to prevent building additonal private homes on this land which they would enjoy as individuals; and if we were to permit additional private homes we would be going against principle. Whether they are mobile or permanent is irrelevant. We shouldn't be approving new additional residential property to be built within the Seashore even though we can't help ourselves with reference to the three acre lot provision. I am wearing strictly my own personal hat and not my Park Service hat. Mr. Orsi, would you care to comment?

MR. ORSI: It appears to be a pretty poor campsite generally. Would these mobile homes be coming from Otis Air Force Base?

MR. ARNBERGER: They would be furnished by the Air Force and be Air Force owned.

MAJOR OTTAVIANO: These are being used at another site in the mid or southwest which was closed, and they would be brought here to relieve the housing situation.

MR. NICKERSON: They would be all year round residences.

MR. ORSI: It seems there is plenty of room for these on the North Truro Air Force Station property.

MR. MCNEECE: It did appear that there would be room there.

MR. NICKERSON: We drove inside this morning, but we have no knowledge of what is underground there. It seemed there was adequate land if they wanted to use it.

MAJOR OTTAVIANO: From my own knowledge there seems to be quite a bit of land. I don't know what the problem would be in putting in utilities, etc.

MR. ORSI: It would seem to me to be less of a problem there than at Horton's.

MR. NICKERSON: There may be other problems; maybe they don't want families living in such close proximity to the Base.

MR. ORSI: Horton's is only a few hundred feet away.

MR. NICKERSON: They might object to having civilians, including children.

MAJOR OTTAVIANO: They have family quarters there now.

MRS. WILES: Why don't we wait until next meeting before taking any action? At one time we had a ruling that we didn't act on any matter that was brought up initially. Why not find out more about it?

MR. NICKERSON: These people want an answer.

MRS. WILES: It seems to me we don't have too much to go on to give an answer.

MR. NICKERSON: We have a proposal to add eight year round residences in the Seashore.

MRS. WILES: But these people have to live somewhere, and they can't find housing.

MR. NICKERSON: They could put the mobile homes which they are proposing to use on Air Force property instead of asking us to approve additional housing units on lands within the Seashore.

MR. DIEHL: Who owns the eight trailers?

MAJOR OTTAVIANO: They are owned by the Government.

MR. ARNBERGER: They are asking to put them on Horton's property. Horton is not particularly anxious to do this.

MAJOR OTTAVIANO: I am a little bit cloudy on this arrangement, but when the Air Force owns a residence, in this case a mobile home, a person living in it does not receive his quarters allowance. In this case I think they would, and any person assigned to these quarters would pay Horton so that he would be getting something to

repay him for putting them in. I think probably they are doing this because they don't have money to prepare anything up on the site to take care of this installation.

MR. DIEHL: Aren't there other rental units available:

MRS. WILES: Very few.

MR. NICKERSON: In Truro isn't there a restriction against mobile homes? My impression is that the only choice open would be to go into an established park or on Air Force property.

MR. DIEHL: Does Mr. Horton own all the mobile homes in his park?

MR. ARNBERGER: No, they are all privately owned.

MR. NICKERSON: My feeling stems from the idea these would be year round homes. I don't believe it makes any difference whether they are mobile or not. I don't believe it is right for us to approve one group of citizens having new homes in the Seashore and deny others the same privilege, when the principal reason for its establishment was to prevent this same thing.

MRS. WILES: We have seven in Wellfleet. They were built after 1959.

MR. MALCHMAN: The housing situation for Air Force personnel is extremely critical.

MR. NICKERSON: No question of that.

MRS. WILES: It seems to me that eight more wouldn't make much more than they have.

MR. NICKERSON: It would be approximately a 50% increase.

MAJOR OTTAVIANO: Would this require an increase in his sewage system, which would require further land?

MR. ARNBERGER: I am fully sympathetic with the Air Force housing situation, but I think there is something at stake regarding the Seashore and the long range implications, and this is consideration for keeping the Seashore looking as closely as possible as it was in 1959. I think it would really be most unfortunate to authorize extension of permanent/mobile housing which would be extending Horton's camp. This might also set a precedent. I hope you will think very, very carefully before contemplating permitting this. Of course as far as alleviating the critical housing situation for Air Force personnel, we have made six houses owned by the Seashore, which were surplus to our needs, available to the Air Force.

MR. NICKERSON: Do you have any more they could use?

MR. ARNBERGER: We have some, but until our personnel settles down somewhat we are reluctant to release them. The three mobile homes at the Job Corps Center will go to the Nauset Regional School District when that proposal is finalized because they belong to the Department of Labor and we cannot transfer them. We do have three vacant houses in the Headquarters area at the present time.

MRS. WILES: Were those buildings built for the Park?

MR. ARNBERGER: No. They were moved into the area.

MRS. WILES: From where?

MR. ARNBERGER: From various locations in the Seashore.

MR. MCNEECE: Could they be made available to the Air Force?

MR. ARNBERGER: Once our personnel needs are more precisely determined than they are now possibly they could. We have made six available already, and they are in use.

MR. NICKERSON: Are there any more that you could make available now?

MR. ARNBERGER: Not really. Not until we know a little more about what our needs will be. We have a very real problem in housing seasonal perscnnel. I would like to hold on to the three year round houses in the Headquarters area for a little longer.

MRS. WILES: What is the rental?

MR. ARNBERGER: It varies from house to house.

MRS. WILES: What is the average?

MR. ARNBERGER: It would be very difficult to give an average figure. It simply varies from a high of approximately $150 to$100 per month depending on the house. They all have central heating.

MR. MCNEECE: I don't like the looks of Horton's place. Wasn't he supposed to do some planting etc. Did he ever do it?

MR. ARNBERGER: No, I don't think he did. It seems to me that just on cost alone he could not afford this 50% increase in capacity. Doubtless the Air Force has a central sanitary facility which they could tie into just as easy or easier than Horton could.

MR. MALCHMAN: It does seem rather ironic that at Otis Air Force Base there is plenty of available housing, and down here they seem to be in such a bad way.

MAJOR OTTAVIANO: At the present time there are five families living at Otis with the head of the family stationed at North Truro, and going back on weekends only. I commute every day.

MR. NICKERSON: What is your pleasure, what action is expected one way or another?

MR. ARNBERGER: I think if you are going to permit the installation of these eight trailers it does consist of an enlargement and expansion and you would have to ...

MR. DIEHL: This is a request from Horton, which has nothing to do with the Air Force?

MR. ARNBERGER: That is right. This request has nothing to do with the Air Force.

MR. NICKERSON: There are two separate requests as I see it. One is for the addition of eight mobile homes; the other for the installation of four new showers.

MRS. WILES: Don't they have their own showers in those mobile homes?

MR. NICKERSON: That is not what he wants them for. He wants additional shower facilities for the rest of the Park.

MR. MALCHMAN: We should vote on these two items separately.

MR. ORSI: I would presume that the Massachusetts Public Health

Service or the local public health service is insisting on these additional showers.

MR. MCNEECE: I move the approval of granting permission to install the showers.

The motion was seconded and unanimously VOTED.

MR. NICKERSON: Now the other question, about the mobile homes.

MR. DIEHL: I move that permission be denied to install the additional eight mobile homes.

MRS. WILES: I don't suppose we are under any obligation to find any place for them, but I am concerned about them.

MR. NICKERSON: We can recommend to the Superintendent that he give them every cooperation he can in finding more existing housing and make it available; urge the Superintendent to cooperate in every way possible and practicable in assisting the Air Force to find living quarters if requested. He is already doing it and will continue. These people are defending our country and certainly we should have a concern for them.

MR. ORSI: Also be sure that the Air Force has done their part to accommodate on their own land. All we are saying is that our heart is in the right place.

MAJOR OTTAVIANO: It seems to me this was done in a backward sort of way. If the Air Force was bringing in these mobile homes or planning to do so they would have come to the Park Service and through you

asked for permission. This whole thing does not sound right to me.

MR. NICKERSON: It would mean that Horton would have space for eight more mobile homes in perpetuity.

MAJOR OTTAVIANO: Those sites are permanent although the homes are mobile.

Mr. Diehl's Motion was seconded by a Commission member and affirmatively VOTED.

Item 9. Proposed legislation for marine reserves, control of offshore dredging etc.

MR. MCNEECE: After the proposal was made to establish marine boundaries I visited Senator Brooke's office to get him to initiate legislation for a marine sanctuary offshore here. The Assistant for Senator Brooke had invited to the office to take part in this discussion the Counsel for the Marine Resources and Boundary Commission, Senator Mcakley. He picked it up immediately as something that Commission should become involved with; so as long as it was going to require both State and Federal action there seemed no harm in that Commission initiating some action at the State level. As a result this Commission called a meeting the middle of December on the proposal to establish a marine sanctuary off the coast of the National Seashore and that included Monomoy. Les, Josh and I attended and stated various reasons why such a concept was not

only logical but that it was practically essential that this area of water be preserved for the same purpose for which the land itself was being preserved, and submitted a list of permitted uses within the area and a list of uses which would be prohibited, including any industrial use such as oil rigs, mining for oil and mining for sand and gravel or any other use industrial or commercial, which would not be compatible with the purposes of the Seashore itself, which practically eliminated any industrial or commercial use. The Committee received this proposal I thought very satisfactorily. The only objection, and it wasn't entirely an objection, was voiced by a representative of the Sierra Club who felt if we were just to take a small area off the coast and preserve it, it might defer or perhaps exclude the possibility of taking a much bigger area such as the whole of Georges Banks and putting that under similar protection. The theory being that those in power might say we have already given you X number of miles of protection, that should be adequate, and we don't feel there is any need to consider expanding that area to include the Georges Banks. Also the Sierra Club felt that possibly others areas along the coast here should be considered besides the area off the National Seashore. This marine sanctuary effort has been kicked around for a couple of years and nothing has happened so here is a chance to get something actually accomplished, taking one site; not necessarily forgetting the needs of the rest of the

country, but get one site established, and go on from there. At any rate this Commission proposes to file legislation during this session to set up a marine sanctuary. As soon as they have the bill filed and there has been a hearing on it I think we should then go to Senator Brooke and show him the bill and introduce it at the Senate level, because we want the bill to cover 30 miles to sea, and Massachusetts' limits now extend only three miles. Subsequently, the same Committee held a hearing yesterday to which the Selectmen of Cape Cod were invited, on a proposal to extract sand and gravel from the sea bed along the coast for the purpose of providing fill for Logan Airport, Expo 76 and the University of Massachusetts. Inasmuch as we had already taken the position that there should not be any mining of sand and gravel at our other Hearing, I made the same pitch at the Hearing yesterday, but also including all of the Cape Cod shoreline on Nantucket Sound, all of the shoreline as far as Cape Cod is concerned; on the basis of the fact that if there is any sand offshore it should be left there to nourish our own beaches and act as a protection for our own coastline. The advocates of this mining certainly presented a good case as far as economics are concerned. They can pump sand and transport it to the sites at much lower cost than if it were to come from other parts of New England, Maine and New Hampshire, and according to the Association of Sand and Gravel Miners, or whatever they call themselves, our reserves of this

material, which is needed for cement construction and so on, is down to the point where they would be exhausted in 17 years or so so it is diminishing pretty rapidly. I have the feeling from the testimony that was given yesterday, that the Commission on Marine Resources will be mighty cautious about granting any permits for taking that material from the sea bed where it is near any recreation area. There was assurance given by the Deputy Director of the Massachusetts Division of Natural Resources that if at any time there was an application for such extraction that a public hearing would be held at the site, and I can imagine that if a hearing was held on Cape Cod to extract sand and gravel off this coast that the hearing would be well attended. Nevertheless, it is something that each town here should be aware of what is going on. I would expect that sometime soon there would be a bill introduced to establish a marine sanctuary at the State level , and this should be followed by a bill on the Federal level.

MR. NICKERSON: Do you recommend any action by this Commission at this time?

MR. MCNEECE: Just that we continue our efforts, and that when the hearing comes on the offshore sanctuary that we be represented and do our best to have it approved, and thereafter proceed at the Federal level.

MR. NICKERSON: Are there any questions or comments, other than that

the Advisory Commission has already approved of the continuing attitudes and activities of Mr. McNeece.

MR. ORSI: What happens to the material when the Corps of Engineers dredges harbors etc.,?

MR. MCNEECE: The local community has to provide a site. We have a temporary area on Harding's Beach where we are stockpiling material which we use to replenish certain beaches around town. It is a little coarser than the fine sand, but still very good for beach replenishing. There is another dredging project at Oyster River, this will go on the same stockpile. We had to find the place to put it.

MR. ORSI: I thought most of it went out to sea.

MR. MCNEECE: They did take it to sea when they dredged Andrews River.

MR. ORSI: Not enough here to do what they want to do in Boston now?

MR. MCNEECE: They want 24 million cubic yards.

MR. ORSI: What would happen if you took ten feet of sand from out here a half mile?

MR. MCNEECE: This is something the experts would have to answer, but from what I have read any action you take offshore has a reflecting reaction. And you have to be pretty sure about what the reaction is going to be before you take the initial action.

Shoals and bars offshore are a source of protection to the beach itself; this breaks the waves before they get to the shore. How far offshore they affect the forward motion of the waves I don't know, but primarily our thought out here was to keep it in its natural state and let nature make the changes. Nature has created it, leave it to nature. This is one spot along the whole coast where man hasn't intervened, so if they can find sand in another location which won't damage the ecology or coast line, why not? But you must consider the fact that if our Cape Cod beaches are going to need replenishment - not only the beaches but the developed coastline, where houses are built close, the most economical way is to get it from the sea beds, so we have a terrific investment in our present source and this is insurance for that investment that should not be spent for real estate around the Boston area. You know how fast we are eroding here. We have lost 20' a year in some places and over at Harding's Beach we have a pretty serious erosion problem at the present time, but again I come back to the fact that this is a matter of scientists proving how far offshore you can go without damaging the ecology. Nobody was able to give or get that answer yesterday.

MR. DIEHL: Do we still let Whitehead Brothers work their sand mine?

MR. ARNBERGER: I don't know.

MR. NICKERSON: But that is not underwater.

MR. DIEHL: It is stockpiling.

MR. MALCHMAN: All the sand they remove comes from somewhere; the dunes have diminished considerably during the years they have been operating.

MR. NICKERSON: That permit expires in a few years. As part of the bargain they were allowed to continue for a period of years as I recall, thus reducing the cost of the land acquisition. During that time they were not allowed to accelerate their operation.

MR. MCNEECE: I did know that private contractors come down to get sand to replenish part of the beaches.

MR. NICKERSON: At this point I would like to ask if Major Ottaviano has any questions or comments.

MAJOR OTTAVIANO: I would like to thank everyone for making this very enjoyable. I did not know what you people did here, although I have been here for seven years. It has been most enjoyable. I have learned a lot and I hope I will be allowed to come back again. I would like to learn more, and possibly since I am going to remain as a civilian after next year I might become more closely aligned with the operation of the seashore and the whole conservation program on Cape Cod.

MR. NICKERSON: I might point out for your information that we usually have eight or ten members present. Sickness and the uncertainty of appointments has brought us down to six today. While there has been

variety of subjects discussed, we don't always have the unanimous opinion that seems to have been expressed today.

Item 10. Agenda items and date for next meeting

MR. NICKERSON: Les (Arnberger) do you have any subjects pending that are likely to come up?

MR. ARNBERGER: No. Things are pretty well up to date. I think we should plan to visit Bound Brook Island. I also suggested there might be an opportunity to visit the North Truro Air Force Station.

It was determined that the next meeting would be held on April 17. The field trip could include Bound Brook Island, the North Truro Air Force Station and a visit to the Nauset Coast Guard Station if a NEED program was in session. The agenda would be left to the Commission Secretary, Mr. McNeece and the Superintendent since Chairman Nickerson expects to be away March 18 to April 16.

Item 11. New Business

No new business appearing the meeting adjourned at 4:30 p.m.

(For Administrative Use Only)

M I N U T E S

Eighty-Fifth Meeting

CAPE COD NATIONAL SEASHORE ADVISORY COMMISSION

At

Headquarters, Cape Cod National Seashore

South Wellfleet, Massachusetts

April 17, 1970

AGENDA

CAPE COD NATIONAL SEASHORE ADVISORY COMMISSION

Eighty-fifth Meeting

April 17, 1970

Item	Subject
1.	Adoption of Agenda
2.	Approval of Minutes of Previous Meeting
3.	Communications Received by the Commission
4.	Progress Report - Cape Cod National Seashore
5.	Re: Increase in Authorized Legislation
6.	Report on Cape Cod Ocean Sanctuary Legislation
7.	Proposed Rule Making
8.	Master Plan
9.	Agenda Items and Date for Next Meeting
10.	New Business

The eighty-fifth meeting of the Cape Cod National Seashore Advisory Commission was held on April 17, 1970 at the Administration Building in the Marconi Station Area, South Wellfleet, Massachusetts.

The following members were present:

MEMBERS	Recommended by
Joshua A. Nickerson, Chairman	Barnstable County
Leo E. Diehl, Vice Chairman	Secretary of the Interior
Robert A. McNeece, Secretary	Town of Chatham
Arthur W. Brownell	Commonwealth of Massachusetts
Ralph A. Chase	Town of Eastham
Gaston Norgeot	Town of Orleans
Esther Wiles	Town of Wellfleet

OTHERS National Park Service, US Department of the Interior

John J. Reynolds, Eastern Service Center, NPS, Washington, D. C.
Leslie P. Arnberger, Superintendent, Cape Cod National Seashore
Norton M. Bean, Chief, Visitor Services " " " "
Lyndell Baldwin, Secretary " " " "

ALSO

Stephan R. Perry, Selectman, Town of Truro
Charles Orsi, District Supervisor, Mass. Dept. of Natural Resources
Malcolm M. Dickinson, Chairman, Orleans Conservation Commission
Warrenton A. Williams, Chairman, Cape Cod Planning and Economic Development Commission
Prescott B. Cummings, Selectman, Town of Eastham

The meeting was called to order at 1:35 p.m. by Chairman Nickerson.

MR. NICKERSON: Before we start our formal meeting today I would like to introduce our visitors: Mr. Warrenton Williams, Chairman of the Cape Cod Planning and Economic Development Commission, Mr. Malcolm Dickenson, Chairman of the Orleans Conservation Commission, Mr. Charles Orsi, District Supervisor of the Massachusetts Department of Natural Resources, Mr. John Reynolds, Captain of the Cape Cod National Seashore Master Plan Team, from the Washington Service Center of the National Park Service, and Mr. Stephan Perry, Selectman from the town of Truro who is sitting in for Jack Carleton who represents the town on this Commission. We are very happy to have all of you with us today.

Perhaps there is some question in the minds of the members of this Commission as to our status. Apparently nominations for appointments have been submitted, but so far we have had no official word as to this.

MR. MCNEECE: Does this mean that we can adjourn now?

MR. NICKERSON: No, because we will serve until otherwise directed.

Item 1. Adoption of Agenda

It was Moved, Seconded and Voted to adopt the Agenda as printed.

Item 2. Approval of Minutes of Previous Meeting

It was Moved, Seconded and Voted to approve the Minutes as printed.

Item 3. Communications Received by the Commission

MR. NICKERSON: I have nothing to report as I have been away for four

weeks. Maybe someone else has something.

MRS. WILES: I have had verbal communications.

MR. NICKERSON: Would you like to report on these?

MRS. WILES: I think they should be reported on. They are not very good, but twice as many have complained in the last two month period. The first thing I had brought to my attention was asking if the Park has changed policy toward subdivision construction, because they say there is a man subdividing his land in the Park and selling house lots that are being built on. This person, having sold his land to the Park was quite upset, because if he had known this would be the policy he would never have sold. He was asking me what the policy was. I told him I couldn't tell him.

MR. MCNEECE: Is this actual fact or scuttlebutt?

MRS. WILES: He gave me the man's name.

MR. NICKERSON: We can't answer him except in this way: there is no money for land acquisition as of now.

MRS. WILES: This is over on Griffin Island.

MR. NICKERSON: Regardless of where it is, if there is any privately held land within the Seashore boundary it can be subdivided, sold and used in accordance with the approved zoning bylaws in the town; but we can however say that any such construction would be subject to condemnation if, as and when the money is available to condemn. Is that correct?

(Mr. Cumming joined the Commission at this time.)

MR. ARNBERGER: Very correct. Iam indeed familiar with this situation on Griffin Island. The owners name is Bosworth. He has ten acres; it is "improved property"; at least in the sense that he has a home which was built prior to 1959. He has now developed a proposal for subdividing the ten acres into a four acre plot for his home, and two three acre lots. This matter is presently before the Town of Wellfleet Appeals Board. We have had long conversations with other residents of Griffin Island about this and have written to the Appeals Board pointing out precisely what you have explained.

MR. MCNEECE: Why the Appeals Board?

MR. ARNBERGER: It is the Planning Board - I am sorry.

MR. NICKERSON: When the Park Service had money available for the purpose it was possible to buy these properties before development took place, and I think we have a person right here who was involved in one case. But with no money the Park Service can have no voice in the matter and the situation may proceed providing it meets the zoning bylaws of the town in which it is located.

MRS. WILES: But you see these people who own land and wish to build were told they wouldn't be allowed to build. Why were they told they wouldn't be allowed to build?

MR. NICKERSON: Were they told this or were they told that their building would be condemned?

MRS. WILES: Now they feel cheated because they wouldn't have sold to the Park for the price they did. He said he was getting $4500 an acre and the Park only paid $1500. Today he could be getting $15,000 or some fantastic price. I don't blame him for complaining and feeling cheated. I will tell him what your report was. The second thing: we were told at one of our meetings the Job Corps building would have to have $10,000 spent on air conditioning. I reported this to the town, although the town had no vote, which I think they should have on the Job Corps buildings. I don't think it is right to put this on the town without a vote. Now I see it has been mentioned again and they said they wouldn't have to spend it that the State doesn't require it, is that right?

MR. ARNBERGER: This is a matter for discussion with the Nauset Regional School District. I have no knowledge of the State requirements.

MRS. WILES: It was told here.

MR. ARNBERGER: I recall that conversation or explanation by Mr. Ellis.

MR. NICKERSON: Mr. Ellis told us this would be necessary to meet the state requirements.

MR. ARNBERGER: That is correct. You can find the details in the Minutes of your meeting.

MRS. WILES: I just wondered if now the State has changed its opinion.

MR. ARNBERGER: I am not informed.

MRS. WILES: I don't see how they can have the requirement one time and change their mind the next time. The third thing: the Lands Exchange Committee has had quite a few complaints because they say we have been now five or six years trying to get a land exchange with the Park. All the suggestions we have made have been turned down and we feel now that it is up to the Park to make a proposition to the Land Exchange Committee, and if they are not going to make one and make it soon, we feel we should look and see what we can do with this land because there is pressure being brought for trailer parks and what have you, more all the time, and they say if you have this land there is no reason why you shouldn't use it. The Land Exchange Committee just feel that if the Park is not going to honor this lands exchange that is provided for in the Act that they should say what they can do and it would be the best thing to know as soon as possible what we can do with this land.

MR. NICKERSON: Has there been a proposal made by the Town of Wellfleet, a special proposition for an exchange of land?

MRS. WILES: We tried to make one when they wanted to go across this land out here to get to Marconi Beach. We tried again when we wanted land at Newcomb Hollow Beach, they wouldn't give us any.

MR. NICKERSON: Has there been any proposal which would say in effect we have this land to exchange for that land?

MRS. WILES: Yes. We have been turned down on everything we wanted. When we tried to discuss The Gut, doing something about it, they said they were not interested; so you cannot discuss if they inform you they are not interested. We feel now it is up to them to make a proposition.

MR. NICKERSON: To the best of my recollection the town has made no specific land exchange proposal.

MRS. WILES: I don't think we can, until we find out what the Park is willing to do.

MR. NICKERSON: The Town of Eastham did. They knew what theywanted some of which was turned down but finally after discussions and negotiations we came up with an exchange which was satisfactory to the Park and to the Town. You mentioned the matter of land at Newcomb Hollow and land adjacent to the great ponds in Wellfleet. In these instances we discussed this idea and came up with the suggestion that a Special Use Permit be used until such time as the Park Service and the Town would come to an exchange agreement, and it was concluded that it would be proper to include land under Special Use Permit in an exchange if this could be negotiated.

MRS. WILES: We feel it is useless to make this and that proposition. We think it is up to the Park to tell us what they are willing to do.

MR. NICKERSON: I don't recall that the town has made a proposal for town owned land.

MRS. WILES: We can't do anything about it if they aren't interested.

MR. NICKERSON: Do I understand that speaking as a representative of the town of Wellfleet you are asking the Park Service to make a proposal rather than for the town to make a definite proposal?

MRS. WILES: We suggested an exchange at Newcomb Hollow; we want land there; we would give them a piece out here. That was a definite proposal.

MR. NICKERSON: It seems to me there is ...

MRS. WILES: As for the two parking areas at the great ponds, we have found that Wellfleet has land enough on both so that they don't need to use the Federal land. We don't need it.

MR. NICKERSON: You mean you don't want it? Is that official?

MRS. WILES: The town has decided that they don't need it. I can't speak for the town; I don't want to put myself in that position.

MR. NICKERSON: It seems to me that there is a lack of communication. If the town had a specific proposal as at Eastham it could be negotiated. If we had a proposal we could readily ...

MRS. WILES: We did have one as I said for more land at Newcomb Hollow for this strip and they turned it down. It was definitely turned down. We felt it was rather useless for us to make suggestions if they are all going to be turned down.

MR. ARNBERGER: May I make a comment in passing? The last time I attended a meeting with the Land Exchange Comittee and the Selectmen

I did describe in general terms, using a map, a possible approach to an overall exchange package with Wellfleet, which I discussed informally with you Josh (Nickerson). I am not aware what the reaction of the town is to this, and I would like to emphasize that at this stage it is just "thinking".

MRS. WILES: Would it be possible for you to come to a meeting on May 13?

MR. ARNBERGER: I would be happy to, but I had hoped to have some response from the Committee or the Selectmen with regard to the general proposal.

MR. NICKERSON: It would seem to me that we are not in a position to offer advice when it is in such a general stage, but if the town wants the Park Service to make a proposal to them for a general exchange of land then I think this Commission should act, but I think we should act only if the town makes a specific exchange request.

MRS. WILES: If you will get that to me, and meet with us on May 13, maybe we can go on from there and will know definitely just what we can do.

MR. NICKERSON: It seems to me it is pretty comprehensive. It is a big project, the town owns some 400 acres; there is another complication at the moment since there are no funds. Some of the land which the town may want may still be in private ownership, and it

might be a question as to where the money was going to come from to acquire it.

MRS. WILES: Maybe that could be worked out some other way. There is one other complaint: this is mostly from me - that they are having a festival in Provincetown in May and they are proposing to use the National Seashore facility at Race Point for a Rock and Roll concert and I strongly object on the grounds that at these concerts they promote drugs; not in all of what they do, but in some of their songs they promote drugs, sex and revolution, and I don't think any Federal lands or facilities should be used to promote those things which are contrary to the interest of the United States, and I don't think young people should be encouraged in these things.

MR. NICKERSON: This is in the amphitheater? What is the status of the foundation who is doing it?

MRS. WILES: Living Arts of Provincetown.

MR. NICKERSON: They have applied?

MR. ARNBERGER: They have. It is the same arrangement we entered into with the Provincetown Academy of Living Arts last year. It is ...

MRS. WILES: I don't object to a concert. I object to rock and roll.

MR. BROWNELL: What is the difference?

MRS. WILES: They promote drugs and sex and they are the same people who promoted Pete Seeger last year. He is a Communist and it can be proved. It is a well known fact and he is the one who was going

to put on the concert last year, and when you start promoting Communism...

MR. DIEHL: Now, Mrs. Wiles, you have no proof, and this is no place to present it.

MRS. WILES: It is. We discuss the use of this thing here, you shouldn't ...

MR. DIEHL: As far as I am concerned you can to to the Courts with this; but just because you don't care for it ...

MRS. WILES: It is not the thing ...

MR. NICKERSON: I don't think we should set ourselves up as censors.

MRS. WILES: I do in this case. As a good American citizen I move we do not sponsor a rock and roll concert on Federal property. It is for a whole week and it will bring ...

MR. DIEHL: You will certainy encourage it if you the deny the right to do it.

MR. BROWNELL: Who is putting it on?

MR. ARNBERGER: The Provincetown Academy of Living Arts, a non-profit group who are devoted to promoting cultural activities on Cape Cod.

MR. BROWNELL: Mr. Seeger and others?

MR. ARNBERGER: He is not involved in this.

MRS. WILES: It is Rock and Roll.

MR. MCNEECE: This is purely a concert by a non-profit organization?

MR. ARNBERGER: One of your Commission members is on their Board of Directors.

MR. MCNEECE: This is contemporary music?

MRS. WILES: I called Mr. Malchman up about it.

MR. NICKERSON: The fact that I don't like certain kinds of music...

MRS. WILES: You believe in belittling our country?

MR. BROWNELL: I think we have the right of free opinion.

MRS. WILES: I don't think we have the right as good citizens...

MR. NICKERSON: We are here for the purpose of advising the Seashore. You have heard Mrs. Wiles' Motion, that we advise against this concert being held on Government property. I haven't heard it seconded. If it isn't seconded it is not ...

MR. NORGEOT: I second Mrs. Wiles' Motion, that we advise against the Rock and Roll concert being held on Government property.

MR. NICKERSON: (After the vote was taken) The Motion is lost, one affirmative vote, five negative votes, one abstaining. Are there any other communications?

MR. NORGEOT: I refrained from voting. I would like to say that we had a similar occasion in Orleans, an application for a Rock and Roll concert on Ecology Day; a Rock and Roll band to encourage attendance. We gave permission after careful study feeling if we did not they would come as a result of our refusal to give our permission. They did not come.

MR. MCNEECE: They came to Chatham, but we threw them out.

MRS. WILES: Why did you throw them out?

MR.MCNEECE: For creating traffic hazards, not because of the music.

MRS. WILES: Not because they were unpatriotic?

MR. MCNEECE: No. It was reaching a point where it was causing a traffic congestion hazard on a public beach.

MRS. WILES: One more thing ...

MR. BROWNELL: Mr. Chairman, the question has been voted on.

MR. NICKERSON: Are there any other communications? If not, before we proceed further I would like to introduce Mr. Prescott Cummings, a member of the Board of Selectmen of the town of Eastham who came in a short time ago.

MR. CUMMINGS: I am not sure the item I wish to discuss is on your Agenda, but Ralph Chase said we should be here today. This did come up rather suddenly. It started with the Little League Ball Club and the Recreation Committee in Eastham. At this point they are having five games a week this summer and are short of ball fields; they need two, one for the Little League and one for the Pony League. We have no place to put a ball field and the Recreation Committee has asked us if we would contact the Park, just to explore the possibility of making a land swap. The most desirable for the Recreation Committee is land adjoining the town hall, north from the fire station; there are about four and one-half acres there which they would like to have considered because it is also adjacent to the town hall parking lot and water and electricity.

MR. NICKERSON: Does it border the highway?

MR. CUMMINGS: It borders the highway. This area would be ideal for them and we thought what can we swap? We thought possibly the Park might like to have some land on Doane Road abutting the parking area. This was a tentative idea to see if it would be possible. An actual land swap would have to be negotiated, we realize that.

MR. NICKERSON: You are proposing that land presently owned by the National Park Service just north of the Eastham Town Hall on Route 6 four to five acres, might possibly be exchanged for other land near Doane Rock.

MR. CUMMINGS: We came up and asked Mr. Arnberger about it. He said he would look into it.

MR. ARNBERGER: We haven't had a chance to look at it. That is one reason why it is not on the Agenda today.

MR. CUMMINGS: They would like to have it this summer. They couldn't use it this summer; it is too late to lay it out, but if they had it by Fall early enough for grass planting etc., it would be ...

MR. NICKERSON: Any comment Mr. Arnberger?

MR. ARNBERGER: I haven't had an opportunity to go out and look over the ground. The proposal was presented to us one week ago. I hope to get out there soon and will be able to form my own opinions then.

MR. NICKERSON: For the record let us say that it was brought to us here for study.

MR. ARNBERGER: I would suggest putting it on the Agenda for the next meeting. I think it is something you should be involved in.

MR. MCNEECE: Can we take a look at it next time?

MR. NICKERSON: If it is agreeable to the members we will include an inspection trip of the area in a field trip before our next meeting and discuss this on our Agenda. We can also inspect the site of the land proposed for exchange. We would then be in a position to advise the Seashore whether in our judgment they should proceed.

MR. CUMMINGS: Thank you very much; I just came in to find out if you think such a thing is possible.

MR. NICKERSON: You understand, we only advise.

(Mr. Cummings departs)

MR. NICKERSON: Two of our guests may prefer not to stay for the whole meeting. How about it, are you agreeable to sitting through?

MR. DICKINSON: I would like to get away today on a ten day trip.

MR. NICKERSON: If there is no objection to taking up Item 5 on the Agenda out of order let's do that now. (no objections appeared)

Item 5. Re: Increase in Authorized Legislation

MR. DICKINSON: It was very kind of you to invite me here today. I went to Washington on this hearing to raise the ceiling on funds for land acquisition in the National Seashore as a landowner and private citizen, and I understand Mr. Williams went to the Senate hearing as a representive or as Chairman of the Cape Cod Planning and Economic

Development Commission. I think perhaps Mr. Arnberger might have something to report.

MR. ARNBERGER: Actually you two gentlemen are better informed than I am; you were there. My knowledge is that it has passed ...

MR. NICKERSON: Does not include appropriation?

MR. ARNBERGER: That will be a separate transaction.

MR. DICKINSON: I would like to make it clear that I went to attend this hearing as an individual citizen, not representing anyone. The reason I went on that basis is that the Chairman of the Committee and the President of the sub-committee has a fixation for demanding that local citizens be represented rather than people with special interests and axes to grind. Congressman Hastings Keith who sponsored the bill had done a wonderful job of organizing everything; I was greatly impressed with the way his office handled the situation and with the calibre and character of the men on the committee. Hastings Keith was the first witness called and he spoke in favor of his bill and of course gave his reasons; then the Park Service gave their explanation of why it was desirable and necessary. Fortunately by that time they were getting hungry and had not too much time for me. I did give a presentation based on information from Messrs. Nickerson and Arnberger, in my own way, and then I was questioned, and I came away with a strong feeling that here were people sincerely interested who wanted in every way to have the ceiling raised. They

asked very searching questions of everyone. They got into areas of town owned properties, and unfortunately one of the representatives from the Park had indicated that all town owned beaches were restricted to use by citizens of the community, which made it necessary for me to say this was not the case. They wanted to know about camping facilities on the town owned land. I explained that the fragile nature of the area did not support camping and that it was necessary to have beach buggy control. They expressed great concern for the tendency of the Park to create more business and people; they said that the land will not continue to stand the use the Park is projecting. Some of the Senators spoke in very glowing terms of some of our outer Cape towns and felt it would be a crime to have so many people coming that these towns could not absorb them. After my testimony the Chairman raised the question which was voted unanimously to report favorably to the whole Committee, and about a week later the whole Committee reported favorably on the bill to the House and the House voted in favor thereafter. There was one point that did come up; I am not sure how Hastings Keith was approached, whether or not he was going to present for extension the term of the Advisory Commission. It was indicated they would prefer not to have that brought up that day as it was several years in advance of the expiration date of the Commission. He was prepared to do this, but was asked not to by one member of

the Committee. It was a unique experience for me and I am very grateful to you people for having me go.

MR. MCNEECE: I understand that you did a terrific job in your presentation.

MR. DICKINSON: These people are well informed. I had thought that they would fumble around and ask foolish questions, but they went right to the point and asked extremely intelligent questions.

MR. NICKERSON: We would like to hear from you, Mr. Williams.

MR. WILLIAMS: First I would like to thank you for inviting me over today. Like Mr. Dickinson, I found the people in Washington interested in hearing from local citizens. My being there was largely Senator Kennedy's idea. Before going down I checked in with your office regarding the proposed presentation I was to make. They gave me in Washington a copy of Senator Kennedy's remarks, which I brought back and I think you have a copy. They did ask me if, after my formal presentation, I would throw in one additional piece, which I did agree to do. The sub-committee was headed by Senator Bible from Nevada. He has been here and is well informed and was most enthusiastic over the Seashore. They are really concerned over whether or not honkey-tonk is developing. I assured him there was no real development, but that I felt the towns in general were exercising good control on what was happening along their highways. They were very much concerned with land use in the

Park and there again I told him the towns had adopted bylaws requiring three acres or larger for development. What they were looking for was an increase in the ceiling for the purchase of additional land. My impression was that the Committee was very much in favor of approval so it could get this Bill before the Senate and they seemed in favor of raising the ceiling so the rest of the land could be acquired in a hurry. The first person to testify was Assistant Secretary Glasgow. He outlined the fact that there had been four million visitors last year and in all likelihood this would increase and if the ceiling were raised and funds appropriated it would take three years to complete the acquisition. This money would be for land and not for buildings because lots of these were exempt from condemnation at the present time. My feeling is that they are very much in favor of the whole proposition. From the time I was there and Mr. Dickinson was there, there was some confusion about your expiration. Senator Kennedy requested it be extended for ten years. I was asked to describe some indication of what you were doing in order that this might be used in support of the proposal. From information received from Mr. Dickinson and Mr. Nickerson and the National Park Service I was able to indicate to them that this was a pilot group, but based on your work here that in the newer Parks they have created Advisory Commissions and are automatically including them in the new legislation. They were very much in favor of extending

the life of your Commission. After the Secretary testified, Senator Kennedy testified and his report was very, very similar to that of the Secretary, and once again a concern for the number of people visiting the Park and the need for funds, and how much would be needed, and the fact that the Advisory Commission had worked long and hard, and should be extended. Senator Bible asked several questions, and Senator Kennedy gave good, conscientious answers. After he was through with Senator Kennedy, Senator Kennedy introduced me and I gave the report which I had prepared. It was almost identical to the two previous reports as far as content was concerned. The Committee then adjourned for a while after this and I was excused. Later, Senator Bible talked with me and said he had received word from the Park Department that your Commission expired in 1976 so there wasn't any need for extension at this time, but they would keep it in mind even though it was five or six years away. The expiration date question seemed to hinge around the fact that they started to acquire land before the date of Park establishment in 1966.

MR. NICKERSON: That is the basis of the misunderstanding. The Act of August 7, 1961 authorizing the establishment of the Seashore states in Section 8 (a) "There is hereby established a Cape Cod National Seashore Advisory Commission...Said Commission shall terminate ten years after the date the seashore is established under section 3 of this Act." Section 3 (a) states: "As soon as practicable after the

date of enactment of this Act and following the acquisition by the Secretary of an acreage ... that in the opinion of the Secretary is efficiently administrable ... the Secretary shall establish Cape Cod National Seashore ..." This establishment date was May 1966, so the ten year life of this Commission commenced then.

MR. WILLIAMS: I did not happen to have a copy of the Act and wasn't able to follow through on this. As far as the ceiling is concerned it looks as though they will recommend that this be increased, and if it is successful there has to be a companion bill introduced to raise the necessary money.

MR. NICKERSON: Thank you very much. Are there any questions?

MR. BROWNELL: From information I have received there is no question it will go through; but I think there is some problem about the appropriation.

MR. NICKERSON: When will it be acted on?

MR. WILLIAMS: I got the opinion it was going to be acted on quickly.

MR. NICKERSON: Who is responsible for getting the appropriation after the ceiling is increased?

MR. WILLIAMS: I think the Senator will.

MR. ARNBERGER: It is my understanding this is all included in the supplemental appropriation for this present fiscal year, and could go rather quickly.

MR. NICKERSON: I think it is vital that some substantial amount be

made available at once in order to over come such situations as were described in Wellfleet today, so that you can go to the man and say - we don't want you to build here, and if he refuses you can proceed to condemn and let the Court decide the damages.

MR. WILLIAMS: I pointed out that land values had been increasing 10% a year and I stated 20% since the last sale, and I couldn't see any break; and that this would continue over the next several years, and could accelerate. I backed it up by stating that I was in the real estate business and familiar with the market.

MR. NICKERSON: The value of the land within the boundary suitable for building should accelerate even faster because if you have so called "improved property" it is unique and has a value way beyond any other.

MR. WILLIAMS: This is true. For a while this property ran a little behind because of an unsureness as to whether they could use it, but now the whole point has been clarified and over the last three or four years the buying public has more confidence especially in privately owned existing dwellings. These will catch up from what they are behind, and possibly go beyond, because they have the added protection of the park around them.

MRS. WILES: Will the park have to pay as much as any other person would?

MR. NICKERSON: The park would have to pay the fair market value at

the time of the actual taking.

MRS. WILES: Suppose a person pays $15,000 for an acre; could the Park say it isn't worth that much?

MR. WILLIAMS: You could have a situation where someone would have overpaid. They will pay the average going price for land at the time of intended purchase. I am familiar with this because I have done several by establishing comparable sales.

MRS. WILES: There wouldn't be any "going price."

MR. NICKERSON: If there is a dispute undoubtedly there would be several appraisals to be considered or it could be left for the Court to decide in the event it could not be otherwise settled.

MR. WILLIAMS: A good appraiser, regardless of whom he is representing, should be not more than ten to fifteen percent away from any other appraiser because everyone would be using the same information. If he comes up with a figure too far away from other appraisers it would clearly indicate that he is trying to cut it back or build it up. Every one I have worked on has been negotiated on information from me and the Park Service appraisers. The difference in any case has not been more than ten per cent between the top and low figure. Sometimes the Park appraisers were low and sometimes I have been, or high.

MRS. WILES: I wonder how these are going to be handled. Through here as before or Boston?

MR. ARNBERGER: I haven't had information definitely, but my understanding is that there will be a land acquisition office set up here as

before. When you refer to Boston, you are referring to the U. S. Attorney. This will continue.

MR. WILLIAMS: There was one other thing Keith's office asked me to speak about. It really didn't relate to the increase in authorization, or the life of the Advisory Commission. This was with regard to oil on the beaches; some of these people are serving on the same Committee. I stated the facts as I know them.

MR. BROWNELL: I still question the approach. Mr. Aspinall is not very sympathetic to this part of the country.

MR. DIEHL: Request in there for four million?

MR. ARNBERGER: I have heard that the total will be spread over a three year period.

MR. DIEHL: Starting July 1? Could you spend four to five million in that period?

MR. ARNBERGER: I think it is possible, but it will take a while to crank up.

MR. DIEHL: They might ask if you can spend it. When is the last appraisal you had?

MR. WILLIAMS: About three years ago. These wouldn't stand up today.

MR. NICKERSON: If they appropriate four million and you spend three, would the other million be carried over.

MR. ARNBERGER: No.

MR. DIEHL: That answers your question, it would be six months before

you could spend money.

MR. ARNBERGER: In 1961 we didn't even have the ownerships determined; it was an enormous undertaking. That is all done now.

MR. ARNBERGER: Even with this background information there would be a period of a few months before you could spend money, leaving perhaps nine months in which to spend it, but you would be generating a work program for the next fiscal year.

MR. MCNEECE: I think four or five million dollars would take care of you for this year.

MR. ARNBERGER: I think so. I would like to have the opportunity to find out.

MR. MCNEECE: I understand on fairly good authority that we are going to get one-third.

MR. NICKERSON: Would any suggestion we would make be beneficial? Should we urge the people who are involved to speed it up?

MR. BROWNELL: Wasn't the appropriation hearing the 16th?

MR. ARNBERGER: Is this the regular 1971 or the supplemental? My reaction is that I think this thing is going quite well. I don't think any action is necessary at this time.

MR. MCNEECE: Did I understand that Kennedy would hang on to that bit about extending the life of our Commission?

MR. WILLIAMS: I think it will be followed up when the time is due. They didn't want you left out in the cold as they feel that you are

doing a good job.

MR. NICKERSON: We have until May 1976.

MR. WILLIAMS: I think this possible amendment would be dropped and be taken up later if there was any chance it would jeopardize the passage of the appropriation or the bill to raise the ceiling.

MR. MCNEECE: There is one thought which I have had in connection with the life of this Commission, I wonder if it is a good idea to have the terms all end at the same time.

MR. NICKERSON: They don't if we have resignations and replacements. In my opinion, as replacements take place, the towns should nominate or propose names of people who are much younger than we are. I think this Commission should include a good sprinkling of members who are around thirty. I would like to see this.

Is there any action we need to take on these reports? It seems to me we do not need to take any action at all except to express our gratitude for your having been down there and having done such good jobs. It is particularly appropriate in both instances that our interests were presented not in behalf of the Park Service or the Advisory Commission, but by private citizens outside of the Park Service family so to speak. We would be very happy to have both you gentlemen remain with us for our meeting, but if you feel that you wish to do otherwise please feel free to do so.

(Mr. Dickinson departs)

MR. ARNBERGER: While we were talking about visitation - the four million visitors - please let me say, and I am sure the Commission is painfully aware of this--it is visits. No one knows exactly how many visitors, probably one million, I wish we did have that information.

Item 4. Progress Report - Cape Cod National Seashore

MR. ARNBERGER: Visitation through March has totaled 210,015 visits. This compares to a total of 221,296 for the same period last year which represents approximately a 5% decrease.

The only construction to be accomplished consists of two parking overlooks on the Herring Cove Road which will get underway May 4. A change order to the contract is presently in negotiation which would eliminate one of the overlooks and substitute several other minor jobs which are more critically needed. The substitute jobs as presently proposed consist of completion of the bicycle trail extension in the Province Lands which will bring the bicycle trail almost to the bike rental station and help eliminate road hazards; widening and relocation of the entrance to Race Point Beach to provide better checking station control, widening of the entrance to Coast Guard Beach for relocation of the checking station, and surfacing of the road and overlook at Fort Hill.

Bids were opened on Wednesday for the drilling of a new well in the

Highland area. This well will serve as a supplemental source of water for maintenance of the golf course as well as for eventual development of the Highland area in accordance with the master plan.

MR. NICKERSON: Would that mean the Park Service would provide water for the golf course?

MR. ARNBERGER: It is included as part of the franchise fee.

(Continuing Progress Report) Our force of temporary employees for the coming travel season is pretty well lined up. Our total seasonal employment this year will amount to 117. Returnees will account for approximately 86 positions leaving a total of only 31 positions for new hires. It is interesting to note that we have received more than 1100 applications for the new hires.

MR. BROWNELL: We employ close to 3,000 during the summer, of that number we have 2790 returning. What do you pay your lifeguards?

MR. ARNBERGER: They are Grade 4 through 7. (Continuing Progress Report) We have received information that the fee system for 1970 will be the same as it was during the past few years. I have seen no indication that the legislation extending the life of the Golden Eagle Passport system has been passed so I would assume that the continuation of this fee system has been accomplished by administrative means. This will provide for the $7 annual permit and continue the $1 per car or 50¢ per person entrance fee at the beach parking areas.

A new contract in the amount of $2500 has been entered into with

Plimoth Plantation Inc., for continuation of archeological research on Great Island. The work last summer disclosed that the archeologic remains were much more extensive than anticipated and at least another full seasons work will be required to complete the job. Brown University will be cooperating with Plimoth Plantation on the work this summer. A final report covering the entire project will be due in January of 1971.

A notice of intent to negotiate a new permit for the refreshment stand at Herring Cove Beach was published in the Federal Register on March 18. Procedures call for a period of 30 days in which prospective concessioners may submit proposals. No applications have been received so far, but of course the present concessioner, Mr. Silva, is interested in continuing his operation for a five year period under a new permit.

I am pleased to report that progress is finally being made with regard to the proposed transfer of the former Wellfleet Job Corps Center to the Nauset Regional School District. It has been determined that an interim permit will be issued to Nauset which will provide for the use of the land on which the facilities are located and will also authorize the use of the buildings and personal property. The interim permit will be in effect only until such time as the buildings and personal property can be conveyed to Nauset by the Department of Health, Education and Welfare, and at which time a regular Special Use Permit will be issued

by the National Park Service covering the use of the lands. The terms of the interim permit have been drafted and reviewed by the Park Service and HEW and a draft copy has been provided to Nauset for review and comment. We would hope that Nauset would be in a position to take over the former Job Corps Center in the very near future.

As the Commission will recall, at its last meeting a proposal for use of Seashore lands by the Town of Wellfleet at Great Pond and Long Pond was considered. In the case of Great Pond the Selectmen made the decision to develop additional parking on town property rather than to utilize Seashore lands as proposed on the schematic site plan which had been prepared for consideration by the town. The proposal at Long Pond has been dropped entirely, at least for the time being, as a result of the discovery that the property which had long been used as a Town Landing, and which had been assumed to be in town ownership, was apparently privately owned. Until the Town of Wellfleet can resolve this situation the Selectmen decided not to pursue the proposal for expansion of parking facilities.

The possibility of a sale or lease of the Rowell and Jedidiah Higgins houses which had been considered by the Commission has been under review by our Regional Office in Philadelphia as well as our Division of Lands in Washington, D. C. The decision has been reached that we should first make these houses available on a long term lease basis.

MR. NICKERSON: What do they mean by long term?

MR. ARNBERGER: Probably twenty years, with renewal clause. (Continuing Progress Report) If this should not prove feasible, or if there is inadequate response from prospective lessees then consideration would be given to selling the property, subject of course to appropriate restrictions. The details of leases as well as the procedures for making the property available through a public offering are currently in preparation.

As the Commission will recall, there was some discussion at the last meeting regarding our concern for improving management of oversand vehicle use in the Provincetown-Truro area. One aspect of this new program has been the development of revised special regulations. The new regulations were published as proposed rule making in the Federal Register for March 6, 1970. Procedures call for a thirty day period during which the public is invited to comment and make suggestions. Only one of the proposed rules, that relating to the length of time that beach buggies can park on Seashore beaches, has proved to be controversial. This item is on the agenda for your review and consideration at this meeting.

There has been considerable activity during the past two months with regard to proposed legislation affecting the National Seashore, both in Congress and in the Massachusetts State Legislature. You have

already heard reports regarding the Federal legislation with regard to increasing the authorization.

The proposal for creation of a Cape Cod Ocean Sanctuary has been introduced in the Massachusetts State Legislature as S-1320 and hearings were held on this bill before the Joint Committee on Natural Resources and Agriculture in Boston on April 1. Both Bob McNeece and I testified in behalf of State Legislation S-1320 and I am sure Bob will want to report on that situation.

(Mr. Williams departs)

MR. NICKERSON: Are there any questions on the progress report?

MR. MCNEECE: When will decisions be forthcoming on the new rules published in the Federal Register as to whether they will be adopted or amended?

MR. ARNBERGER: The next step would be for us to review the responses received and prepare recommendations for our Regional Office to forward to Washington. They will be reviewed carefully and in less than a month I would hope they will be published as final rule making.

MR. BROWNELL: I believe we are going to take this up under a separate item on the Agenda.

MR. NICKERSON: That is right. Are there any other questions on the progress report? If not let's take up the next Agenda item.

Item 6. Report on Cape Cod Ocean Sanctuary Legislation

MR. MCNEECE: As Les (Arnberger) has stated this was heard on April 1 and we attended; although we were about twenty minutes late for the scheduled 11 a.m. Hearing because we got caught in a massive traffic jam, we found on arrival that they were discussing another matter. By the time they reached S-1320 it was after 3 p.m., and naturally we made our testimony as brief as possible. The Committee reported favorably, and I understand it is now in Ways and Means; I don't know why.

MR. NICKERSON: Were there any objections voiced?

MR. ARNBERGER: We requested three minor amendments.

MR. BROWNELL: One is to exclude that portion of the sea bed owned by the Federal Government. I think the Federal Government should have the same restrictions.

MR. ARNBERGER: Our only thought was because you have two areas of administrative authority.

MR. BROWNELL: What if oil were found a quarter of a mile offshore?

MR. MCNEECE: This can be taken care of in the Federal Register can't it? As soon as this is passed at the State level we hope a Bill will be filed at the Federal level. I have talked with Senator Brooke's office and with Senator Kennedy's office and also Congressman Keith to extend it out to at least thirty miles. In some areas of the country I understand they are proposing to extend it out to the

Continental shelf. At any rate, as far as we are concerned we wanted not less than 30 miles. Do you think Art, (Brownell) that there will be any problem with the present bill going through the State Legislature?

MR. BROWNELL: No, but I think if there is a resource of sand, gravel or oil up and down the coast it should be utilized; I think through proper utilization we can have a resource benefiting the Commonwealth to a great extent, and I would hate to see legislation preventing totally extraction of minerals or exploration along the whole coast line. Our concern is that it doesn't set a precedent. We are in favor of the legislation.

MR. NICKERSON: North of Boston the coastline is rocky. Any extractions there wouldn't affect the immediate shore as it would here.

MR. BROWNELL: The North Shore is a lot more fragile. You don't have the depth you have here.

MR. MCNEECE: Do you anticipate any problem when it comes up for a vote?

MR. BROWNELL: Not that we can foresee. The bill is written in such a way that it has gotten around any problems that would have existed.

MR. NORGEOT: You are touching on dangerous ground when you suggest this might establish a precedent.

MR. MCNEECE: This is a unique area. It deserves conservation and protection even if it establishes a precedent. You won't find any

other area like this along the Massachusetts coastline. The National Seashore is all public land.

MR. NICKERSON: Is there anything more to be said on this subject?

MR. BROWNELL: I might say Bob (McNeece), that most all Bills go to Ways and Means.

Item 7. Proposed Rule Making

MR. NICKERSON: I think Mr. Arnberger can tell us about this.

MR. ARNBERGER: You all have a copy of the Proposed Rule Making as published in the Federal Register of March 6, 1970. As I mentioned in the Progress Report only one item, (2) on the second page, has evoked any controversy, this concerns the 72 hour on the beach and 72 hour off the beach item; I will read it to you. (Reads)

> "(2) Only operators of vehicles with self-contained water or chemical toilets and permanently installed holding tanks with a minimum capacity of 3 days waste material may park overnight on the beach for a period not to exceed 72 consecutive hours. A 72 hour period off the beach must intervene between 72 hour periods on the beach."

The controversy has evolved about this 72 hours off the beach. you also have before you a tabulation summary of the pro and con comments; there are about 75, fairly evenly divided on the situation. I think this is something that this Commission should discuss. It involves local towns on the Lower Cape. Chatham and Orleans have a similar situation. We would appreciate having your thoughts.

MR. NICKERSON: Chatham and Orleans have thirteen to fourteen miles

of a similar beach. What regulations have those towns adopted with respect to the same problem?

MR. NORGEOT: Our regulations are very close to those at the Seashore. We have adopted the 72 hour off item to discourage people from coming for the express purpose of camping because the zoning bylaws forbid camping.

MR. CHASE: How long can they park in the town parking lot?

MR. NORGEOT: In Orleans not at all.

MR. MCNEECE: In Chatham our beach fees are $25 for the Season; $1 per six hour tide; $2 per day permit and $3 for 24 hours.

MR. BROWNELL: Is this to all people?

MR. MCNEECE: Not to residents of Chatham and Orleans. They pay through their taxes.

MR. NICKERSON: In Orleans in particular the town spent a substantial amount of money in land acquisition, this came out of the taxpayers.

MR. DIEHL: Can town residents go for all summer?

MR. MCNEECE: No. This year we are going to maintain a regular beach patrol for the first time. It is going to cost the two towns about $20,000 just for the patrol. We feel we may pick up between $10,000 and $12,000 at the most from the fee system, so the two towns will bear the difference in the cost of the patrol. That is what I meant by the taxpayers paying through taxes, because they have to pick up the tab for the cost of the patrol.

MR. NICKERSON: Subject to the same restrictions whether residents or not?

MR. MCNEECE: Yes. The only difference is in the payment of the fee.

MR. BROWNELL: How does the Seashore justify the 72 hour on and 72 hour off restriction?

MR. ARNBERGER: Largely on the basis that we are beginning to get the beginnings of permanent camping on the beach. This has not been a very serious problem so far, but we have to look at permanent summer long beach camping activities which may possibly develop.

MR. BROWNELL: If you are concerned with camping on the beach why 72 hours? Shouldn't it be a shorter time, to discourage camping? I know what you are trying to do, but I don't think you are going to do it with the 72 hours on and 72 hours off arrangement.

MR. MCNEECE: We are trying to give the sports fishermen a break, but this has been abused.

MR. NICKERSON: What was happening in Chatham and Orleans was that people were going down and staying one or two weeks, coming off for 72 hours and going back again.

MR. BROWNELL: Is it a pollution problem?

MR. NICKERSON: It was originally, but now with self-contained vehicles staying 72 hours is no problem.

MR. BROWNELL: What about boats coming in and passengers going on the beaches? This is a big problem.

MR. NORGEOT: The patrol will take care of that.

MR. BROWNELL: I think the sanitary problem is greater with boats.

MR. NICKERSON: Most of the boat traffic would be in the town of Chatham because it is impractical to land anywhere in the Orleans area.

MR. BROWNELL: Aren't we really talking about eventually designating a camping area?

MR. NORGEOT: You want to stop them because there won't be enough space.

MR. NICKERSON: I have advocated to Chatham and Orleans that inasmuch as the town owns Pochet Island that they establish there permanent camp sites with water etc., restricted to oversand vehicles, and not permit any vehicles on the beach from midnight to 2 a.m., so that there would be no camping on the beach itself.

MR. NORGEOT: We tried unsuccessfully to do it. We would have to change the zoning bylaws.

MR. NICKERSON: This doesn't apply to Provincetown and Truro, but you could easily designate camping areas for oversand vehicles only.

MR. ARNBERGER: You would run into the same problem as now, discrimination against non-mechanized vehicles.

MR. BROWNELL: We provide camping areas for snowmobiles. We realized we had to face this problem.

MR. NICKERSON: The solution might be in the control of waste disposal. You wouldn't provide a facility which could be used by other than an oversand vehicle, with suitable holding tank.

MR. ARNBERGER: This is one possibility. If, indeed, our basic policy is not of developing major camping facilities for automobiles, we are right on the edge of this situation.

MR. NICKERSON: What actually happens on the beach in Orleans and Chatham is that in groups, at intervals along the beach, you will find what I call "campers" parked wheel to wheel, hub to hub, ten to forty vehicles at the waters edge. This is the area people would like to use to fish and bathe, but these people have in effect usurped for private use, the choicest locations on the beach.

MR. BROWNELL: You are not going to stop it with this regulation.

MR. MCNEECE: I am concerned about vehicles of any kind using North Beach too much. We have these dune buggies coming along; I am afraid that too much increased use by the dune buggies and campers or any of these vehicles equipped to go oversand is going to destroy that resource.

MR. NORGEOT: I think, to answer Mr. Brownell, we did not have the freedom to allow campers, and cannot unless our zoning bylaws are changed pertaining to camping; this it seems is impossible to do.

MR. DIEHL: Why should they have places to go tax free? We have to pay high prices for similar privileges.

MR. BROWNELL: I do feel sorry for the fellow coming up from New Jersey to spend a week.

MR. DIEHL: You have restrictions in your State parks. You won't let

them spend over two weeks. It is a slum on the beach. You can't walk between two of them. They pick the best part of the beach.

MR. NICKERSON: There is certainly a variety in the type of vehicle, some are milk trucks, some campers, some slip-on rigs in the back of a truck.

MR. DIEHL: How many of them actually fish?

MR. NICKERSON: The dogs and children don't do much fishing.

MR. MCNEECE: One individual who comes regularly from New Jersey told our patrol and the Selectmen that this was the last reasonably clean area on the coast. He said New Jersey has been ruined. He urged us to do our best to keep our beach this way.

MR. CHASE: My honest opinion is that you shouldn't have them on the beach and make a highway for them to travel on.

MR. NICKERSON: In the last three years I have often counted 150, which would figure, if you assume four to each vehicle, 600 people camping on the beach in that two or three mile strip.

MR. BROWNELL: What does the town of Barnstable allow?

MR. ARNBERGER: They can camp for $1; no limit. Our observation frankly leads us to believe that overnight parking of beach buggy family type vehicles is not seriously damaging the resource. I know this is at variance with some observations, but as long as they follow the established routes, stay in the tracks and on the beach, there is minimum damage, but we are getting chewed up by beach buggies on the

dunes. If we can't do a better job of control, that has to stop.

MR. BROWNELL: I think what is going to happen here with the Chatham and Orleans regulation of 72 hours on and 72 hours off is that they are going to the Seashore for the 72 off hours, and then come back.

MR. ARNBERGER: I thought that would be true, but I am told there are two separate and distinct groups, the boat users at Provincetown and Truro and the surf casters at Orleans and Chatham and never the twain will meet or mix.

MR. NICKERSON: I question that.

MR. ARNBERGER: I wonder too, but this is their story.

MR. NICKERSON: There is one extremely desirable objective, and that is that the regulations on the town owned beaches and the Federal beaches be as near uniform as possible.

MR. BROWNELL: But I wonder about the 72 hours off. If we are trying to get away from camping on the beaches and the person has to leave, where is he going, what is going to happen in that 72 hours, is 72 hours too long?

MR. MCNEECE: 72 hours on the beach makes it possible for him to come Friday night and stay Saturday and Sunday.

MR. BROWNELL: What is he going to do if he is down for a week?

MR. NORGEOT: He can go on and off every beach. He can to to the beach every day.

MR. BROWNELL: He can buy a self-contained unit etc., for what it

would cost to stay a week on Cape Cod.

MR. DIEHL: The idea of the time off is to empty the container? This wouldn't take 72 hours. You are better to let him stay there instead of going and coming.

MRS. WILES: I should think the best thing would be to have a camping area and do away ...

MR. MCNEECE: The idea was to break up the habit of coming for the summer.

MR. NICKERSON: Most of them have a heavy piece of equipment that moves at a low rate of speed, in second or first gear. They bump along and make the route like corduroy.

MR. MCNEECE: As you undoubtedly know the Massachusetts Beach Buggy Association is going to propose for 1971 legislation that the State acquire Nauset beach.

MR. BROWNELL: I don't think as far as Chatham and Orleans are concerned that their regulations are going to solve the problem.

MR. NORGEOT: What do you suggest? Ban all 24 hour use?

MR. NICKERSON: You should have years ago.

MR. DIEHL: Now you are kow-towing to organized pressure.

MR. NICKERSON: As a Commission what do you want to do about this question of 72 hours on and off - or do you want to take any action at all?

MR. ARNBERGER: This is just a proposal, it is subject to change, and

revision, and in all honesty I am not too sure about the wisdom of holding to that line.

MR. NICKERSON: What is the alternative?

MR. BROWNELL: What do you think about the Massachusetts Beach Buggy Association's proposition of 9 days on and 5 days off?

MR. ARNBERGER: Our area is arranged in such a way that it is practically impossible for us to control entrance and exit. We don't have one control point like Orleans. Unless we can come up with some kind of rulemaking that goes at least part way in what we want, and is acceptable to users, we are going to have trouble because there is no use laying down a rule that you can't enforce.

MR. DIEHL: Is there any designated area?

MR. ARNBERGER: We feel now it is better to spread them out; but under the existing rules we can put them in one place.

MR. BROWNELL: Orleans and Chatham once had a limit on the number to be on the beach at any one time. Was it 600?

MR. NORGEOT: The first year we established a limit of 600; the next year there was no limit.

MR. NICKERSON: When you have on that beach, 300 campers on a good bright day in summer, my estimate is that you are likely to have 300 more who are not campers.

MR. BROWNELL: How about boats?

MR. NICKERSON: They are not too numerous, maybe 100. They are no problem.

MR. DIEHL: Do they all have self-contained facilities?

MR. NICKERSON: Not the day use vehicles.

MR. MCNEECE: In Truro, does the zoning bylaw prohibit camping?

MR. PERRY: In the town.

MR. NICKERSON: Any other portions you want to discuss?

MR. ARNBERGER: We have agonized over these and what is there is our best judgment and the most practical thing is to limit the stay not to exceed 72 hours consecutively; then the vehicles leave, empty their holding tanks before returning to the beach; it amounts to summer long camping but keeps them from setting up a permanent camp and usurping one space.

MR. MCNEECE: How soon can they come back?

MR. BROWNELL: Where will they dump their holding tanks?

MR. ARNBERGER: There is one dumping station at the Gulf Station in Truro, provided by the MBBA, and another in the Provincetown dump.

MR. NICKERSON: Neither one under your control?

MR. ARNBERGER: The Provincetown dump is under our control. These dumping stations are self-operated.

MR. NICKERSON: What you are saying is that you think the 72 hours off might be dropped; but the 72 hours on retained?

MR. ARNBERGER: Yes, keep them moving. I think they have a point, and we should either stop them entirely, or face the realities of the problem, and I don't think stopping them entirely is in the cards,

at least for the present.

MR. DIEHL: After midnight I can't go in the parking lot, but if I put oversand tires on I can go one-half mile and stay all night.

MR. ARNBERGER: Yes.

MR. DIEHL: That is ridiculous.

MR. NICKERSON: The question in my mind is that what it amounts to is giving a special privilege to a small number of people who can afford to buy a certain type of vehicle. Looking at it from the point of view of the man with a V-W; why should he be given this privilege and I be denied? Currently you are applying this to maybe 2000 people on any given weekend; a pretty small group.

MR. BROWNELL: Here is an individual who can't afford to come and rent a place at the seashore, but through an oversand vehicle permit can come and camp on the beach.

MR. DIEHL: There are lots of people with beach buggies who have to stay at home.

MR. NORGEOT: You are trying to help people who come to stay and camp.

MR. MCNEECE: I love to see people at North Beach having fun.

MR. BROWNELL: How does the Cape Cod Chamber of Commerce feel about this?

MR. NORGEOT: They haven't meddled in this that I know of.

MR. NICKERSON: This has developed in the past 25 years; prior to

that they didn't have anything you could get down there on the beach with. Now it is possible with the greater mobility of the people and the development of these housing units on wheels.

MR. BROWNELL: We are faced with the increase in the use of the snowmobile in the winter. We estimate there are 15,00 in Massachusetts and that this use is growing at the rate of over 5,00 a year. This is a serious problem on state lands, private lands, and in connection with noise, accidents and deaths. We are trying to consider what times they use them and how to cope with this use. Fortunately the beach buggy is registered by the Registry of Motor Vehicles; up to now the snowmobiles have not been.

MRS. WILES: It seems that you are speaking mostly of people who have campers. I should think the likely solution would be to provide for campers of any kind and let them camp. Most people have a car and can get a tent. If they can have a campsite they can get to the beach and the children can get to the beach and they can stay two weeks reasonably. Lots of people do this because they can't afford anything else. I think you are approaching it from the wrong end. I don't think these beach buggies need to be on the beach at all.

MR. DIEHL: I think they should put them on the uplands and let them go to the beach if they want.

MR. NICKERSON: The majority of camping vehicles do not camp on the beach; this use has grown from a few to lots, say five to ten thousand.

MR. BROWNELL: The advantage of the camper-type vehicle is that most of them have toilet facilities.

MRS. WILES: They are a menace to people bathing and an eyesore. I don't think there is any advantage in having them there. If all the towns banded together the MBBA wouldn't amount to a hill of beans.

MR. NICKERSON: Are there any other points in the plan you want to bring to our attention?

MR. ARNBERGER: I want you to be aware of what we are planning to suggest.

MR. NICKERSON: I think we have.

Item 8. Master Plan

MR. NICKERSON: We have a report here, I think we should put this over until our next meeting. I think the previous question brought out something that should be considered in the master plan. About a year ago we went through this as then prepared and with certain modifications which we talked about. I haven't had an opportunity to study this latest version.

MR. ARNBERGER: The differences are minor.

MR. NICKERSON: It is the differences that worry me. I would like to invite Mr. Reynolds to tell us what they are.

MR. REYNOLDS: My apologies to all of you that the report was not available sooner.

MR. MCNEECE: You should also apologize for the fact that after you

get through page 3 they start to fall apart.

MR. REYNOLDS: As you may know, Dave Kimball who made the original presentation to you was transferred to the Philadelphia office, and by the process of attrition I became Team Captain because I am the only original member of the Team left. This is very little different except for minor changes from the plan you reviewed, also very little different from the 1963 plan except in concept. This master plan emphasizes again, which I think you brought up, the decision of no expansion of large scale camping.

MR. DIEHL: I am changing my views. It is involved in town zoning. Whether we should deviate goes back to the Act, preservation of the flora and fauna or the phisiographic condtions now prevailing.

MR. REYNOLDS: The changes that have taken place are very few; one is added emphasis on regional planning; this greater emphasis means length in wording in the master plan to implement...

MR. NICKERSON: What do you mean?

MR. REYNOLDS: This means looking for ways to work out mutual plans and problems.

MR. NICKERSON: How about highways then?

MR. REYNOLDS: We are not advocating taking a position here until we know what the State would like. We will work with the State and the regional planners mutually. But this does not mean that we will always agree. If, for instance, they want to double barrel Route 6

and you don't think it is a good idea, we won't go along with it.

MR. NICKERSON: When you mention determining optimum capacities for both the Seashore and Cape Cod as a whole, that means highways doesn't it? It doesn't name any means that is available now. To determine optimum capacity should be the number one item. Do we put sentrys at the bridges, etc., advertise that Cape Cod is full, don't go there this year?

MR. MCNEECE: Seriously, you are coming to that.

MR. REYNOLDS: It is time we realized we will be coming to that.

MR. BROWNELL: In reference to correlating Seashore planning, our Massachusetts plan says more camping areas should be developed on Cape Cod.

MR. NICKERSON: You don't say the Commonwealth, and yet the Commonwealth owns more land here than the Seashore. I raised the point here when Hank (Foster) was Massachusetts Commissioner of Natural Resources that perhaps the Park Service and the Department should cooperate to the point where his people should supply the camping facilities and the Park provide day use facilities. Including Myles Standish, the State has more acreage than the entire National Seashore.

MR. NORGEOT: You wouldn't be improving this area a great deal by supplanting houses with tents.

MR. NICKERSON: The purpose of denying the use of houses was to deny

the use of tents.

MR. NORGEOT: Your camping facilities with the exception of Brewster aren't heavily utilized except for three weeks or more in the Summer.

MR. BROWNELL: All in Brewster will be filled by 5 p.m. tonight, as well as Myles Standish.

MR. NICKERSON: That is because the fishing season opens tomorrow, and in addition it is a State holiday and a long weekend. The State has a greater amount of land than the Seashore and it seems to me to be vital that recreation and public use facilities be coordinated on this basis. What about the purposes for which the Park is established, who looks out for that?

MR. REYNOLDS: The intent of the Act is taken into consideration as well as the ecological values. It is my opinion to meet the intent of the Act we can't begin to allow camping in the National Seashore. Once you get off the glacial plain you will sooner or later ruin your entire resource.

MR. MCNEECE: The terrain up there will stand camping better than the Lower Cape.

MR. REYNOLDS: You need more stable soil conditions than you have towards Chatham.

MRS. WILES: You have an area out here next to the beach that is certainly not fragile.

MR. REYNOLDS: Do you mean near the Marconi beach?

MRS. WILES: Yes. There is nothing fragile about that.

MR. NICKERSON: Could you point out the changes since the last revision?

MR. REYNOLDS: Most of them are very minor such as a typographical error on Page 29. There has been one major change which is the deletion of the tour road from the master plan. This was deleted at the tire Dave Kimball presented this plan to you a year ago; it was taken out because we don't believe there is a need for another road through here. Wellfleet wasn't very enthusiastic about it at the time and the Marconi beach road plan was changed somewhat when the beach went in.

MR. NICKERSON: Also, the State might think that they could use the tour road or part of it in connection with the traffic congestion problem on Route 6.

MR. REYNOLDS: There would also be very little to interpret on this portion of a tour road. It was envisioned as interpretive. It was never envisioned as a road to take users to the beaches or from one Visitor Center to another. If you eliminated the idea that the State would make it a throughway, you would still want to eliminate the road for these reasons. We should conduct the transportation study called for in the master plan for the entire Seashore, and work with the Cape Cod planning agencies to see what they are going to do with the saturation on Cape Cod.

MR. CHASE: I agree with you that highways are not the solution to this transportation problem, bringing them down here where they have no room for them.

MR. NICKERSON: At the present time people just won't travel any other way.

MR. REYNOLDS: It is going to take more than the Seashore to solve the problem, for the Seashore's problems are everyone's problems.

MR. NORGEOT: From a meeting I attended last night I gathered regarding the double barreling of Route 6 that if they do what the towns want, they won't do anything but keep it just the way it is now. You are not proposing anything specific because we are not experts in transportation. Are you going along with the idea that there should not be big parking lots at the beaches -- if you have triple use? In other words you would not make larger parking lots even though you can accommodate the people on the beach -- but they must come in by other means than automobiles.

MR. DIEHL: Is there any plan to save the old railroad bed?

MR. REYNOLDS: Not that I know of.

MR. NICKERSON: Nothing has been done so far from South Dennis to North Eastham. Orleans has taken eminent domain on all railroad land in the town. The right of way still remains intact there.

MR. DIEHL: This is something the regional planners or the Seashore should look into.

MR. NORGEOT: I think the Advisory Commission or some public body might well take a stand on taking every inch of the railroad bed that is available.

MR. ARNBERGER: I don't think our master plan should suggest that, but I think it would be a good suggestion.

MR. REYNOLDS: One other change is the addition of more bicycle trails and picnic areas in conjunction with other activities because people would rather do this than travel to some other area for a picnic. Off season use is also suggested in connection with coordination with the Chamber of Commerce. The NEED program is included and we are suggesting it even be beefed up using National Seashore resources. There are other minor changes. One is in relation to the Provincetown plan which has come out in more detail in the last year. We like the concept of their plan, some of the details we would have questions about and would like to work them out. We think it might be an opportunity to solve some of their problems and some of our problems at the same time. The last page, page 59 was not in the plan before. We replaced a graph or chart which had reference to roads and access. We took that out because we do not wish to point to any direction in connection with the transportation study we are urging. We would like to have moves in this direction made by all concerned at the same time.

MR. NICKERSON: Has there been any conference between the Park and

the State?

MR. ARNBERGER: No, not in two years.

MR. MCNEECE: Will this be reviewed again?

MR. REYNOLDS: The status right now is that it has been recommended by Superintendent Arnberger and presented to the Regional Director for approval. He now has power to sign the management objectives. We are required to have public hearings in the area, this is the next step.

MR. ARNBERGER: I suggest this should not be done until such time as the Commission has reached some decision on the master plan, then we will be ready. The Master Plan Report Summary will be available for anyone who wants it, and we will provide as many copies of the complete report for each town for library use etc., as desired before the public hearing.

MR. MCNEECE: I asked because I wondered if we will have a chance to discuss it further before final approval, will we?

MR. REYNOLDS: I think you should.

MR. ARNBERGER: I think that is to be determined by the Commission today. Do you think you need more time?

MR. MCNEECE: One thing you spoke of today -- when you are going to reach the maximum point; which means there has to be some point of control after you reach that number of people, and you don't have that point of control in your planning.

MR. ARNBERGER:

That is of necessity a flexible point. There is no way in the world to determine what that capacity is or when it is liable to be reached. Through new systems etc., you can continually change the pattern, and I think these things are going to be determined in some master plan in the future, to tell you the truth. If you come up with another transportation system you can take care of so many more people because there is plenty of beach to use.

MR. NICKERSON: It is important not to let the machines dominate the environment. People are bad enough. If this is going to be kept for the people you can't let the machines devour it.

MR. DIEHL: There is nothing in this plan about machines on the beach.

MR. NICKERSON: That is vital and it should be mentioned.

MR. REYNOLDS: We are hanging on to the interpretation of the Act of 1961.

MR. NICKERSON: You don't take any stand at all in the master plan.

MR. REYNOLDS: I think we can.

MR. BROWNELL: Does the master plan take into consideration trail development?

MR. REYNOLDS: Yes.

MR. BROWNELL: Then I think you are talking about trail development.

MR. NICKERSON: It should be mentioned.

MR. ARNBERGER: I think it should be mentioned. We are going to have to face the fact that the oversand vehicle is there and has been.

MR. DIEHL: The emphasis is on no large scale camping.

MR. REYNOLDS: Whether we like it or not, there are three campgrounds within the Seashore.

MR. ARNBERGER: What we are saying is that we would not like to see, and we are against -- big automobile camp sites for two, three or four hundred cars that would just get bigger and bigger. There are some kinds that might be considered very carefully later such as walk-in for the back country. I think this Commission should be thinking about that kind of camping which has a very big place. Obviously if we went into that, some planned facilities would have to be developed.

MR. NICKERSON: I think the major problem is what should have priority on the waterfront area. Are you going to reserve it for 10,000 people on daily visits or 1,000 in vehicles?

MR. REYNOLDS: When this material was written a year ago, this wasn't a big problem.

MR. NORGEOT: Beach buggy users are not too used to rules and regulations.

MR. ARNBERGER: If we are able to get these on the book we will have come a long way. We won't be home, but we will be at least to second base.

MR. DIEHL: Do you have any trouble with skis on the sand dunes?

MR. NICKERSON: I would like to see the National Seashore master

plan take some definite stand as to what are the priorities of the National Seashore; that is, is recreation a primary objective, and if it is, is it for people per se or for one kind of water skier who stops it for all others -- that is an extreme example.

MR. NORGEOT: It seems like the problem right now is to decide one way or the other.

MR. BROWNELL: The attitude of most planners is that they shouldn't get into the management field.

MR. DIEHL: They talk about bike trails, but not beach trails.

MR. REYNOLDS: Following Page 30 there is a rough map showing where the Park says there are trails.

MR. NICKERSON: You have decided to eliminate the tour road, a vehicle road; and extend the bike trails, which is a vehicle; what is there in the master plan about the sand routes?

MR. REYNOLDS: This is covered on Page 48 and 49.

MR. MCNEECE: This is something which should be carefully studied. My feeling is that primarily the problem of this Park is the preservation of the flora and fauna and of that certain feeling of Cape Cod. We said "and recreation", but how much ...

MR. NICKERSON: The Act says: "...that the Secretary may develop for appropriate public uses such portions of the seashore as he deems especially adaptable for camping, swimming, boating, sailing, ... and other activities of similar nature..." The Act indicates

indicates that recreation has a low priority, but Udall's ukase putting the Seashore in a recreational category might indicate that recreation should be its primary purpose.

MR. REYNOLDS: He cannot over-rule the Act.

MR. NICKERSON: Except that he runs the show, and that by definition all other purposes be subordinated to recreation, subject to Act of Congress.

MR. REYNOLDS: The National Park Service classified it as recreational because it is a National Seashore. It is called a National Seashore which is automatically classified as a recreational area, but it is managed as a natural area because of the Act of Congress which established it.

(Mr. Norgeot departs.)

Item 9. Agenda Items and Date for Next Meeting

It was determined that the next meeting will be held on May 15. Agenda items will include further discussion of the master plan, consideration of the proposal for an exchange of land in Eastham for a Little League Ballfield and the 1970 Summer program. The morning field trip will possibly include a visit to the North Truro Air Force Station

Item 10. New Business

No new business appearing the meeting adjourned at 4:40 p.m.

(For Administrative Use Only)

M I N U T E S

Eighty-Sixth Meeting

CAPE COD NATIONAL SEASHORE ADVISORY COMMISSION

At

Headquarters, Cape Cod National Seashore

South Wellfleet, Massachusetts

May 15, 1970

AGENDA

CAPE COD NATIONAL SEASHORE ADVISORY COMMISSION

Eighty-sixth Meeting

May 15, 1970

Item	Subject
1.	Adoption of Agenda
2.	Approval of Minutes of Previous Meeting
3.	Communications Received by the Commission
4.	Progress Report - Cape Cod National Seashore
5.	Review of Activities for 1970 Season
6.	Master Plan
7.	Proposed Eastham Land Exchange
8.	Agenda Items and Date for Next Meeting
9.	New Business

The eighty-sixth meeting of the Cape Cod National Seashore Advisory Commission was held on May 15, 1970 at the Administration Building in the Marconi Station Area, South Wellfleet, Massachusetts. The following members were present.

MEMBERS	Recommended by
Joshua A. Nickerson, Chairman	Barnstable County
Robert A. McNeece, Secretary	Town of Chatham
John W. Carleton	Town of Truro
Ralph A. Chase	Town of Eastham
Nathan Malchman	Town of Provincetown
Esther Wiles	Town of Wellfleet

OTHERS National Park Service, US Department of the Interior

John J. Reynolds, Eastern Service Center NPS Washington, D. C.
Leslie P. Arnberger, Superintendent, Cape Cod National Seashore
Norton M. Bean, Chief, Visitor Services " " " "
Lyndell Baldwin, Secretary " " " "

ALSO

Charles Orsi, District Supervisor, Mass. Dept of Natural Resources
Linnell E. Studley, Orleans, Massachusetts

Absent Commission Members: Vice President Leo E. Diehl, (Secretary of the Interior); Arthur W. Brownell (Commonwealth of Massachusetts); Gaston Norgeot (Town of Orleans).

The meeting was called to order at 2:25 p.m. by Chairman Nickerson.

MR. NICKERSON: I would like to acknowledge that we have some visitors

today: Linnell Studley who is sitting in for Gaston Norgeot from Orleans. I understand Mr. Studley has been nominated by the Orleans Board of Selectmen to replace Mr. Norgeot on the Commission, and his name has been sent to the Secretary, but as far as I know none of us have received our appointments. Also Charles Orsi who is representing Mr. Brownell who is unable to be here today; also John Reynolds, Captain of the Cape Cod Master Plan Team from the Eastern Service Center in Washington. We would also like to take this opportunity to welcome Jack Carlton back with us.

Item 1. Adoption of Agenda

It was moved, seconded and VOTED to adopt the Agenda as printed.

Item 2. Approval of Minutes of Previous Meeting

Since the Minutes for the April 15th meeting had not been distributed, it was moved, seconded and VOTED to postpone approval.

Item 3. Communications Received by the Commission

MR. NICKERSON: I don't recall anything significant I have received. Does any other member have anything to report?

MR. MCNEECE: I had a telephone communication from Allan Jones that the Bill, 1320 on the ocean sanctuary was being reported out by Ways and Means this coming Monday.

Item 4. Progress Report - Cape Cod National Seashore

MR. ARNBERGER: Visitation continues to lag behind last year. As of May 1, our records indicated a decrease of 7% below the same

period for 1969.

Construction was resumed May 4 on the overlook on the Herring Cove Road; this and several other small jobs are scheduled to be completed by June 5.

On May 12 an interim Special Use Permit covering the use of the former Wellfleet Job Corps Civilian Conservation Center by the Nauset Regional School District was signed. This interim permit will be in effect until such time as the Department of Health, Education and Welfare makes final conveyance of the buildings and personal property to the School District, at which time the Park Service will issue a regular Special Use Permit covering the use of the land. Nauset has engaged a custodian who will be in residence on the property starting this Saturday, May 16.

MR. NICKERSON: What happened to the watchmen?

MR. ARNBERGER: They will be let go; they have been on notice.

MRS. WILES: Was that voted on by the towns?

MR. ARNBERGER: Nauset taking over?

MRS. WILES: I looked it up in the town report and I couldn't see where it had.

MR. ARNBERGER: I don't know what arrangements the Nauset Regional School District has made with the various towns. This is a matter for the school officials to take care of.

MR. STUDLEY: My impression is that they had the authority to do it, and did it.

MRS. WILES: I think personally, of course I know this doesn't have anything to do with this Commission, but I feel the towns should have voted on this thing. I don't think it was brought up.

MR. MCNEECE: The Region has the power ...

MRS. WILES: Was it voted on in Chatham?

MR. MCNEECE: We are not in the District.

MRS. WILES: You are involved.

MR. NICKERSON: To the extent Chatham will be allowed to send pupils on a reimbursible basis.

MR. ARNBERGER: (Continuing Progress Report) A five year concession permit for the continuation of the refreshment stand at Harring Cove Beach was executed on May 1 with Charles Silva the previous concessioner.

Very close observation of Pilgrim Lake has been maintained this Spring to detect any evidence of a possible irruption of midges such as occurred last Summer and to take appropriate action to prevent a recurrence of this situation. Larval forms of the midges in small numbers appeared in April and small numbers of adults have been observed. On the advice of Mr. Lewis F. Wells of the State Pesticide Board an aerial application of Abate was made to Pilgrim Lake on May 5. Subsequent observations indicated that

this was effective, but monitoring of the lake will be continued.

MR. NICKERSON: Are bloodworms the host?

MR. ARNBERGER: No, the larval form.

(Continuing the Progress Report) The Superintendent met with the Wellfleet Land Exchange Committee on Wednesday, May 13 to discuss possible solutions to the Wellfleet town lands problem. The approach that was discussed was a so-called "package plan" which would exchange out all or at least a major part of the scattered Wellfleet holdings in one transaction in return for a block of Seashore lands of equal value located somewhere along the west boundary of the Seashore in the town of Wellfleet. This approach met with the informal approval of the Committee and a letter is to be submitted by the town to the Seashore specifying the town lands which are available for exchange and indicating concurrence to the approach that was discussed at the meeting. As soon as a proposal has been firmed up to the point of delineating Seashore lands which might be availalbe for exchange the matter will of course be referred to the Advisory Commission for review and recommendations.

As I think most of you know, excellent progress has been made on the legislation relating to land acquisition. The bill increasing the authorization has passed both Houses of Congress and is awaiting signature by the President. Additional legislation will of course be required to provide funding, but it is anticipated that this

will be passed in the near future. Plans are underway now for setting up at least the nucleus of a land office here at the Seashore around the middle of June. Initially this would be staffed with perhaps five or six people with others to be added as funds become available and the program gets underway.

The latest information we have received on the fee system for 1970 is that the National Park System will be on a daily entrance fee schedule pending the enactment of legislation to extend the Golden Eagle Passport arrangement. Daily fees this year will be the same as the past years, $1 per car or 50¢ per person, but it appears that there will be no annual fee available until the Golden Eagle Passport legislation is passed.

MRS. WILES: So that for people walking in it is 50¢.

MR. ARNBERGER: No. That is usually applied to people coming in in commercial buses.

MR. MALCHMAN: Is that alternate arrangement pending?

MR. ARNBERGER: Yes, it is in Congress and is under consideration right now, but I can't really make any prediction as to ...

MR. NICKERSON: Does this mean that Provincetown people will have to pay $1 a day each day they go?

MR. ARNBERGER: I am very hopeful this legislation willpass and we will have an annual fee system.

MR. NICKERSON: What was this last year?

MR. ARNBERGER: The Golden Eagle Passport sold for $7.

MR. STUDLEY: How long had that been in effect?

MR. ARNBERGER: Perhaps five years.

MR. STUDLEY: Did it work out alright?

MR. ARNBERGER: Yes, but it did not produce as much income as the government had hoped.

MR. STUDLEY: Is that why it was discontinued?

MR. ARNBERGER: Not entirely. It was rather a controversial system from the start and several Federal agencies were not particularly happy with it.

MR. NICKERSON: It was not for admission as such, but a fee for parking at the beaches. This is going to create a terrible mess because if one were going to the beach every day one would park along the road. This isn't going to work, and I don't think it is fair to ask $30 a month. I think this is going to give the National Park Service a bad public image. Isn't there something that could be done in the way of a special regulation affecting just the National Seashore at Cape Cod?

MR. ARNBERGER: Not that I know of.

MR. NICKERSON: I think this Commission should go on record -- at least I feel very strongly -- because this is very unfair to people wanting to go to the beach daily.

MR. ARNBERGER: There may possibly be some opportunity to amend the

legislation regarding the fee system.

MR. ORSI: Do you charge a fee for walk-ins, like bicycles?

MR. ARNBERGER: No, but technically if you pass through the entrance station you should pay.

MR. BEAN: Our difficulty is with so many points of access, from the bicycle trails for instance. According to the regulations it is 50¢.

MR. ORSI: Our Department is introducing for the first time this year 10 walk-ins for $1. This is for state parks.

MR. ARNBERGER: Walk-ins are free. I would rather have it that way.

MR. NICKERSON: If walk-ins are free they are going to park outside of the parking lot and walk in.

MR. ARNBERGER: I am hopeful that the legislation will pass and we will have an annual fee.

MR. STUDLEY: You have only about a month to go.

MR. NICKERSON: Isn't there any relief in the Park Service?

MR. ARNBERGER: Congress says what we may do based on legislative authority that has accumulated over the years for the Park Service.

MR. NICKERSON: It seems strange to me that the Park Service doesn't have any authority at all to implement such a simple thing as this. You are collecting for another Bureau, maybe that is the trouble.

MR. MALCHMAN: The legislation that is enabling the Park Service to charge $1 admission - does this say you must, or is this left to the discretion of the Park Service?

MR. ARNBERGER: I imagine the amount is left to the discretion of the Park Service. I expect we have adopted this simply for uniformity.

MR. NICKERSON: I think particularly in Provincetown, there is an obviously unfair discrimination against the people who might want to use the beaches more freely than once a month.

MR. MALCHMAN: Particularly young mothers who take their children to the beach, who do so on a daily basis, weather permitting. Quite a substantial number do this using the Seashore beaches because there is no tide problem there.

MR. CHASE: You will find the same thing at the Coast Guard Beach in Eastham. Lots of people go there every day.

MR. MALCHMAN: It is also a hardship on a person renting a cottage for a 30 day vacation.

MR. NICKERSON: They will have to pay $30 extra.

MR. CARLTON: All get a sticker and come to the Truro beaches.

MR. MALCHMAN: Would it help to write our Congressman?

MRS. WILES: It is your Park Service that is involved.

MR. MCNEECE: Is it a separate bill?

MR. ARNBERGER: The Federal Register of April 14, 1970 states:

> "The Act of July 15, 1968 ... repeals as of March 31, 1970 the existing Golden Eagle program of fees established ... thus leaving the Federal agencies free to rely on other existing authorities to make reasonable charges for the entry into and use by the public of Federal park and

recreation facilities and services...There is authority in the Act of August 31, 1951 ... for the National Park Service to prescribe fees or charges for benefits, privileges, services, or uses furnished and provided to or for any person...These fees will continue in effect pending action by the Congress on the Golden Eagle program of fees. If that program is adopted, other fees consistent with the Congressional enactment will be prescribed. The fee system hereby adopted includes ...(c) Daily permits. (1) A one-day single area permit and in some instances a one-day multiarea permit ... at designated fee areas normally entered by automobile at a rate of $1 per private noncommercial vehicle..."

MR. NICKERSON: The interim arrangement last year was $7; this year it is $1 per day.

MR. MCNEECE: Couldn't you set up a special user category at a $7 to $10 fee?

MR. ARNBERGER: I don't have any authority to do that.

MR. NICKERSON: I think the place to go is right to the Park Service because I think they already have authority. As far as Cape Cod is concerned I think we should express to authorities, whoever the Superintendent tells us, that we feel charging $1 per day for each day is too great a charge as compared to last year which was $7. We might even suggest a $10 seasonal pass.

MR. ORSI: A person coming down to hire a cottage for two weeks is still going to pay $10. I was just wondering if this is fair.

MRS. WILES: He would have to pay $14 now for two weeks; $10 is pretty close.

MR. NICKERSON: Last year it was $7; they will probably raise the

new Golden Eagle to $10 if it passes; Chatham and Orleans are charging $10; if we charged $10 in the National Seashore parking lots it would seem ...

MR. CHASE: The Golden Eagle was a National affair; for $7 you could go anywhere.

MR. NICKERSON: My feeling is that most people in the National Seashore would be agreeable to you if we make this suggestion.

MR. ARNBERGER: I would like to see an annual fee.

MR. NICKERSON: The trouble is the Interior Department doesn't get the money; it goes to the Land and Water Conservation fund which goes to the Bureau of Outdoor Recreation.

MR. ARNBERGER: 60% goes to the states.

MR. NICKERSON: It seems to me there is going to be an awful scream from the public.

MRS. WILES: I sympathize with the problem, but in a way it doesn't seem to me that this Commission ever put up much of a fight for the town of Wellfleet, so I don't see why it should vote on this one way or another.

MR. NICKERSON: We are talking about the Seashore as a whole.

MRS. WILES: You are talking about Provincetown, just the same as I plug for Wellfleet. We never got a thing. We have never had any tax relief of any description; not able to get an inch of land at Newcomb Hollow; we have'nt had any help in any way, so I don't

see why I should get all stirred up about anyone else getting any help.

MR. NICKERSON: You would have to pay $1 a day to go to the beach here in South Wellfleet.

MRS. WILES: I have fought for some fairness and have never gotten it.

MR. CARLETON: At Head of the Meadow in Truro where you have your beach right beside the town beach they can park and walk in and use your facilities for nothing. This year it will be worse than ever if they have to pay $1.

MRS. WILES: I think we are reaping what we have sown.

MR. MCNEECE: I Move that we urge the National Park Service to take immediate action to establish a seasonal fee not to exceed $10 for use of parking lots at Cape Cod National Seashore.

MR. CARLETON: I second the Motion.

MR. NICKERSON: (After the vote was taken) The motion is carried. No negative votes recorded. I understand from this Les (Arnberger) that you will convey this information to the proper authorities.

MR. ARNBERGER: I will, and I am pleased with your action. I have been concerned about it ever since it came out.

MR. NICKERSON: You are going to hear from the local towns because you will empty your beaches and fill the town beaches to overflowing.

MR. MCNEECE: I would suggest that each town with a Board of Trade or Chamber of Commerce write to the National Park Service urging that something be done.

MR. STUDLEY: I would be glad to take this up with the Orleans Board of Trade; if I had a copy of the vote I would give it to the Secretary and ask them to take some action.

MR. NICKERSON: Are there any other questions with regard to the Progress Report?

Item 5. Review of Activities for 1970 Season

MR. BEAN: Things are progressing toward the summer season; you might say the season started April 5 when we had several seasonal Interpreters on duty with walks and evening programs. We commenced our 7 day sand patrol on May 5, this will hopefully control some traffic and avert some damage. We hope our amended regulations for oversand vehicles will soon be published in the Federal Register.

MR. MCNEECE: Amended to what was published before?

MR. BEAN: We had quite a bit of comment on the 72 hour on and off regulation. We talked about what damage was done and made one amendment to the effect that vehicles would be allowed to spend 72 hours on the beach, leave the beach and empty holding tanks and be permitted to return after an interval.

MR. NICKERSON: How long an interval?

MR. ARNBERGER: We are going to keep very close records this summer.

MRS. WILES: They don't pay anything to go on the beach do they?

MR. ARNBERGER: That is right.

MR. NICKERSON: No fee in the Seashore.

MR. MCNEECE: We charge $9 for 72 hours or $25 for a season pass.

MR. BEAN: We will have additional seasonal rangers coming on on May 22, primarily for night patrol. On June 17 and 18 we will have a full compliment of lifeguards, rangers and tellers for two days training and surf rescue. On the 19th the beaches will be set up and we will be in full operation on June 20. We will have about 92 people working this year in visitor services including 41 lifeguards. We have our first female lifeguard lined up. She will be at Herring Cove. She will have a flame orange swim suit which will be something different. We will have 25 rangers, 12 interpretive people, 11 tellers and 2 fire control aids, the latter have been on duty since April.

MR. NICKERSON: You are going to start full service on June 20; when will you end?

MR. BEAN: Labor Day.

MR. NICKERSON: You can't continue later? You are getting a one week earlier start this year.

MR. BEAN: Actually two weeks earlier which is a big step. Labor

Day is a week later, and we will have our usual Fall program. Regarding activities in more detail, the "tent" advertising piece which Radio Station WVLC has provided is probably the most concise, each of you have one of these. You will notice on the lower edge of the card that they will be broadcasting Seashore reports three times each day; at 9:50 a.m. we would have an opportunity to mention the weather, parking lot conditions etc., at 11:50 a.m. we would have an opportunity to redistribute the parking if necessary and at 6:50 p.m. we would have an opportunity to mention the evening program. You will also see from the printed program that we will have sketch walks as in the past, various conducted trips and children's walks, evening talks as before. The program of demonstrations will be continued and expanded. We will have the popular surf rescue demonstrations which have attracted as many as 300 to 500 when given; there has been so much interest in this particular demonstration that we are planning this year to have them at all beaches on different days of the week. Shellfishing and surf casting demonstrations will continue and we will add demonstrations of scrimshaw, decoy carving and quarterboard carving. The dune caravan program will be continued in the Province Lands. You will find some other material which may be of interest to you, there is a copy of the program for the Seventh Annual Spring Pilgrimage to be held on May 23 and 24; a couple of

highlights in this program are the illustrated program by Mrs. Priscilla Bailey on "Birds of Cape Cod", and the rather informal opening of a museum on Lifesaving on Cape Cod which has been set up in the garage at the former Nauset Coast Guard Station. You will find also a listing of the Spring Interpretive Activities for the period April 4 through June 14 and a pamphlet describing the Self-Guided Nature Trails. We will have about ten people less than last year, mainly at teller's fee collectionbooths and at the Visitor Centers. We hope to provide the same service with fewer people.

MR. NICKERSON: What happened to the Skiff Hill historic walk?

MR. BEAN: You will find that listed in the Spring program, it is on Sundays at 2 p.m.

MRS. WILES: Did the radio station donate this?

MR. BEAN: Yes. I might mention to you the vandalism of the Marconi exhibit which took place on Monday. They put a fence rail through the display case and ripped shingles off the roof. This was covered promptly on the news broadcast over WLVC and the local newspapers sent photographers, you may have seen some of these pictures.

MR. CHASE: Did they destroy the model?

MR. BEAN: It was damaged but not destroyed.

MR. NICKERSON: Are there any further questions you wish to ask Mr. Bean?

Item 6. Master Plan

MR. REYNOLDS: I think all the Commission members have had a copy of the complete plan revision as well as the revision summary.

MR. STUDLEY: Is this a projection?

MR. NICKERSON: This is the revision of the 1966 plan which is now under consideration. It was our understanding that the master plan would be reviewed and revised at three year intervals. This one was begun in 1968.

MR. REYNOLDS: I think it is closer to a five year interval. I am not planning to make a full scale presentation of this study today; it was presented to you once before by Dave Kimball; essentially I would like to have you ask any questions, make comments and suggestions. We will keep a record of these and ascertain what changes should be made in the plan. Public Hearings will be held sometime in September; September 9 has been tentatively selected, at which time the public will get a chance to see the full presentation and a chance to look the plan over in detail; as a matter of fact for 60 days prior to the hearing all of this information will be available and anyone can come and ask questions.

MR. NICKERSON: It is my understanding that it was originally intended to have the public hearings in June, but a new rule requires 60 days public notice before you can have a public hearing, and Mr. Arnberger felt we should not have it during the height of

the travel season.

MRS. WILES: September is a poor month because all Cape Codders take off for their vacation.

MR. NICKERSON: The idea was, that people, non-residents who might be interested would be more liable to be here in June or September than other months.

MRS. WILES: Your residents are not so apt to be here then.

MR. NICKERSON: The earliest you could have it is September, if we avoid the travel season.

MR. MCNEECE: Where will you have it?

MR. ARNBERGER: In the Salt Pond Visitor Center.

MR. NICKERSON: How many of you have had a chance to study this plan? We might save a little time if we ask questions first. I had a number of them. On this Land Ownership Chart, No. 4 shows that part of Nauset Beach which is in town ownership in white instead of grey; on Page 5 it shows it grey, but on Page 4 it doesn't.

MR. REYNOLDS: That is because that particular page was run through the machine too fast and the color was burned out. That is a technical thing that should be corrected.

MR. NICKERSON: Also on Pages 27 and 28 the maps of facilities have been changed substantially from the draft of last February. The design load now is 24,000; last February it was 33,000. The daily use capabilities of the facility is now 48,000; last February it was

67,000. I am not particularly concerned as to which one you use, but call it to your attention in case there was an error.

MR. REYNOLDS: I believe we have less facilities; that is we have proposed less parking space; so it was changed because of the change in the development plan.

MR. NICKERSON: The tour road is definitely out; that has been eliminated. One reason was apparently because you are proposing in your report that there be a comprehensive transportation study as far as the Seashore as a whole is concerned.

MR. REYNOLDS: The tour road was never intended to carry people from one point to another specifically, but to interpret the part of the Seashore through which it would pass.

MR. NICKERSON: The net result of its elimination will be that people will have to go back to Route 6 to continue their travel.

MR. REYNOLDS: Supposedly the burden will not be much different as this was to have been a slow moving tour road as originally planned.

MR. NICKERSON: One hazard was that the pressures would be great to make it a thoroughfare, and I am in agreement with that. On Page 53 mention is made of the railroad right of way. I am of the opinion that significant portions of the right of way in Truro and Provincetown and maybe in Wellfleet have already been sold to private individuals. The only portion remaining intact I think is from South Dennis to North Eastham.

MR. REYNOLDS: I believe the only portion we would be authorized to acquire would be within the boundary in the town of Wellfleet.

MR. ARNBERGER: We have already acquired that portion right out in front of Headquarters.

MR. NICKERSON: But not that portion still intact from North Eastham; from North Eastham to South Dennis. I am just questioning if you should bring this up at all.

MR. MALCHMAN: I believe the town of Provincetown acquired the railroad property in town.

MR. CARLETON: Private individuals in Truro have purchased parts of the right of way.

MR. NICKERSON: But the situation in the railroad abandonment from North Eastham to Dennis is that although the towns in some instances have made entrys in court for what they call taking by eminent domain, nobody knows just what the situation really is because of the fact that the railroad is bankrupt - and can you get a legal title by taking property by eminent domain for anyone in that situation.

MRS. WILES: On Page 51, since you are over there, they are advocating taking more land and it seems to me ...

MR. REYNOLDS: There is no acquisition proposed other than the original.

MRS. WILES: There is, because I read it some place, to take lands to tie in land outside of the Park.

MR. REYNOLDS: There is no proposal to take any land not within the authorized boundary.

MR. NICKERSON: On your original draft (on that same page) I think you showed about 3000 acres instead of 1300 entitled to "improved property" status.

MR. ARNBERGER: 1300 acres is the figure; add to this 2700 acres of town owned land and you come to the total of land exempt fron condemnation.

MRS. WILES: On the last page, 52, it seems to me we have a good many agencies. In the second paragraph it names these agencies; this also takes in the County. It seems to me that there are an awful lot of agencies and I wonder how many of them do the same and overlapping work, and if some couldn't be done away with. We are getting bogged down with taxes in Massachusetts and in the goverrment and I think studies are a part of this. I would like to know if they are autonomous. I think the Cape Cod Planning and Economic Development one is autonomous; you cannot do away with it.

MR. MCNEECE: I think it is going to be with us indefinitely.

MRS. WILES: I think a definite study should be made. The taxpayers have to pay the bills. I think the salaries of these people should be reported and I think they should do more work instead of just asking people a lot of questions and giving us a list with a"take it or leave it". I think it is time the taxpayers ...

MR. NICKERSON: There are not too many overlapping agencies. Let me see, we are in agreement on this; this is a statement offacts as they

exist. Let's get back to this plan if we can. This section beginning on Page 52 has been practically completely rewritten from the February draft, and I think this is a substantial improvement. In several places and on Page 56 there is reference to the ownership of the land. I had in mind that before reaching this section there should be a specific delineation in statistical form showing the amount of public land which is available for recreational use currently, or which might become available in the adjacent area. You have suggested in this program that the National Seashore should be a day-use facility and that in effect adjoining lands should be used for over-night accommodations. The popular demand or expectation, as I see it, is that every National Park should provide camping facilities. However, in most areas there are no other facilities immediately available nearby. On Cape Cod, if you include Myles Standish, or without, if you include Camp Edwards and Otis, there is a great deal bigger acreage of wild land owned by the Commonwealth than by the National Seashore, and some of that is currently being used quite intensively, and others have possibilities for use without destroying the values. If Otis Air Force Base should be abandoned, or made into a jetport as proposed, there is substantial property adjoining Route 6 which could be used as recreational areas, owned by the Commonwealth. The towns adjacent also own land, for instance Sandy Neck in Barnstable and land in Dennis,

Harwich and Yarmouth which are public recreation beaches and or fee beaches; but they are available. Monomoy has a special natural value. There are enough camp sites on state owned lands already developed for this nearby to provide complete coverage for people who want to camp, except a few weekends in the summer. In any event my point is that a reasonable amount of public demand is already being met and can be met in the future by allied agencies, and if the National Seashore is to be preserved intact, it is essential in the opinion of the planners that it should not be destroyed by over-use. The day use alone may do this. If you can point out statistically the amount of land available it would be desirable.

MR. REYNOLDS: The trouble is we used both acres and sites.

MR. NICKERSON: Somewhere in here it seems that it would be helpful in defense of your position that the Seashore should be for day use, if statistical data to support this by illustrating that camp sites are being provided and there are additional day use sites available could be shown. My point is that I think you have justification for this aside from the fact that the area within the Seashore is fragile. You have to show that such facilities are available in close proximity to the National Seashore.

MR. REYNOLDS: This is a very good comment coming from you, that you read the plan and did not get the correlation between the two

sections in which we have tried to show this. This indicates to me that this portion is poorly written. In other words, our data doesn't come back to your mind as you read the plan.

MR. NICKERSON: I don't know whether the other members agree.

MRS. WILES: On page 33 you propose a visitor center at Griffin Island. I think that is contrary to the purpose for which the Park was established. It was for preservation. The roads over to the Island are not designed for heavy traffic; they are narrow and winding and at present you would have to go through the town to get there and even to get to Great Island - that is all the town should be asked to take.

MR. NICKERSON: It is mentioned in the plan that as far as Wellfleet is concerned that access should be provided other than over town roads, by a new means of access from Route 6.

MRS. WILES: You must remember that Wellfleet has a beach over at Duck Harbor.

MR. NICKERSON: They wouldn't be turned out. The point was that you want to avoid heavy traffic through the town, and for this you would have to put in a new road or system.

MR. REYNOLDS: We would like to put in a new transportation system, not a road. We are not expert enough to resolve this and this is why we call for a transportation study, especially for the area in here, before we can go ahead with any more developments.

MR. NICKERSON: I think you have made the point very clearly.

MRS. WILES: But when we took the trip around the Island they said they didn't want to spoil that road either.

MR. NICKERSON: The study hasn't been made.

MRS. WILES: One time they talked about an aerial transportation system.

MR. NICKERSON: This Master Plan Summary, do I understand this is what you intend to hand out to the general public, rather than the full text?

MR. REYNOLDS: Yes, and at the same time make it known that the other is available for review and study by anyone interested.

MR. NICKERSON: I read it with considerable care and I was pleased to discover that you kept referring to development and uses as specified in the Act authorizing the establishment of the Seashore. I can site three places where this is emphasized. There is one point which is new, which I think is vital; you emphasize that the Seashore is an integral part, and faces the same problems as the region as a whole.

MRS. WILES: On Page 47 regarding law enforcement, how are these things handled now? That last paragraph.

MR. ARNBERGER: We are saying now that law enforcement is becoming more and more important, particularly in the summertime, and we need to professionalize our system.

MRS. WILES: Of course this is because the Supreme Court has made it difficult to enforce the law. They are standing up for the criminals.

MR. NICKERSON: You have to have some protection against the kind of people who would vandalize the Marconi exhibit.

MR. ARNBERGER: We simply have to upgrade our abilities.

MR. STUDLEY: As I understand it you have no one in a law enforcement specialist position at the present time, you just do it?

MR. ARNBERGER: It is coming to the place where we will have to have a professional to tell us what to do.

MRS. WILES: It seems to me that if the laws were enforced we would not need these things and ...

MR. NICKERSON: We have a job to do here this afternoon. Mr. Reynolds is here trying to help us and to find out what suggestions or changes we would like to make in this Master Plan, and I think we should stick to the subject.

MRS. WILES: I am sticking to the subject. Law enforcement ...

MR. MCNEECE: There has been some discussion of maximum use reaching a point where we will have to control the number of people coming in. With the way our present system of entering the Seashore is set up -- with many exits and entrances this is very difficult to control. Part of your transportation study should keep this in mind and aim to develop some system so that you could cut down the number of entrances; if it is so that you would have some point of control this would be easier to operate. Do you get what I am driving at?

MR. REYNOLDS: Yes, I do.

MR. NICKERSON: I think this is going to be especially true in future oversand vehicle use.

MR. MCNEECE: Other than that do you spell out somewhere the use of submerged lands? What control do you have one-quarter mile offshore?

MR. ARNBERGER: Where the land is in our ownership the Seashore laws apply.

MR. MCNEECE: You would want to have your laws coincide in case the ocean sanctuary bill is adopted; wouldn't you want to exercise the same control?

MR. ARNBERGER: Yes. I think reference to the possibility of an ocean sanctuary being established should be mentioned in the master plan.

MR. NICKERSON: Is your title in Wellfleet, Truro and Provincetown due to the fact that you own the land or because the State gave it to you.

MR. ARNBERGER: The land was conveyed by the State.

MR. NICKERSON: When the Commonwealth of Massachusetts conveyed the Province Lands and Pilgrim Spring State Park they conveyed title to the offshore land they owned, one-quarter mile from low water.

MR. ARNBERGER: In Truro and Provincetown it has been conveyed. In the remaining towns it hasn't.

MR. NICKERSON: How do you control one-quarter mile offshore?

MR. ARNBERGER: There has been no problem . This issue has not been raised I am happy to say. It could get sticky, but so far it hasn't.

MR. NICKERSON: Are there any other questions or comments? Do you have any comment Mr. Orsi?

MR. ORSI: What is going to happen to the private camp sites? Will the land acquisition program now take them out?

MR. REYNOLDS: No, by law they are commercial properties and could be continued.

MR. ORSI: I understand that no Cape Cod town will allow expansion of them.

MR. ARNBERGER: That is pretty much their attitude. They are existing, non-conforming uses. In the Seashore they are on a Suspension of Condemnation Certificate for a five year term so that as long as they behave and comply with reasonable restrictions, these Certificates may be continued with the advice of the Advisory Commission. The Park Service could take these properties by eminent domain, or a fellow could go out of business because it might become too costly. It was the plan of the Park Service to continue these operations as long as the owners desired to do so.

MRS. WILES: He wouldn't have to sell to the Park. One reason they can't expand is because the Park people are against it. If they recommended expansion the towns might go along with it. I don't know.

MR. ARNBERGER: Of course the basic legislation states that commercial operations existing are authorized to continue as they are. This basic legislation was intended to stabilize these operations.

MRS. WILES: Some have been allowed to expand - that restaurant down there did.

MR. ARNBERGER: Which?

MRS. WILES: At North Truro.

MR. ARNBERGER: That was just an alteration.

MRS. WILES: They got by with it.

MR. ARNBERGER: The Park Service went along with the alteration.

MRS. WILES: I am not objecting, but I think sometimes you have to go according to what the circumstances are, whether it is going to harm anyone, would it be a good thing for the economy.

MR. CARLETON: Their alteration was just to improve their office arrangements and the driveway.

MRS. WILES: Didn't they build on units, I thought they did.

MR. CARLETON: No, no additional units.

MR. NICKERSON: Personally I was very much pleased with the changes that had taken place.

MRS. WILES: I don't see how you can have any hunting in the Park if you can't go where there is a bike trail; eventually this will eliminate most of the hunting dont' you think?

MR. NICKERSON: No, I don't.

MR. MCNEECE: You could always prevent or prohibit biking during the hunting season.

MR. ARNBERGER: In some cases we may decide to close the bicycle trail

in favor of hunting.

MRS. WILES: We did propose that but it wasn't done.

MR. NICKERSON: Would anyone else care to make any further suggestions? (No further comments were forthcoming)

MR. REYNOLDS: Thank you for your counsel. If you do have any further comments, give them to Mr. Arnberger or to me. I will be back probably in July, for another study; if not then, in September.

MR. NICKERSON: This is a personal opinion, but I think the transportation study should not be postponed. There is a tremendous amount of discussion going on right now about what is to be done about Route 6 from Eastham to Provincetown. My feeling is that it shouldn't be double-barrelled, but should remain the same as now, improved by a wider dividing strip; but this is all going to tie in with your study. Your abandonment of the tour road is going to lessen the likelihood of that being a complicating factor in planning for Route 6.

Item 7. Proposed Eastham Land Exchange

MR. NICKERSON: Has everyone seen this sketch of the proposed land exchange? We were there this morning and looked at the area. Perhaps Les (Arnberger) you will tell us more of the details.

MR. ARNBERGER: So far, all the Seashore has is an informal, verbal proposal from the Eastham Selectmen for the exchange. They would like to acquire the tract cross-hatched on the map, consisting of four to five acres. They would like to use this land for a Little League

ballfield. They would propose in exchange for that, property of equal value consisting of scattered small holdings, principally in the area surrounding Doane Rock. We visited this site today and walked across it. The actual lands to be conveyed have not been delineated; the proposal hasn't gone that far. Very frankly, my personal opinion is that I am not so sure that this would really be in the best interest of the Na tional Seashore, for some of the reasons I discussed with you today.

MR. NICKERSON: The essential question before us is how we feel about the Seashore going into an exchange proposition with the Town of Eastham to exchange this particular parcel for others of equal value.

MR. STUDLEY: You spoke earlier about doing it in a one package deal; that is looking at the whole picture. This might or might not be an advantage.

MR. ARNBERGER: I would rather approach it that way. Piecemeal land exchanges are time consuming and costly.

MR. STUDLEY: I should think the Town would prefer it.

MR. ARNBERGER: For the last two or three years we have not been in a position to do this.

MR. NICKERSON: The proposition was to exchange land in the vicinity of Doane Rock. What is the character of that land?

MR. ARNBERGER: It is almost impossible to determine this without a further study. Of the 209 acres of land which the town owns 118 are

located in two big contiguous blocks, but very likely the town would like to hold on to it as they involve beach frontage. Some of the other scattered tracts are very small, the largest in fact is 7/100 of an acre.

MR. MCNEECE: How many parcels?

MR. ARNBERGER: Probably 22. That is just a guess. I would like to have the town tell me how many acres they would like to transfer and see what we can come up with.

MR. CHASE: Have the Selectmen been to see you, have they made any other proposition aside from the visit which Prescott Cummings made with us? He was here and told us briefly what the proposition was although he did not furnish figures as to acreage. Have they given you any further information?

MR. ARNBERGER: Not really.

MR. CHASE: In that case we have all the information you have, but they haven't said whether they want to give you two or three small pieces or a big piece.

MR. ARNBERGER: They are talking about little lots around the Doane Rock picnic area. We would like to acquire this land.

MR. CHASE: I would think they should be put on a broad plan or a sort of a package proposition.

MR. CARLETON: You could buy those little lots for cash.

MR. ARNBERGER: We could, but we would have to get all sorts of approval

from Congress to purchase land from a municipality.

MR. CARLETON: Why doesn't Henry Guild give them some land for a ball park?

MR. CHASE: He doesn't want to I guess.

MR. ORSI: Does he have a right of way?

MR. CHASE: His property joins the Town Hall parking lot.

MR. NICKERSON: What is your opinion with respect to including this parcel in an exchange?

MR. ARNBERGER: My opinion is that it would not be for the best interest of the Seashore. It is right at our front door so to speak; we have spent considerable money acquiring the Salt Pond Motel with the idea of later restoring the area to its original condition as an entry-way to the Seashore. It is rolling land, to make a baseball diamond would require heavy construction which I think would be detrimental to the scenic values of that land.

MR. NICKERSON: Usually I agree with you, but this time I don't.

MR. MCNEECE: What are the prospects of someday there might be an overlook of some kind here?

MR. ARNBERGER: On the south side of the marsh? We don't show it in the master plan.

MR. NICKERSON: Would your position be the same if this land were granted to the town with the stipulation that there be no structures on it except backstop etc.,?

MR. ARNBERGER: That might help. I am all for Little League, but it seems to me that if we can get involved in a package exchange that the Town might wind up with land for a baseball diamond in a more appropriate location without having such an unfortunate arrangement at the entrance to the Seashore.

MRS. WILES: I don't see how it can hurt the entrance. This is right beside the Eastham fire station and there is also a road between. You talk about - I think people have got to have a place for children to play. I don't wonder they turn to other things.

MR. CHASE: Have you any other place in mind, any other location on Park land?

MR. ARNBERGER: Yes.

MR. MALCHMAN: A very difficult traffic problem exists there already without adding to it.

MR. STUDLEY: I would agree on that.

MR. ARNBERGER: I am talking in generalities at the present time, similar to the discussions we had with Wellfleet, but there is the 72 acre school tract, perhaps land in this area might be utilized near the school, off Cable or Nauset Road; there are other possibilities also I think just south of the Wellfleet town line.

MR. NICKERSON: Normally the Little League ballfield would be near a school.

MR. ARNBERGER: It seems that athletic facilities at the school might

be available, but I don't presume to speak for the school system.

MR. NICKERSON: It is the only place the Seashore touches Route 6 until you get to Wellfleet.

MR. ARNBERGER: I don't feel awfully strongly about it, but this is my opinion.

MR. MCNEECE: I suggest this be given further study.

MR. NICKERSON: Do I understand from your suggestion that you think the idea of working out a land exchange with the Town of Eastham should be an objective and get the small holdings cleaned up?

MR. MCNEECE: I feel exploring alternative locations that might be just as acceptable should be done.

MR. NICKERSON: Apparently this proposition appealed to someone and they suggested it, but there might be something they would like better if it were given more thought.

MR. ARNBERGER: I haven't explored the package deal proposition.

MR. MCNEECE: I Move that we recommend that the matter be explored further by the National Park Service and the Selectmen of the Town of Eastham.

MR. CHASE: I second the Motion, - to make a package proposition. I hope before the next meeting you will have a conference with the Selectmen.

MR. NICKERSON: It might be wise not to use the term "package" because it might be interpreted as including major acreage which

the Town might like to keep and probably will; what we are talking about is a large number of small holdings. I would just say: "explore further".

It was Moved, Seconded and VOTED unanimously to explore the matter of the suggested exchange of land with the town of Eastham.

Item 8. Agenda Items and Date for Next Meeting

MR. NICKERSON: I had in mind suggesting that we have a meeting late in June and skip July and meet again in August.

MR. MCNEECE: Could this be tied in in any way with any of the interpretive demonstrations?

MR. NICKERSON: You were thinking of the Park Rangers?

MR. MCNEECE: Perhaps we could see that clam digging demonstration.

MR. NICKERSON: That or one of the new projects. If we could attend one of your Ranger talks like the history talk on Skiff Hill or one of the guided walks.

MR. MCNEECE: Why don't we leave it to you Les (Arnberger) and Josh (Nickerson) to work something out?

MR. ARNBERGER: Phil Schwind is going out to Hatches Harbor to show how to dig clams and steam and eat them; maybe we can work something out to include that.

It was concluded that the next meeting of the Commission would be held on Friday, June 26, 1970.

Item 9. New Business

MR. NICKERSON: What date will you hold the public meeting on the revised master plan?

MR. ARNBERGER: We have tentatively set this date for September 9.

MRS. WILES: I don't think people are going to take the time to read these things in their busy time.

MR. NICKERSON: I would be surprised if as many as thirty or forty people came because a good many of them -- the local people, are depending on this Commission to see that their interests are protected in the National Seashore, so that when we approve they say we are satisfied and are not up and fighting against it - if it is alright with us.

MRS. WILES: Is it going to be revised in accordance with our suggestions or is it going through just as it is?

MR. REYNOLDS: Any further revisions will be rather minor, including what we talked about today. The concept of the master plan will not be changed at all between now and September.

MR. MALCHMAN: I think the point is well taken that the Seashore has now become a fact of life as far as the general public on Cape Cod is concerned; details are details and now they accept the Seashore.

MR. NICKERSON: I think you will have a very small attendance because I think the public in general are counting on us to raise issues if we think they should be raised, and if we are not satisfied they would

expect us to be noisy about it, and then you might have a larger attendance.

MR. MALCHMAN: To whom will letters be addressed regarding fees for beach parking?

MR. NICKERSON: We have put into the record today that we as the Advisory Commission to the Seashore request the Superintendent to take appropriate steps to see that some kind of a seasonal fee not to exceed $10 be established. It is in the Superintendent's hands.

MR. MALCHMAN: Would you say a letter from the town should go to the Regional Director?

MR. NICKERSON: Send it to the Superintendent and he will forward it.

No further business appearing, the meeting adjourned at 4:30 p.m.

(For Administrative Use Only)

M I N U T E S

Eighty-Eighth Meeting

CAPE COD NATIONAL SEASHORE ADVISORY COMMISSION

AT

Headquarters, Cape Cod National Seashore

South Wellfleet, Massachusetts

September 11, 1970

AGENDA

CAPE COD NATIONAL SEASHORE ADVISORY COMMISSION

Eighty-ninth Meeting

November 6, 1970

Item	Subject
1.	Adoption of Agenda
2.	Approval of Minutes of Previous Meeting
3.	Communications Received by the Commission
4.	Progress Report - Cape Cod National Seashore
5.	Highland Light Development Concept Plan
6.	Commercial Properties within the Seashore
7.	MBBA Proposal for Nauset Beach
8.	Agenda Items and Date for Next Meeting
9.	New Business

All recreational vehicles must be registered

AGENDA

CAPE COD NATIONAL SEASHORE ADVISORY COMMISSION

Eighty-eighth Meeting

September 11, 1970

Item	Subject
1.	Adoption of Agenda
2.	Approval of Minutes of Previous Meeting
3.	Communications Received by the Commission
4.	Progress Report - Cape Cod National Seashore
5.	Review of 1970 Season
6.	Master Plan - Results of Public Meeting
7.	Status of Land Acquisition Activities
8.	Slough Pond Problems
9.	Ballston Beach Situation
10.	Dick's Lower Cape Gulf Service Station
11.	Agenda Items and Date for Next Meeting
12.	New Business

The eighty-eighth meeting of the Cape Cod National Seashore Advisory Commission was held on September 11, 1970 at the Administration Building in the Marconi Station Area, South Wellfleet, Massachusetts. The following members were present:

MEMBERS	Recommended by
Joshua A. Nickerson, Chairman	Barnstable County
Robert A. McNeece, Secretary	Town of Chatham
John W. Carleton	Town of Truro
Ralph A. Chase	Town of Eastham
Nathan Malchman	Town of Provincetown
Norton H. Nickerson	Commonwealth of Massachusetts
Chester A. Robinson, Jr.	Secretary of the Interior
Linnell E. Studley	Town of Orleans
Esther Wiles	Town of Wellfleet

OTHERS — National Park Service, U.S. Department of the Interior

Leslie P. Arnberger, Superintendent, Cape Cod National Seashore
Norton M. Bean, Chief, Visitor Services " " " "
Richard P. Schwartz, Land Acquisition Officer " "
Marjorie S. Burling, Secretary " "

ALSO

Charles Orsi, District Supervisor, Massachusetts Department of Natural Resources, representing Arthur W. Brownell (Commonwealth of Massachusetts)

The meeting, which had been preceded by a field trip in the morning to look over the Slough-Herring Ponds area and the Ballston Beach area, was called to order at 1:40 pm by Chairman Nickerson.

MR. ARNBERGER: Mr. Chairman, with your permission, I should like to make a short statement and presentation.

MR. NICKERSON: Please proceed.

MR. ARNBERGER: It has been a privilege and a pleasure to work with this Commission, and I appreciate my association with the members and have enjoyed my friendship and association with all of you. I have long felt that this august body should have an official gavel in order to keep your more unruly members in line. Today I am pleased to present to you on behalf of the National Park Service and the Eastern National Park and Monument Association,which supplied the wherewithal,this gavel and stand. (Mr. Arnberger presents Mr. Nickerson with gavel and stand) Applause.

MR. MCNEECE: You had me scared. For a minute I thought you were going to be transferred.

MR. NICKERSON: I would like to welcome new members of this Commission as the first official act of our proceedings. Mr. Robinson is the appointee of the Secretary of the Interior, replacing Mr. Diehl who served with great devotion since the beginning. Dr. Nickerson is appointed by the Secretary upon the recommendation of the Governor of Massachusetts, and Mr. Studley is appointed by the Secretary on the recommendation of the Selectmen of Orleans. So we have three new members. Mr. Brownell has sent as his representative, Mr. Orsi, Regional Park and Forest Supervisor. For the benefit of the new members, I would like to introduce the others. I was appointed by the Secretary at the recommendation of the Barnstable County Commissioners, and I was appointed Chairman by the Secretary. A Vice Chairman and Secretary are appointed by the Commission if it chooses to have them. (Mr. Nickerson proceeded to introduce all the other members, giving the towns or departments they represent)

For those members who do not have a copy of the Act establishing this Seashore, I recommend that you get a copy and study it. I find it is very useful to refer to. We talked about improved property, and it has a very definite bearing on the Commission. Our own Commission has had its death warrant established at 10 years after the establishment of the Seashore. While the Act authorizing the Seashore was in 1961, the actual date of establishment was May, 1966, so under the law the Commission will terminate in 1976.

Item 1. Adoption of Agenda

MR. NICKERSON: First business to come before the Commission is the adoption of the Agenda. It was moved, seconded and VOTED to adopt the Agenda as printed.

Item 2. Approval of Minutes of Previous Meeting

It was moved, seconded and VOTED to accept the minutes of the 87th meeting, which was a field trip only.

MR. STUDLEY: Do the meetings always occur on a certain Friday?

MR. NICKERSON: Friday turns out to be more convenient than any other day.

Item 3. Communications Received by the Commission

MR. NICKERSON: I have had correspondence from Mr. Chermayeff on the subject we discussed this morning.

MRS. WILES: Mr. Shepherdson came to see me about his dispute about the boundary with the National Park Service. It seems that the Park is taking land that belongs to him. Mr. Gibbs gave him a letter about this.

MR. ARNBERGER: We are quite familiar with the situation and we have had discussions with Mr. Sherpherdson a couple of times about it. It can be

accomplished but may take time. It might eventually take an Act of Congress to change the boundary.

MRS. WILES: Peter Brown had a boundary problem but he seemed to have no trouble in getting it worked out the way he wanted.

MR. ARNBERGER: I am not familiar with the Brown situation.

MR. NICKERSON: Is Mr. Shepherdson asking anything from this Commission?

MRS. WILES: I believe he did say something about bringing it before the Commission but Mr. Arnberger did not feel it was necessary.

MR. ARNBERGER: I am quite in agreement with Mr. Shepherdson. As the land acquisition program proceeds we may find some other boundary problems and it would seem advisable to take care of them at the same time.

MR. NICKERSON: Is Mr. Shepherdson suffering in the meantime?

MRS. WILES: He is in a way. He is not a young man and may never live to see this come to pass.

MR. NICKERSON: Are there any other communications?

4. Progress Report - Cape Cod National Seashore

MR. NICKERSON: We will now take up the Progress Report. Will you please introduce Mr. Schwartz?

MR. ARNBERGER: There is an item in the progress report about the land acquisition office. I am happy to introduce Mr. Schwartz to you. (Mr. Schwartz stands up)

The 1970 season was a busy one and all things considered, quite successful. The official season extended from July 20 through September 7, making it about two weeks longer than the 1969 season. The entire summer was

characterized by splendid weather with the result that beach use was at an all-time high and special user fee receipts also reached a new peak. Visits through July were running from 10 to 15 percent behind 1969. However, this past August, visits surged ahead from 11 percent above last year with the result that visits to date are off only about 5 percent from 1969. Mr. Bean will be presenting a detailed analysis of the results of the 1970 season, so I shall not pursue the subject further.

We got off to a rather shaky start this year with regard to the fee system at the Seashore. This was due primarily to the fact that the Golden Eagle system of previous years expired by law on March 31, and Congress did not take action to establish a new Golden Eagle system until almost the first of July. In the meantime each Federal agency with recreational activities had established its own fee system. Here at Cape Cod this resulted in establishment of a special user fee for beach facilities in place of the previous entrance fee utilizing the Golden Eagle Passport. At the beginning this new user fee was on a daily basis only. Fortunately during the visit of Director Hartzog and at the press conference on June 19 just one day before the official opening of the Cape Cod National Seashore summer season, Mr. Hartzog established a seasonal special user fee for Cape Cod at the rate of $10, simply as an accommodation to residents and other longterm visitors who might have found the $1 daily fee exorbitant. This situation was brought to Mr. Hartzog's attention by the Chairman and the Secretary of this Commission who were in attendance at the press conference, and is another illustration of the beneficial purposes which the Advisory Commission serves.

As a result of the passage of legislation increasing the authorization for land acquisition we have been in the process of setting up a new land acquisition office here at Cape Cod. Eventually this office will consist of from 10 or 12 people, but to date we have assembled only key staff members. The office is headed by Mr. Richard Schwartz who takes the position that was once occupied by George Thompson during the initial land acquisition activity at the Seashore. You have an item on your Agenda for more detailed information regarding the status of our new land acquisition activity which will be presented by Mr. Schwartz.

On the general subject of land acquisition, the Commission will be interested in knowing that some rather minor construction is underway. This involved the moving and relocation of a beach cottage and construction of a new beach cottage on privately-owned land on Nauset Spit in the Town of Eastham. The construction meets with the requirements of Seashore zoning and has been properly authorized by the Eastham Planning Board, but the property is subject to acquisition, by condemnation if necessary, and the Planning Board and owners have been so notified.

One of the truly significant occurrences this past summer was the passage of legislation by the Massachusetts State Legislature establishing a Cape Cod Ocean Sanctuary extending protection of the scenery and natural resources for an area three miles offshore and surrounding the National Seashore from Race Point on the north to Monomoy Island on the south. This is a very significant item of State legislation and may well be the first such

legislation to be passed by any state. Much of the credit for securing this greatly needed protection for the National Seashore must go to the Advisory Commission which months ago became concerned over this situation and directed correspondence to the Congressional delegates and the Governor pointing out the need for such legislation.

A somewhat special situation has prevailed this summer with regard to the occupancy of the beach cottages at Ballston Beach. These cottages are a part of the large Ball tract which was purchased December 31 of last year by the National Park Foundation to be held for eventual acquisition by the National Park Service. One of the conditions of the purchase of the Ball tract was an agreement with Mr. S. Osborne Ball for his continued rental of these cottages for a period not to exceed 10 years or for his lifetime, whichever was shorter. Unfortunately Ossie Ball died in May, but by this time many families had entered into leases with Mr. Ball for the use of the cottages this summer and had made their plans accordingly. To accommodate these people for this last season, special arrangements were made by the National Park Foundation to honor the rental arrangements and as a result the cottages have been occupied on this basis with the understanding that this would be a last season of use. Quite understandably the lessees, many of whom have occupied these cottages for many summers over a long period of years, are reluctant to have this use terminated and they have formed an Association which has proposed an arrangement for the continued use of the "shacks" for future years. This is the matter that the Commission revieved at Ballston Beach during our field trip this morning.

With the tremendous influx of visitors which occurs on Cape Cod every summer it is only normal that some problems will develop and we have had our share this summer. Some complaints have been received from private owners in the Slough Pond-Horseleech Pond area regarding trespassing, camping, fires, littering, etc. on private property. We have had some complaints stemming from over use and misuse of the area near Duck Pond and Dyer Pond in Wellfleet. The management of these fresh water ponds in such a manner to conserve their beauty and their natural resources while at the same time providing appropriate use by people is one of the more difficult resource management problems facing the Seashore. It involves not only conservation but legal matters and community relations as well. A special committee headed by Park Naturalist Larry Tillman has been appointed to study this entire situation and to recommend steps to be taken to improve the situation before next summer.

A rather difficult situation has developed this year along Oceanview Drive in Wellfleet, which, I believe, stems principally from a recent Town By-law which prohibited parking on the east side of the road but left the west side open for parking. The result has been that there have been literally hundreds of cars parked along the west side of Oceanview Drive this summer with thousands of people making their way down the bluffs to the beach below. It has been a situation that has been almost impossible to cope with and the solution would seem to be in prohibiting parking entirely on Oceanview Drive, not just on one side of the road. An almost identical arrangement insofar as road and beach are concerned exists in Eastham,

but there has been little or no problem, due apparently to the fact that the Town has prohibited parking entirely on the road, and this is strictly enforced by the Town with the cooperation of Seashore Rangers.

MRS. WILES: Could I interrupt? It was our understanding when we talked about it earlier that no parking was to be on the whole of Oceanview Drive. Some one evidently goofed. I counted 100 cars myself and some one else counted 200 on another day. I think one trouble is we don't have enough parking at Newcomb Hollow and if we had more parking there it would take care of part of this. I will try to find out what happened to it, and I think everyone thought it was on both sides of the road.

MR. MCNEECE: This is similar to what we used in Chatham, but when you post it, you must be specific.

MR. NICKERSON: How many places in Chatham do you have no parking with a $5 fine?

MR. MCNEECE: We have several, and we have found this to be very successful.,

MR. NICKERSON: When people are fined $5, do they pay the police or are they taken to court?

MR. MCNEECE: They pay the police. I sent a copy of our By-Law to Mrs. Wiles last year. Didn't you receive it?

MRS. WILES: Yes. I received it and I gave it to the Selectmen, but I don't know what they did with it.

MR. ARNBERGER: (continuing with Progress Report) We have had some correspondence and dialogue this summer with the Selectmen of Truro regarding mutual problems at Head of the Meadow where the Seashore beach is located immediately adjacent to a Town beach where parking was greatly

expanded this spring with resultant increased usage by the Town. The problem stems from the fact that no lifeguards are provided on the Town beach with the result that Seashore lifeguards were required not only to provide protection for the Seashore beach but for the Town beach as well. The result was that there were periods when Seashore lifeguards were fully committed for rescue operations on the Town beach leaving the Seashore beach with but minimal protection. We are hopeful as a result of the discussions of this past summer that the Town of Truro will be able to provide lifeguard services this coming season.

Also worthy of mention is a problem that fortunately did not become a problem this summer, and here I am referring to the irruption of midges which occurred in the Pilgrim Lake area during the 1969 season. Early in the spring there were indications that the midge population was building up and as a result an aerial application of Abate was applied to Pilgrim Lake in April. This plus the fact that the fish population has greatly increased may have been responsible for holding down the midges this year to the point where there was no problem. We were extremely fortunate to secure the services of a young man from Tufts University who conducted basic research and observations of the midge situation during the entire summer and made it possible to maintain almost day by day control of the situation. I should add that Dr. Norton Nickerson, one of the new members of this Commission, was instrumental in the research work this summer at Pilgrim Lake and the Service is most appreciative.

As occurs with any organization, there are changes in personnel. It is with great regret that I mention to you the death of our friend and colleague in work, Mr. Joe Clark, who played an instrumental role in the construction of facilities at this Seashore. Joe died August 2 and was buried in the Orleans Cemetery.

It is also with regret that I announce the retirement of Mrs. Lyndell Baldwin, who has so ably served all of the Superintendents of this National Seashore and this Advisory Commission as Secretary from the start. Lyn has spent this past summer in Nova Scotia, and we are looking forward to seeing her again this fall when she returns to the Cape. My regret at seeing Mrs. Baldwin leave our Park family is tempered to a great extent by my pleasure at having Mrs. Marjorie Burling take over the position of Secretary to the Superintendent. As you have no doubt noticed, Mrs. Burling is at the customary location this afternoon and will be keeping records for this Commission in her usual able manner for the years to come.

MR. NICKERSON: Does anyone have any questions he or she would like to ask Mr. Arnberger about this report? If not, we will proceed to the review of the 1970 season.

Item 5. Review of 1970 Season

MR. BEAN: We have just completed one of the best seasons we have had since I have been here. The weather cooperated

Visitation (entire Seashore)

Visitation at Cape Cod National Seashore showed a decrease for the period January through August 1970 for the first time in its seven year history. Comparative figures for this January-August period are as follows:

1970 - 3,165,509 - 5% decrease
1969 - 3,335,442 - 14% increase
1968 - 3,194,612 - 15% "
1967 - 2,789,054 - 8% "
1966 - 2,594,987 - 24% "
1965 - 2,092,247 - 25% "
1964 - 1,668,854 -

However, heavy August 1970 visitation (11% increase) brought the decrease down from an average 10%,that it had been running up until then,to 5%. Biggest day, Thursday, August 13th.

Visitor Centers

January through August

	Salt Pond	Province Lands
1970	274,839 - 13% decrease	172,859 - 10% decrease
1969	314,500	191,118

Beach Use

	1970	1969	
June	348,815	434,068	- 20% decrease
July	579,653	563,881	- 3% increase
Aug.	813,459	709,252	- 15% increase
	1,741,927	1,707,201	2% increase

	Coast Guard	Nauset Light	Marconi	Race Point	Herring Cove	Head of Meadow	Total
1970	432,978	255,948	109,538	307,182	518,528	117,753	1,741,927
1969	460,724	298,546	75,437	264,008	530,105	78,381	1,707,201

Surfing

Coast Guard, Nauset Light and Marconi Beaches

	1970	1969	1968	1967	1966
July	4,313	2,531	6,517	3,474	6,135
August	4,758	5,655	5,416	2,900	5,175
Total	9,071*	8,186*	11,933	6,374	11,310

* Marconi Beach included only in 1969 and 1970 figures

Lifeguard Services - 1970

	Rescues	Assists	First Aid Cases	Enforcement Actions
June	8	19	16	658
July	23	79	89	3,559
August	26	132	112	4,233
Total	57	230	217	8,450

Fee Collection - 1970

Seasonal:	$17,200.00	1969:	$127,039.76
Daily:	138,816.00	1968:	128,317.36
Individual:	335.50	1967:	80,000.00 (Estimate)
Total	$156,351.50		

Beach Totals

		Average Daily Take	
Coast Guard	$41,000	1970:	$1,955
Race Point	30,000	1969:	$2,055
Herring Cove 2	24,000		
Marconi	18,000		
Herring Cove 1	17,000		
Nauset Light	16,000		
Head of the Meadow	11,000		

Coast Guard Beach accounted for 26% of the total amount. Approximately 1 out of 3 cars entering Coast Guard Beach used free Eastham town sticker.

MR. STUDLEY: Where do you get your figures?

MR. BEAN: These are visits, not visitors. We use a traffic counter for the cars and multiply by a factor of 3.7 or some similar figure depending on the time of year.

MR. ORSI: This is just for July and August. Do you operate in September?

MR. BEAN: Yes. Labor Day weekend was a cloudy one so there was a big drop in visitation?

MR. NICKERSON: Do you keep lifeguards on after Labor Day?

MR. BEAN: No. Many days we had to turn people away from Coast Guard and Nauset Light Beaches, and Marconi Beach parking area was full four days this summer.

MR. MALCHMAN: There seems to be a substantial difference in figures for Herring Cove and Race Point. According to those two figures, Herring Cove has the biggest visitation, but Race Point took in the most money. How do you figure that?

MR. NICKERSON: I might make a guess that people would be on seasonal passes using Herring Cove and those using the daily passes would be more apt to go to Race Point. Herring Cove would be a beach for families with children because it is a safer beach.

MR. BEAN: If you will note there are two checking stations at Herring Cove with income listed for each. The total amounts to some $41,000 which exceeds the income at Race Point Beach by about $11,000.

MRS. WILES: Under lifeguard services, are these rescues because people get out on sand bars and the tide comes in?

MR. BEAN: Yes. This is true. One of the main problems at the Head of the Meadow Beach particularly was there were four different sand bars formed and the worst one was right in front of the town beach.

(Continues with Report)

Bicycle Trail Accidents

So far this year there have been a total of 33 accidents on bicycle trails as compared with 10 in 1969 for the same period.

Dunes Parking Area - 1970 1969

	Cars	People	Cars	People
June	17,570	54,467		
July	30,575	97,840		
August	33,093	109,207	43,000	141,900
Total	81,238	261,514	43,000	141,900

Summer Interpretive Program - June 20 - August 31, 1970

	People	Average
499 Walks	12,080	24 per walk
144 Evening Programs	26,251	182 per program
134 Demonstrations	7,267	54 per demonstration
Total	45,598	

Breakdown:	People	Average
Salt Pond:		
263 Walks	8,396	31 per walk
73 Evening Programs	18,683	255 per program
Total	27,079	
Province Lands:		
225 Walks	3,684	16 per walk
71 Evening Programs	7,568	106 per program
Total	11,252	
Craft Demonstrations (31 times)	1,671	53 per demonstration
Surf Rescue (63 times)	3,923	62 " "
Surf Fishing (19 times)	532	28 " "
Shell Fishing (21 times)	1,141	54 " "
Lifesaving Exhibit (73 days)	8,433	115 per day

MR. BEAN: We have a fall program of interpretive activities, as evidenced by the blue sheet at your places.

OVER SAND VEHICLE OPERATIONS

Following is a resume of the Over Sand Vehicle Operations within the North District of Cape Cod National Seashore for the year 1970, through September 7:

OVER SAND PERMITS ISSUED

Four-wheel drive vehicles	1329
VW dune buggies, etc.	216
Self-contained campers	334
Total permits issued	1879

The majority of permits were issued from the Province Lands Visitor Center in Provincetown. There was a constant staff on duty at this site and no more than four persons were involved with permit issuance.

A major revision of the designated Sand routes was accomplished through field investigation, staff conferences and on-site work. Paralleling routes were eliminated, excess beach accesses and route cross-overs were blocked and additional lengths of the route were designated "ONE WAY ONLY."

The routes themselves have been indicated by double wooden posts with the trail going between the posts. New, simple directional signs have been installed and a guide booklet, complete with maps of the three separate sand route areas, has been printed. An interpretive guide to the sand dunes has been mimeographed and has been distributed to over sand vehicle operators.

Three Rangers were assigned to sand patrol duties and a fourth, regularly assigned to the Dunes parking lot, often used his own VW dune buggy to run undercover patrols. One of our seasonal Naturalists and three seasonal Rangers also used their personal 4-wheel drive vehicles for impromptu patrols. These Rangers accounted for the 34 documented enforcement actions regarding sand route violations. Numerous verbal warnings were given by these Rangers for lesser violations.

Six companies operated 20 "Dune Taxis" under permit from the National Seashore transporting passengers along the beach and over the dunes in Provincetown and Truro for sightseeing purposes.

Patrol Rangers kept count of the numbers of self-contained vehicles and their "chase" vehicles parked overnight on the beaches. The totals shown below are monthly totals from June 13 to September 7.

	Self Contained	Chase Vehicle
June	500	261
July	1486	716
August	1453	687
September	484	209
Total	3923	1873

There were four self contained vehicles that stayed all summer (and are still in residence).

We devised a simple system of issuing and checking each vehicle's adherence to the 72 hour stay regulation and we found little or no violations of the regulation or its intent.

The Massachusetts Beach Buggy Association has installed, at its own expense, two holding tank disposal stations--one in Truro and the other in Provincetown. A local service station operator has personally installed one on his property.

The operation has run very smoothly and the condition of the sand routes indicates that we have made a great deal of progress in the conservation of this outstanding area of the National Seashore.

MR. CHASE: Do I understand there is no charge for these over sand vehicle stickers?

MR. NICKERSON: Half of the beach buggies are listed as "chase" buggies. What does this mean?

MR. BEAN: It is generally a jeep or some other 4-wheeled drive vehicle which is used to go back and forth from beach to town for food, or even back to work in some cases as a commuting car, while the family stays on the beach in the self-contained vehicle. The appearance of the Seashore has been much better this season. The plastic litter bags for the beach buggies have helped a lot.

MR. ROBINSON: Does the Park maintain any disposal area?

MR. BEAN: No.

MR. MALCHMAN: May I interrupt? There have been a great many complaints about low-flying airplanes. Are you aware of this?

MR. BEAN: Yes. We have had some complaints when the FAA visited with Mr. Schmid.

MRS. WILES: Are the people who are complaining taxpayers?

MR. BEAN: They are variously referred to as Great Beach Cottage residents. Aircraft are not allowed to land in the Seashore except at the Provincetown Airport.

(Continued with Report)

SUMMARY OF OFFENSES KNOWN

Following are explanations of various reported offenses and a further breakdown of local and federal procedures, Form 10-177 attached.

PART I CLASSES

#5. The 11 cases shown were arrests involving persons breaking into privately owned "Beach Cottages," mainly for the purpose of finding a place to sleep. Three were found guilty and fined a total of $15. Two were juveniles and were turned over to their parents and the other six were placed on probation, with their cases "continued" for one year.

#6 A young man was apprehended leaving the Salt Pond Visitor Center with a supply of books that he had not paid for. After being apprehended, he agreed to go back and pay. No formal charges were placed.

PART II CLASSES

#13 These were six nude sunbathers and two amorous young people cavorting in public places.

#14 Three young men were apprehended in possession of marijuana, alcoholic beverage plus littering. All were dismissed in local court.

#20 945 citations for parking include 46 Eastham, 207 Wellfleet, 610 Provincetown and 82 Park Service tickets. The total fines shown, $3369, is theoretical, based on all violators paying their parking tickets. The report from the town hall at Provincetown is that the percentage of collection is excellent. The breakdown of fines collected or collectable due to parking violations: Eastham - $230; Wellfleet - $1035; Provincetown - $1984; Federal - $120 (with 32 cases pending). In addition, 104 cars that were illegally parked were towed to a police impounding yard at a total cost to the violators of $2600.

#30 Sand Route Violations: In addition to the fines shown, 21 of these violators had their sand permits revoked for a year.

Park Rangers involved in law enforcement situations are appointed Special Police Officers in the towns where they are assigned. The arrest total of 75 shown on the attached form reflect actions taken by Park Rangers under their Town authorities.

Following are various KNOWN OFFENSES where the violator is unknown:

1. Larceny under $50 2
2. Larceny over $50 8
3. Auto theft 1
4. Breaking and/or entering 2
5. Arson 1
6. Destruction of Government property 10
7. Vandalism (private property) 1

The above larcenies are the result of parked cars being broken into and items of different values being stolen.

The one case of arson involved the recent burning of one of the beach cottages near Peaked Hill.

The destruction of Government property is mainly damage done to signs and fences. Two of the cases involved major interpretive displays.

Rangers were deployed in the following duty assignments:

Night Patrol (2 man patrols)	7	Rangers
Day Patrol	2	"
Beach Parking Areas	11	"
Bicycle Trail Patrols (Intermittent)	2	"
Sand Routes and Dunes Parking Area	4	"

Four Student Conservation Aids were assigned to most of the above protection assignments as well as taking part in the interpretive aspects of Park Management.

Form 10-127
(June 1967)

UNITED STATES DEPARTMENT OF THE INTERIOR
NATIONAL PARK SERVICE

SUMMARY OF PERSONS CHARGED

(Please Read Instructions on Reverse)

PARK OR REGION: CAPE COD NATIONAL SEASHORE

YEAR: 1970 - Through September 7

UNIFORM CLASSIFICATION OF OFFENSES	CHARGED				*DISPOSITION					
	Released (No Formal Charges)	Arrested	Summoned/Notified or Cited	Total Persons Charged	Adults Guilty	Acquitted or Dismissed	Referred to Juvenile Court	Other (Include Prosecution Elsewhere)	Jail Sentence (Days)	Fine Imposed ($)
	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)
PART I CLASSES										
1. Criminal Homicide										
a. Murder and Nonnegligent Manslaughter										
b. Manslaughter by Negligence										
2. Rape										
3. Robbery										
4. Aggravated Assault										
5. Burglary - Breaking and/or Entering		11		11	3		2	6		15
6. Larceny *(Except Auto)*										
a. $50 and over in value										
b. Under $50 in value	1									
7. Auto Theft										
TOTAL *(Part I Classes)*	1	11		11	3		2	6		15
PART II CLASSES										
8. Obstruction...Illegal Aircraft			1	1		1				
9. Forgery and Embezzlement										
10. Fraud										
11. Stolen Property - Buy, Receive, Possess										
12. Weapons - Carrying, Possessing, etc.										
13. Sex Offenses *(Other than No. 2)*	8									
14. Narcotic Drug Laws		3		3		3				
15. Liquor Laws	2	8		8		3	3	2		
16. Drunkenness		5		5		5				
17. Disorderly Conduct		2	1	3		1		2		
18. Driving Under Influence										
19. Road & Driving Laws *(Moving; other than No. 18)*	3	1	2	3	2			1		25
20. Parking Violations	94		945	945	913			32		3369
21. Traffic & Motor Veh. Laws *(Except Nos. 18-20)*	52	1	6	7	3	1		3		55
22. Fishing Regulations										
23. Boating Regulations										
24. Wildlife; Hunting, Firearms			2	2	1			1		20
25. Preservation of Natural Features	4		5	5	5					60
26. Destruction of Government Property		2	1	3	3					
27. Vandalism *(Other than No. 26)*										
28. Sanitation; Littering	2	6	1	7		5		2		
29. Fires; Illegal, Unauthorized	1	4		4				4		
30. Sand Route Violations	6		28	28	20	1		7		150
a. Camping, Illegal, Unauthorized		31	28	59	51	2	3	2		375
b. Bicycle Trail, Motor Vehicles		1	18	19	11			8		190
TOTAL *Part II Classes)*	172	64	1038	1102	1009	22	6	64		4244
GRAND TOTAL	173	75	1038	1113	1012	22	8	70		4259

MR. BEAN: We had one private property owner on Oceanview Drive. The house was rented out to a friend of the family, who in turn had friends, who had friends. As a result of this and the parking situation, there were quite a number of complaints as a result. The Wellfleet Police Department decided to make some arrests, and using our over sand vehicles and some of our Rangers as drivers, the Wellfleet police made 44 arrests for sleeping in the open, and four were also involved with narcotics.

MR. NICKERSON: Did you ever catch up with the persons who smashed the Marconi model?

MR. BEAN: No. We put out a police bulletin.

Another little item of interest on the lifeguard operation, our head lifeguard, to provide a little competition, introduced an inter-beach surf-rescue competition, and Race Point was the winner for the season.

MR. MALCHMAN: I don't really have a comment except that I think the importance of the seasonal passes should be stressed. I think, despite the fact that people have to buy the permits to use the beach, that the numbers using the beaches will continue to increase.

MR. BEAN: I recently attended a meeting of beach supervisors for beach operations all over the Cape, and I was interested to see how our fees compared with others. Falmouth, for instance has a rather elaborate system of fees--$1.50 daily, $2.50 for Saturdays and Sundays , $5.00 a week, $7.50 for 2 weeks, $10.00 for 3 weeks or more, no charge for seasonal if seasonal lease if presented, military get in free, as do all local residents and taxpayers; and guests at hotels or motels pay $1.00. A courtesy card is given to elderly for walk on only. Yarmouth charges $20 for a seasonal pass as does Orleans. Barnstable, for instance, has a $30 seasonal fee. Our fee is small compared to most towns.

MR. NICKERSON: The Seashore seasonal pass then entitles visitors to use any of the Government beaches, but not Orleans.

MRS. WILES: You did not have any complaint about stickers?

MR. MCNEECE: You pursued some of these people in Wellfleet under the By-law prohibiting camping. Is this part of their preventive By-laws rather than a regulation, but not part of the zoning By-laws?

MR. BEAN: It is a regular town By-law, not part of zoning.

MR. NICKERSON: Have you run into any difficulty about Park Rangers deputized as local police officers?

MR. BEAN: No, for the most part, except for one judge in Provincetown.

MR. NICKERSON: This was a very comprehensive report.

MR. BEAN: I might make a brief comment about the pine looper which is causing pine trees to turn brown.

MR. CARLETON: Do you think it will kill them?

MR. BEAN: It does not generally kill them. It apparently occurs about every 7 years.

6. Status of Master Plan - Results of Public Meeting

MR. NICKERSON: What did you want us to do about this?

MR. ARNBERGER: I simply included this in the meeting for whatever comments you might wish to make regarding the public meeting last Wednesday.

MR. NICKERSON: My general observations from memory were that half of the points raised had nothing to do with the Master Plan itself. There was a very pertinent remark made by the Worcester Striper fellow that we ought to put in landing devices or ramps so they could launch boats. My own inclination is that if it were done on the oceanside it would be suicide.

I don't think launching boats, even at Herring Cove would be safe, and you would be culpable. Another suggestion was made that there should be established at frequent intervals various facilities for young people, something on the order of the youth hostel which is under operation at Truro. I have noticed myself that there has been a very marked increase of young people traveling along the road with packs on their backs.

MR. CHASE: I think the man who made this observation felt that young people were coming out here with no place to sleep and no supervision. I thought there was merit to his suggestion.

MRS. WILES: One of the motels put down their rates because it was the beginning of the season and business was slow and they took in some of these young people. The motel was left in such a condition that it cost them a great deal to put it back in decent shape. I don't know how you can expect anything decent from people like this.

MR. NICKERSON: I feel there are a substantial number of decent young people.

MRS. WILES: It seems to me that any parent who will allow young people to tramp up and down the roads is amiss.

DR. NICKERSON: Eventually the Department of Natural Resources of this state may acquire the railroad right-of-way. The right-of-way from Eastham to Provincetown is already in mixed ownership. Eventually development of some sort of walking trail from the Canal to the Seashore might be planned. One idea is that there be some sort of walking and camping areas under state supervision. There would be a place to camp--no roofs. Most young people are not interested in this. Every town now has a "no sleeping" By-law.

MR. MALCHMAN: I think you have to divide these young people into two groups. There are those who would use it, and those who wouldn't, like the hardbitten hippies who don't want anything run by the "establishment."

MR. NICKERSON: I question providing more campgrounds within the Seashore. In my opinion, the state and towns must provide more recreational camping facilities, similar to Miles Standish State Park which has more land than the Seashore. I feel the Seashore might consider providing a restricted number of primitive hike-in campsites. In Orleans and Chatham they are already camping on the beach under the guise of fishing. My personal feeling is that the optimum use of the Seashore will be reached without camping, and if we permit camping the optimum use will never be reached because camping will destroy it.

MRS. WILES: I felt this hearing was really a selling job on the part of the Seashore and was all slanted in favor of the Park and nothing in favor of the towns. That was my objection to it.

MR. NICKERSON: Referring to the original Master Plan, the deletion of the tour road was a major improvement. We would have had some real problems with that. There is to be a transportation study this fall, but it will be limited to the area within the Seashore boundaries. However, we would like to cooperate with other towns and the state about transportation. One speaker spoke about what we should do about Route 6. My own feeling is to take any more land from the towns would be wrong and would damage the economy of these towns. Widening of Route 6 would take care of this and would need a divided highway with limited access.

MR. CHASE: The DPW plan that was presented to the Town of Eastham would have filled in ponds, etc.

MRS. WILES: They took enough of the second section beginning where the railroad tracks used to be down to the Truro line so that it could be made into a 4-lane highway. I think they made an awful mistake in closing off the back roads. I think we should pass a law that would make them listen to the people.

MR. ARNBERGER: I thought it was a very good meeting and very encouraging to have over 250 people turn out.

7. Land Acquisition Activities

MR. SCHWARTZ: I am pleased to be here on Cape Cod, and today it has been my pleasure to meet all of you as the Advisory Commission. My report will be general in nature as I am still getting acquainted with the project and the many problems which the Cape has to offer.

My experience includes working at Fire Island National Seashore and two and a half years in Washington, D.C. where I had the opportunity to become intimately familiar with the land acquisition programs at Padre Island, Point Reyes, and Assateague Island National Seashores; also Pictured Rocks and Indiana Dunes National Lakeshores.

As you know, in May of this year the monetary limitation for the Seashore was raised from $16,000,000 to $33,500,000, an increase of $17,500,000. With these funds it is intended to acquire approximately 7,500 acres of privately owned lands within the Seashore, or approximately 2000 tracts of land.

Land acquisition funds appropriated for fiscal year 1971 amount to 8.8 million dollars. Under the provisions of the Act of Congress approved August 7, 1961, which provided for the establishment of the Seashore the Secretary of the Interior is authorized (1) to use donated and appropriated

funds in making acquisition under this Act, and (2) to pay therefore not more than the fair market value of any acquisition which he makes by purchase under this Act.

To ascertain the fair market value we have 12 independent professional appraisers working on the Cape compiling information regarding recent land sales both within and outside the Seashore. The appraisers will use this information to prepare individual appraisal reports on each tract of land. The individual appraisals are then reviewed by a staff reviewing appraiser who must approve the appraisal report before it is used for negotiation purposes.

We are also getting new or updated title evidence for each tract of land to be acquired. Under the present land acquisition program the tracts to be purchased have been placed on a priority designed to facilitate management in the preservation and development needs of the Seashore.

Presently there are seven people on the land acquisition staff.

DR. NICKERSON: How many appraisals do you require on each tract?

MR. SCHWARTZ: On the average tract, you will have one appraisal. If over $50,000, probably two, and if quite valuable, there might be several.

MR. STUDLEY: Who sets priority?

MR. SCHWARTZ: The Park.

MRS. WILES: Are you going to reimburse people for taxes they have been forced to pay for land you could not use? After all, they were told they couldn't even cut wood, and people had to go out and buy firewood.

MR. STUDLEY: Then you are in operation right now.

MR. NICKERSON: Have you got the money?

MR. SCHWARTZ: I found out this morning that we now have $1,000,000.

MR. NICKERSON: I wonder if Mr. Arnberger could tell us something about the priorities established by the Park.

MR. ARNBERGER: Priorities have been determined and set by the Park Service and determined by management needs. They are related generally to needs for Park development laid out in the Master Plan and lands needed for conservation purposes, such as beach frontages, bogs or marshlands.

MR. STUDLEY: Supposing John Jones has 10 acres he wants to sell. What do you do then?

MR. ARNBERGER: Acquisition would depend on the priority for acquiring the tract involved, to insure that urgently needed land is acquired first in the event the new authorization might prove to be insufficient.

MRS. WILES: Why don't you list these essential priorities or lands and save people a lot of time from coming in here on a wild goosechase?

MR. CHASE: I think we should not look backwards, but they did acquire a lot of improved property when I think some Park people felt we should have acquired more unimproved property. There were some adverse comments about this, not only from the Park but outside as well.

MR. ROBINSON: I wonder, if you advertised priorities, if it would not affect the price of land.

DR. NICKERSON: I would suggest all of that peninsula below Coast Guard Beach should be acquired as quickly as possible. While it is not particularly valuable, I think Nauset Marsh should be acquired. Ecologically it is most important.

MR. ARNBERGER: The submerged land in Nauset Marsh is in state hands and that above mean high water is in private ownership. Available lands on Nauset Spit are listed for early acquisition.

8. Slough Pond Problems

MR. NICKERSON: That is the place we visited this morning, and it is the road from Route 6 which extends all the way for several miles. It is a simple one track road with fairly high banks, caused by erosion. It is a public way, not a proprietors road, as evidenced by use, in my opinion. Mr. Chermayeff is very much concerned by people coming in and camping, with open fires, blocking the roads making it difficult for firetrucks to get in there in case of fires. He is very much concerned with the Wellfleet Chamber of Commerce map, which is encouraging people to be aware of the area without indicating that it is closed. He feels the Seashore should be the catalyst between people like himself as a private owner, the town and the Commonwealth so that people would not use that road in the manner they have been using it. I am at a loss as to what can be accomplished but think improved signing would help.

MRS. WILES: Is this the road that is almost at the Truro-Wellfleet line? It starts just before you get to Pamet Point Road on the right hand side of the road and goes around Black Pond. Part of it is in Truro. Where does it enter Truro?

MR. ARNBERGER: It enters Truro just beyond Herring Pond. Almost its entire length it is impossible for two vehicles to pass, although there are turn-outs at frequent intervals.

MR. NICKERSON: I feel the public has been using it for a long time. It has many evidences that it was a major road many years ago. (Members look at map for location)

MR. ORSI: The town then has no responsibility to maintain such a road?

MR. ARNBERGER: I think part of the problem hinges on the exact legal status of the road, and we are trying to get advice on this from our solicitor. I think one of the other problems is the matter of public access to Great Ponds and this has to be tracked down and exactly what rights the public have to go over private land to reach Great Ponds has to be determined. We have written to the Attorney General of Massachusetts for this information.

MR. NICKERSON: I think it boils down to cooperation. I think these people are interested in steps being taken to protect their privacy. Some planting,fencing, etc. might help, and the private individuals could band together and hire a policeman. One objection Mr. Chermayeff made was blocking of the road, but by providing fairly frequent turn-outs this should help. They simply don't want the people in there. Would it help if we made a motion on this?

MR. ROBINSON: Increased signs in the area and a patrol now and then would help.

MR. ARNBERGER: We do not have the personnel to regularly patrol this and other privately owned areas.

MRS. WILES: I think the simplest solution would be to make it a one-way road.

MR. MCNEECE: I am inclined to stay out of it. I move that we table it.

9. Ballston Beach Situation

MR. NICKERSON: There are 12 cottages at Ballston Beach, which we visited this morning on our field trip, and the exact status of the land now is that it has been acquired by the National Park Foundation and is about to be acquired by the National Park Service, which for all intents and purposes means it is now owned by the National Park Service. Under the agreement with Ossie Ball he was to have the privilege of continuing to rent the cottages for 10 years unless sooner terminated by his death. He died last May. The cottages are there. What is your pleasure?

MR. STUDLEY: The shacks would be a better name.

DR. NICKERSON: As an ecologist, I would say it is a very badly abused area and if the cottages continue to remain there much longer, a break-through is apt to occur.

MR. CARLETON: I agree. I lived there once myself, and my daughter was there this summer. It is a very peculiar situation. Ossie was a very nice person. I loved him. He worked hard to keep Ballston Beach there. He would put brush on the dunes to keep them from washing away. I think it was very generous of the Park Service to allow the tenants to use them this summer since they had already signed contracts for them, but I think they should be terminated right now and the Park Service take control of this situation.

MR. MCNEECE: I think we should give serious consideration to our Truro representative's recommendation.

MR. ARNBERGER: To be sure that all consideration is given to this situation, I think you should be aware that this group of tenants has

banded together and called themselves the Ballston Beach Association. They are proposing that they be permitted continued use of the cottages which they will maintain and they would also assist, as possible, in preserving the dune area on which the cottages are located. They would have a local caretaker check on the place twice a week during the winter months.

DR. NICKERSON: Natural erosion has been taking place and will continue to do so regardless of their best efforts. I think the cottages are only hastening the situation. I think this Commission should go on record as approving what Mr. Carleton suggests--termination of this activity and removal of the cottages following the terms of the agreement.

MR. NICKERSON: I think you have lived up to your part of the agreement and it is time they lived up to theirs. I think it is more a question of time and the sooner the better.

MRS. WILES: Several years ago people were there watching for the ocean to break through, and it hasn't yet.

MR. NICKERSON: We have the recommendations from Mr. Carleton and Dr. Nickerson. What is your motion?

MRS. WILES: I am going to abstain from voting. I did not go on the field trip this morning and do not feel qualified to vote on this. It was moved, seconded and VOTEDunanimously except for Mrs. Wiles' abstaining that further use of the cottages at Ballston Beach should be terminated, the structures removed, and that all steps possible be taken to restore and maintain the area in its natural condition.

MR. STUDLEY: I must ask to be excused as I have an Orleans shellfishing meeting at 4 pm. (Mr. Studley leaves the meeting at 3:50 pm)

10. Dick's Lower Cape Gulf Service Station

MR. NICKERSON: Should we take action on this in view of the fact that we did not get to see it this morning on our field trip? I think this is a matter for the Agenda for our next meeting.

MR. ARNBERGER: Mr. Pereira, doing business as "Dick's Gulf Station" on Route 6 and Head of the Meadow Road, North Truro, asked for a variance from the Truro Appeal Board, which was described in the notice as "an extension of a non-conforming use by utilizing an area adjacent to said property for parking of vehicles for repair work". The Board granted the variance. This wording might permit a junk yard to develop, although we understand it is to authorize the existing parking of beach buggies. However, it is serving a worthwhile purpose as the MBBA has installed a dumping station there,and parking space for beach buggies is needed, though not necessarily inside the Seashore and at that location at the entrance road to Head of the Meadow Beach.

MR. ROBINSON: Are we in a position to appeal the decision of the Board?

MR. NICKERSON: If it is within the Seashore boundaries, the Park Service has the power of condemnation.

MR. ARNBERGER: The Certificate of Exemption expired December, 1968. The owner never did fully comply with the requirements for an extension of the Certificate. If he'll do some landscaping and clean up the area, I think we might live with it.

MR. CARLETON: If his variance is for cars waiting for repairs, there should not be any beach buggies there.

MR. NICKERSON: It is the language, twisting the meaning. It is like the beach buggies on the beach, who are really camping when they claim they are fishing.

MR. CARLETON: I think we should go down and look at it.

11. Agenda Items and Date for Next Meeting

MR. MCNEECE: Would it be proper for this Commission to take any position on the MBBA position regarding Nauset Beach?

MRS. WILES: How can the state take land that is within Park boundaries?

MR. ARNBERGER: It is not owned by the Park but is within the Park boundaries.

MR. NICKERSON: There is one small strip owned by the National Seashore, I believe.

MR. ARNBERGER: The only part owned by the Seashore is a small piece about 40 acres in Chatham on the North Beach. The state could not take land owned by the Seashore.

MRS. WILES: It seems to me that the state has no right now to take over land when it was anxious to get rid of land like the Province Lands and Pilgrim Heights.

MR. MCNEECE: The Bill has been drafted but it has not yet come before the legislature.

DR. NICKERSON: I think we should not say anything until the hearings are held on it.

MR. NICKERSON: We have two items for the Agenda. Has anyone anything else they want to put on the Agenda?

DR. NICKERSON: There should be repairs to the outfall from Pilgrim Lake out into the Bay. Some determination as to responsibility for keeping it open needs to be made. Here are some pictures taken in June.

MR. NICKERSON: Let's put it on our field trip as well. We can do that when we see Dick's Lower Cape station. Anything else for the Agenda? It is also customary for the Chairman and Superintendent to add anything else before the time of the next meeting.

The date for the next meeting was set for November 6.

There being no new business, the meeting was adjourned at 4:30 pm.

(For Administrative Use Only)

M I N U T E S

Eighty-Ninth Meeting

CAPE COD NATIONAL SEASHORE ADVISORY COMMISSION

at

Headquarters, Cape Cod National Seashore

South Wellfleet, Massachusetts

November 6, 1970

AGENDA

CAPE COD NATIONAL SEASHORE ADVISORY COMMISSION

Eighty-ninth Meeting

November 6, 1970

Item	Subject
1.	Adoption of Agenda
2.	Approval of Minutes of Previous Meeting
3.	Communications Received by the Commission
4.	Progress Report - Cape Cod National Seashore
5.	Highland Light Development Concept Plan
6.	Commercial Properties within the Seashore
7.	MBBA Proposal for Nauset Beach
8.	Agenda Items and Date for Next Meeting
9.	New Business

The eighty-ninth meeting of the Cape Cod National Seashore Advisory Commission was held on November 6, 1970 at the Administration Building in the Marconi Station Area, South Wellfleet, Massachusetts. The following members were present:

MEMBERS	Recommended by
Joshua A. Nickerson, Chairman	Barnstable County
Arthur W. Brownell	Commonwealth of Massachusetts
John W. Carleton	Town of Truro
Nathan Malchman	Town of Provincetown
Norton H. Nickerson	Commonwealth of Massachusetts
Robert A. McNeece	Town of Chatham
Linnell E. Studley	Town of Orleans
Esther Wiles	Town of Wellfleet

OTHERS — National Park Service, U.S. Department of the Interior

Leslie P. Arnberger, Superintendent, Cape Cod National Seashore
Norton M. Bean, Chief, Visitor Services, " " "
Richard P. Schwartz, Land Acquisition Officer, " "
Marjorie S. Burling, Secretary, " "

ALSO

Fred G. LaPiana, Jr., representing Ralph A. Chase (Town of Eastham)

Absent

Chester A. Robinson, Jr., (Secretary of the Interior)

The meeting, which had been preceded by a field trip in the morning to look over the Highland Light Area in North Truro and some of the commercial properties within the Seashore, was called to order by Chairman Nickerson at 1:20 pm.

MR. NICKERSON: Ladies and gentlemen, in view of the fact that Les Arnberger has to leave early and in spite of the fact that Dr. Nickerson isn't here, I think it well if we start now.

1. Adoption of Agenda

MR. NICKERSON: The first order of business will be the adoption of the Agenda. It was moved, seconded and VOTED to adopt the Agenda as printed.

MRS. WILES: Could I digress a bit? Sometime ago when we were talking about taking over the state beaches, I think at one of our meetings it was established that the State would look after camping.

MR. NICKERSON: It was discussed but nothing definite was established. I am sure the State has never agreed to that.

2. Approval of Minutes of Previous Meeting

MR. NICKERSON: I understand that there are several minutes of previous meetings that we have not approved. At the bottom of line 4 of the 88th meeting, I think it should read "June 20" instead of "July 20."

MR. ARNBERGER: It should really be "June 15."

It was moved, seconded and VOTED to accept the minutes of the 85th, (April 17, 1970), 86th (May 15, 1970) and 88th (September 11, 1970) as printed, with the minor change mentioned above.

MR. NICKERSON: In the interest of getting the most out of Les Arnberger before he leaves, are there any particular items that you want to be heard on? Will Ben Bean take over when you leave?

MR. ARNBERGER: Yes. I think we can take things up in the regular order. I don't have to leave for another hour.

Item 3. Communications Received by the Commission

MR. NICKERSON: Has anyone anything to bring up? It seems to me there was something I meant to bring up last time. Oh yes, at the last meeting I neglected one. I had a letter from Bob Gibbs back in July. It was somewhat personal but at the end he said "Please extend our best regards to the members of the Advisory Commission at your next meeting. If you come south this winter, I hope you will lock me up." (Mr. Gibbs is Department of the Interior Coordinator for South Florida Environmental Project, and his home address is 9830 SW 197th Terrace, Miami, Florida 33157)

MR. BROWNELL: I didn't realize he was down there.

MR. ARNBERGER: Yes, he went down there last spring and is now situated there.

4. Progress Report

MR. ARNBERGER: During the past six weeks, activities at the Seashore have been more or less routine and there have been no major projects underway or crises develop. Most of our efforts have been directed towards cleaning up from last season's operation and attending to details and planning matters.

One very encouraging development has been the way that the environmental education program has taken hold this year. This is the program that you are familiar with which we started on

a pilot basis last year. The Coast Guard Station at Eastham is completely committed for all 36 weeks of this school year for principally fifth grade classes which will come to the Seashore for a week's study in residence. The classes represent schools, both on Cape and off Cape and, although chiefly from Massachusetts, there is some representation from schools in Connecticut. One of the most important developments is the fact that the Falmouth schools, which were so active in the NEED program last year, have this year developed their own on-site education program, which has been approved and funded by the Falmouth School Committee. Falmouth is currently negotiating with the Nauset Regional School District for use of residential facilities in the old Job Corps Center, and the information we have received indicates that one of the barracks is to be rehabilitated and will be in operation for environmental education purposes early in 1971. In addition there have been several orientation sessions held for teachers which would indicate expanded and improved environmental education programs.

MR. NICKERSON: The Cape Cod Museum of Natural History in Brewster has a program going on the environment which the Kelly Foundation is matching funds for a 3-year program in which the various towns on the Cape are participating with the hope that the individual towns will pick it up.

MR. MCNEECE: Our schools have had field trips to the Museum.

MR. NICKERSON: All of this is pretty encouraging.

MR. MCNEECE: I was fearful that some of our Cape towns would be taking up much of the time under this NEED program before other towns off the Cape could participate.

MR. ARNBERGER: As soon as we realized how great the demand would be by different schools, we limited each school to only two weeks for the initial reservation. After all those wishing to participate had been accommodated, the schools were permitted to have other classes included during the time remaining. We have had to turn down Eastham. They got their bid in too late.

MR. MCNEECE: Are you getting quite a few from up around Boston?

MR. ARNBERGER: Yes. We also have a class coming in the spring from Perkins Institute for the Blind.

MR. STUDLEY: Do they stay overnight?

MR. ARNBERGER: Yes. They stay at the Nauset Coast Guard Station. We can put up about 40 people there. In addition to sleeping and feeding facilities, there is a classroom with desks, etc. We are now supplying curriculum materials on a loan basis but these are supposed to be available soon from regular commercial sources at $1.75 per student.

MR. NICKERSON: This is a pilot program then.

MR. ARNBERGER: Yes. That is why I am so pleased about the program now being picked up and implemented by the schools themselves in the old Job Corps camp. Our proper place is to get into the experimental aspects of this work and be a proving ground.

MR. ARNBERGER: (Continues with Progress Report)

The clinical teaching center operated by the Nauset Regional School District in the old Job Corps Center is now in full operation and judging from newspaper reports, which you have no doubt seen, it appears to be quite successful. It is my understanding that this is the first such specialized school of this nature to be operated by a public school system in the state, and it is pleasing to the Park Service that we were able to contribute to this worthwhile service. All of the administrative offices for the Nauset Regional School District are also housed at the Job Corps Center.

The Ball Trust property, which was acquired almost a year ago by the National Park Foundation, was acquired by the National Park Service in September. Following the review of the Advisory Commission of the situation at Ballston Beach and the recommendations of the Commission at its last meeting, the Ballston Beach Association was formally notified by the Director of the National Park Service that all further use of the shacks would be terminated this season. Our current plans call for the removal of the shacks next week to be followed as soon as possible by conservation methods, including planting of beach grass, fencing, signing, etc.

MR. STUDLEY: You mean this is finished as of this season?

MR. ARNBERGER: Yes. This 1970 season. In fact we plan next week to get in there and remove the shacks.

MR. NICKERSON: What are you going to do with them?

MR. ARNBERGER: I suspect a lot will be used as salvage.

MR. STUDLEY: Did you get a lot of static from the Association?

MR. ARNBERGER: No. Surprisingly little. We supplied them with a letter in which we went over the same information we had supplied you at the last meeting and field trip.

MR. STUDLEY: In that connection, I found this passage in Thoreau's Cape Cod, written in 1849, which seemed to me to be very appropriate and just what we have been talking about. (Reads from bock, about passage describing the fragility of beach at head of Pamet River) It has hung on for a long time.

MR. NICKERSON: I think if we don't interrupt the natural processes, it will continue to hang on. I am glad to hear Thoreau's observations.

MR. BROWNELL: What is the number of the present inhabitants of Truro?

MR. CARLETON: Down to less than 1,000.

MR. ARNBERGER: (Continues with Progress Report)
The new Land Acquisition Office is slowly gathering momentum, and it appears that perhaps the first acquisitions may be made in the next month or so. Several new employees have been added to the staff, including two legal assistants, one of whom is situated in Boston to work closely with the U.S. Attorney's office. Contract appraisers have been at work for the past six weeks or so, and

the first appraisals are now beginning to come in. Title evidence is being secured and actual negotiations with owners will probably be intitiated in the next few weeks. One somewhat disquieting development is the fact that funding is not being made available as rapidly as was first anticipated, which could stretch out this second "go-around" on acquisition. Although the full $8,800,000 for the 1971 fiscal year was appropriated by Congress, the Bureau of the Budget has so far only released $1,000,000.

MR. NICKERSON: How many appraisers are there?

MR. SCHWARTZ: We have 12 appraisers.

MR. NICKERSON: When the Congress appropriates, the Bureau of the Budget does not have to distribute the money?

MR. STUDLEY: You mean they can hang on for an indefinite time?

MR. ARNBERGER: Yes.

MR. MCNEECE: What is the best way to shake lose money from the Bureau of the Budget? Should we contact our Congressman?

MR. ARNBERGER: Well, that is one approach, but it hardly seems necessary at this time.

MR. NICKERSON: In this current fiscal year do you expect you will get more than $1,000,000? You have already spent a big chunk for the Ball tract.

MR. SCHWARTZ: That was separate, but we plan on spending several millions this fiscal year. If money is not available, we will take options and proceed to pay them when we get the money.

MR. NICKERSON: How much interest do you have to pay on option money? I wouldn't think a seller would agree to a price with no fixed time as to when he would get his money. Maybe the grandchildren will get it!

MR. SCHWARTZ: The option we take is given for 12 months in which to complete the purchase.

MR. NICKERSON: Oh, then you do have a set period of time.

MR. SCHWARTZ: Yes. We will be taking options to sell up to a year.

MR. NICKERSON: At the end of 12 months, if you can't get the money, then they are free to renegotiate again? I think this is very vital that you get the money.

MR. ARNBERGER: The impounding of acquisition funds has occurred nationwide and affects all land and water conservation funds, including those portions received by the states.

MR. NICKERSON: How long does it take to shake lose the money?

MR. BROWNELL: A very short time.

MR. ARNBERGER: It should come through eventually.

(Continues with Progress Report)

Special efforts are being made to rehabilitate the Marconi Site. The area had a rather neglected appearance last summer, due to the fact that the model had to be removed for repairs as a result of vandalism in the spring. We have already placed some fencing and signs in an effort to manage better public use in the area, some of the boardwalks and other facilities are

scheduled for replacement, the model has been repaired and is now available once again, and a new audio-unit providing interpretation is to be installed this fall.

This past week we have had a crew from our audio-visual laboratory in Harpers Ferry at work in the Provincetown area. They have been filming the new movie for the Province Lands Visitor Center which we trust will be available for use next season. Incidentally we have learned that the film used at Salt Pond Visitor Center has been awarded another gold medal for excellence. This time it is from a film festival in Brussels, Belgium.

MR. NICKERSON: Is that a motion picture film?

MR. ARNBERGER: Yes. It has had a sort of mixed review. The experts like it. My major criticism has been that it lacks brilliance, but I understand the last print is much improved and lighter. The old one was sort of gloomy.

MR. MALCHMAN: Is that the one that Mr. Summerfield took to England?

MR. ARNBERGER: Yes. He showed it several times and got good response to it.

(Continues with Progress Report)

We have received copies of Master Plans for both Truro and Eastham. At the request of the Truro Planning Board we have provided comments regarding the Truro Plan.

The problem of solid waste disposal on the Lower Cape appears to be coming to a head in the months ahead. Various regionalization plans have been proposed, and the Seashore will no doubt be involved regardless of what course of action is ultimately followed. A bulldozer has been made available for use at the Provincetown dump, which is on Seashore property, to replace the old dozer which apparently was beyond repair. One of the terms of the Permit covering the use of the new dozer was that it would be available for use at a regional dump which would serve the needs of the Seashore, should such a regional disposal plan be adopted.

MR. NICKERSON: Are there any questions anyone wants to ask?

MRS. WILES: I saw an article in the newspaper on dumps and I thought it was a very good suggestion. Why don't people cut out the bottoms of tin cans, put them inside and collapse them, as we used to during the war?

MR. NICKERSON: There is a new gadget, I believe, on the market.

(At 1:50 pm, Dr. Nickerson arrived)

I hope you will excuse us, Dr. Nickerson, that we began without you.

7. MBBA Proposal for Nauset Beach

MR. MCNEECE: In view of the fact that Mr. Arnberger has to leave at 2:30 pm, I would like us to take up the MBBA proposal out of order.

MR. NICKERSON: You have heard Mr. McNeece's request. Are you agreeable to taking it out of order? (All agreed)

MR. MCNEECE: I think everyone knows what the proposal is. The MBBA is submitting a Bill to the State Legislature asking that the State take over Nauset Beach for a primitive camping area. What I am concerned about is, if the National Seashore would be interested and would take a position so far as this Bill is concerned. I think the Advisory Commission should take a position so far as this proposal is concerned.

MR. NICKERSON: I have not seen the actual Bill but have seen newspaper accounts. It concerns not only the land area on Nauset Beach but also the water areas, which would include 1/4 of a mile on either side and would bring it into Pleasant Bay as well. However, I believe this Bill does not include taking the town bathing beach in Orleans.

MR. ARNBERGER: I think it takes in the town bathing beach and follows our boundaries almost precisely.

MR. NICKERSON: Has anyone ever defined a primitive camping area?

MR. BROWNELL: It is an area designated for camping but has no facilities.

DR. NICKERSON: Like the High Sierras.

MR. NICKERSON: They want to continue the present practice of camping at the edge of the surf.

MR. BROWNELL: We feel that we have a natural camping area, but it is not a wilderness or primitive camping area and is inaccessible to vehicles.

MR. STUDLEY: They want to stay on for the summer and not come off at intervals as they have had to this past summer.

MR. NICKERSON: The area involved is land owned almost entirely by the Town of Orleans, except for a small parcel and some town-owned and some privately-owned land in Chatham.

MR. MCNEECE: The town owns a minimum of one half the land.

MR. NICKERSON: The National Park Service cannot take this land away from the towns without the consensus of the towns so that the orderly process would be that either the towns donate this property to the Seashore or turn it over to the Seashore in some way so that they can still use it. Now along comes the MBBA with the proposal that the State take it. I think the State has authority by special act of the Legislature.

MR. BROWNELL: It is questionable. We do under a special act. We can take land from a private owner for recreational purposes by eminent domain, but I think there is a serious legal question where it was town-owned land dedicated to conservation.

MR. NICKERSON: It seems to me whether we wish to or not, the Park Service and the Advisory Commission will become involved in this matter.

DR. NICKERSON: Is there any other Park land in this area which has not been turned over to the Federal Government?

MR. BROWNELL: No. Mr. McNeece, how did your beach buggy regulations function this past summer?

MR. MCNEECE: We were satisfied with the whole operation. We did not have people coming down and staying three or four weeks at a time. Our only concern is overuse of beaches, even with the 72-hour on and 72-hour off. I feel sure that the towns of Orleans and Chatham will continue on this basis indefinitely until the point is reached where there is damage or overuse.

MR. BROWNELL: I have reviewed a lot of letters on this, and my answer is that we have experienced overuse of the beach and that our feeling is that it must be protected from beach buggies or people themselves. I have also advised the MBBA of this. This last summer on an island off Westport which we took over from the Department of Public Works where it had been normal procedure for people to come there in April and stay until November, we completely shut off the area and no one was allowed there whatsoever. There was no camping allowed and no facilities. In other words, if these people feel the Department of Natural Resources is going to allow camping all summer, then they should forget it. I have rules and regulations where the limit is two weeks and I have told them "if you think we are going to allow you to camp in an area where there are no facilities, even with self-contained units, we are not."

MR. NICKERSON: If this ever happened, if the State should take over Nauset Beach, how restrictive would you be?

MR. BROWNELL: As restrictive as Chatham has been, even more restrictive.

MR. STUDLEY: It is an emotional situation. There have been plenty of hot letters.

MR. BROWNELL: On the other hand, I have received letters from MBBA members who are not in favor of it.

MR. MCNEECE: If this should pass the Legislature, what then?

MR. BROWNELL: There will be a committee meeting, and at that time the recommendations of the Department of Natural Resources would be presented. I think the Governor has publicly stated that he is not in favor of it.

MR. NICKERSON: As I said before, if this is going to be taken over by the State for primitive camping, I am concerned about camping at the water's edge, as well as further up the beach. In Pleasant Bay particularly where there are shallow flats and even at high tide not very much water, that it would be possible to put in a camp-type raft. This body of water does not flush out properly.

MR. BROWNELL: In the last Legislature we did get a boat pollution bill passed for regulations about disposal from boats. It is a very broad bill which gives the Water Resources Commission, of which I am Chairman, tremendous power and influence.

MR. MCNEECE: There seems to be some doubt as to whether the State could acquire land for the same purposes that municipalities are using it, but how about the private land?

DR. NICKERSON: That barrier reef must be maintained. A study now in progress suggests overuse by beach buggies breaks up this solid salty layer and interferes with the dune processes, which

will not be replaced. If sands are not available and not in the crusted state then this breaks up more readily and wears down the dunes. There is excessive amount of sand blowing which causes dunes to be a lot flatter.

MR. NICKERSON: In other words, this shelf is created by water.

DR. NICKERSON: There is a summer beach and a winter beach. The winter beach is the area where most of the beach buggies go. Ossie Ball said we would eventually have to ban oversand vehicles completely, and I think we are going to come to it. The MBPA won't like it.

MR. NICKERSON: Isn't it a bit premature for us to take action before the Bill is filed? However, I think the National Park Service should be prepared to take a stand at that time.

MR. BROWNELL: I think it puts the Park Service in a rather peculiar position, but I think the Advisory Commission should take a position. I would have to exclude myself, however.

MR. MCNEECE: It would be proper for the National Park Service to provide us with any information it might have.

MR. NICKERSON: I think the Park Service should say whether it would administer it the same as other beaches it has. Would they permit unlimited camping?

MR. ARNBERGER: I think this question should certainly be asked if the land should be made available to us.

MR. NICKERSON: In other words, "we stand ready to convey this to the Park Service but before we do we want to know how you are prepared to use it." Is this a reasonable question?

MR. ARNBERGER: Yes. I agree it is. Planning studies would be involved. There is also "improved" property in this area.

MR. BROWNELL: Has this proposal ever entered the minds of Orleans and Chatham residents?

MR. MCNEECE: Yes.

MR. NICKERSON: Would the Park be prepared to buy the private lands?

MR. ARNBERGER: Only if they were willing to sell. They are protected.

MR. NICKERSON: There are eight improved properties in Orleans, while in Chatham there are 30 to 40.

MR. MCNEECE: Our hesitancy in conveying to the National Park Service, aside from natural pride of ownership, is the question of use that might be made of the area under the National Park Service, particularly since there has been increased pressure for more recreation. We are principally interested in the protection feature of the area because it protects the mainland--that is our main concern. This would not apply as much to Orleans as it does to Chatham. I think this would influence the voter, so that if a transfer were to be made of ownership, certainly the town would need to feel pretty secure about its use after assurances by the Park.

MR. ARNBERGER: This information as well as planning would have to be considered before a position could be taken.

MR. MCNEECE: For example, we have been more restrictive on the 72-hour and 72-off regulations for beach buggies, and I think the day will come when vehicles will have to be limited.

MR. BROWNELL: Already we are faced with setting up limitations on the number of snowmobiles that can be used on trails. Last February we estimated there were at least 15,000 in Massachusetts, and our estimate right now is there are 25,000 and by next April there will be 40,000.

DR. NICKERSON: Unfortunately these vehicles will also go up and down sand dunes.

MR. MCNEECE: What you see on TV is these snowmobiles crashing over all kinds of wildlife.

MR. BROWNELL: A registration fee, similar to one for motorboats, went into effect November 1, which is $5. Numbers will be assigned and must be placed on either side of the snowmobiles, and they must be contrasting colors and three inches high. The Department of Natural Resources will get two-thirds of this for enforcement and development of a trail system.

MR. ARNBERGER: Do the same registration procedures apply to ATV's, or All Terrain Vehicles?

MR. BROWNELL: Yes, also trail bikes.

DR. NICKERSON: I don't think too many people know this.

MR. LAPIANA: Can this be enforced by local police? Does this just apply on public highways, or could it apply on private property owned by some one else? One particular example I have in mind is the old railroad right of way where they have been going up and down at will. Our police did not think they had any jurisdiction of this.

MR. BROWNELL: Yes, but a license would not be required for operation on private property only.

MR. NICKERSON: How much further should we go in asking the Superintendent to be able to tell us how the land would be used if it became available to the Park Service?

MR. ARNBERGER: To really come up with a good answer would require considerable study, money and time. I doubt that we could do much more than provide a general statement at this time.

MR. NICKERSON: This is not the sort of thing that one can give snap judgement on.

MR. BROWNELL: If I could interrupt at this point, I would like to read from the regulations on the snowmobiles. (Reads from the Act) This has created quite a lot of problems with this Legislation. As of January 1, 1971, if this Act is enforced, no snowmobile can be used or sold in the Commonwealth of Massachusetts. The reason for this is that Section 24 states that no snowmobile should have a decibel rating on the A scale above 73. Most of the snowmobiles have between 80 and 85 right now, although the manufacturers are producing them now at about 79. This has created a problem for those who are going to enforce it.

MRS. WILES: I should think this would have to be amended by the Legislature.

MR. BROWNELL: Yes. The Bill has already been prepared.

MR. MCNEECE: How long would it be before the MBBA proposal came before a hearing?

MR. BROWNELL: Probably about the third week in January, at the earliest.

MR. NICKERSON: I think we should be ready by our next meeting in the early part of January to take a position. Could you make available copies of the Bill for members of the Commission?

MR. ARNBERGER: All I have is the draft of the Bill as it appeared in the newspaper. I can make this available.

MR. BROWNELL: I will have a copy of the Bill and I can make it available to you all.

MR. ARNBERGER: (Presents copy of drafted Bill from the newspaper to Mr. Nickerson) This may not be as the final Bill will appear.

MR. NICKERSON: It seems to me that we are reaching the point where we should know how the Park Service feels as to the use of this land. What do you want us to do?

MR. ARNBERGER: I think there might be some expression of the interest of the Commission in this whole area, perhaps urging the Park Service to come up with an appropriate statement of position at this time. I also think part of the solution rests with the towns. There must be an exchange of viewpoints between all parties involved as a preliminary step to working out a solution together.

MR. NICKERSON: How about Orleans?

MR. STUDLEY: I think Orleans feels essentially the same as Chatham.

MR. ARNBERGER: We could give some rather broad guidelines but this all takes time. We must know what restrictions or strings would be attached by towns, if they should convey.

MR. NICKERSON: I don't think we should go into that for we don't know how the towns feel as yet.

MR. ARNBERGER: There has been no formal proposal by the towns on this as yet.

MR. NICKERSON: Do you think we should make a resolution today on this?

MR. MCNEECE: I do think it would be appropriate for the Advisory Commission to request the Park Service through Mr. Arnberger to state its position.

MR. BROWNELL: And give as a reason that it does lie within the authorized boundaries of the Seashore.

MR. MCNEECE: If the State were to acquire the property it could only acquire the private property and if it were to acquire the town-owned property it would have to pay the fair market value.

MR. BROWNELL: What is interesting about this Bill is that there is no money attached to it.

MR. MCNEECE: You might find too it was not suitable for camping after all.

MR. NICKERSON: I have had a personal idea that there should be no camping at all on the beach but could be confined to Little Pochet Island where sanitary facilities could be installed.

MR. BROWNELL: In the Hawksnest area, the camping area would not be located at the pond's edge but would be back from it.

MR. MCNEECE: On Little Pochet Island there is not much room.

MR. STUDLEY: It's sort of hilly.

MRS. WILES: That would give more exercise.

MR. NICKERSON: In discussing the campsite problem, if all Cape Cod were turned over to campsites, this still would not satisfy all those who wished to camp. Do we still need to discuss this any further? We still have not taken any formal resolution other than that we have discussed it.

MR. MCNEECE: And that this Commission will take a position on this before the January hearing.

(At this point, Superintendent Arnberger left the meeting at 2:40 pm)

The position of the Advisory Commission regarding the Nauset Beach situation was later formalized in the following Resolution:

RESOLVED, that we request the National Park Service to provide the Cape Cod National Seashore Advisory Commission with a statement outlining its views regarding development, management, administration and uses including vehicular operation, camping, picnicking, etc., of Nauset Beach in Orleans and Chatham in light of legislative proposals reportedly being advanced for consideration by the Legislature of the Commonwealth of Massachusetts.

5. Highland Light Development Concept Plan

MR. NICKERSON: I don't know how you want to approach this. I was not on the field trip this morning with the rest of you.

MR. BEAN: You all have copies of the Concept Plan, which was worked out by John Reynolds of the Eastern Service Center along with other people in our office.

MR. NICKERSON: In other words, the members of the Commission have not had it until today. (Mr. Bean gives Mr. Nickerson a copy of the Plan, and briefly outlines some of the features of the Plan)

MR. NICKERSON: On this land status plat, it shows five cottages in that group in the upper right hand corner, and the land around is shown as commercial. Are they single family dwellings?

MR. BEAN: No. It is a cottage colony, called Cliff House Colony. We are presenting this Plan for your review and any comments you might wish to make.

MR. NICKERSON: Inasmuch as we have only seen it today, we would have to defer our comments until next meeting.

MR. BEAN: We did look at it this morning and the Plan mentions the actions planned to be taken by the Park Service.

MR. STUDLEY: It would seem to me that in general it is a very important and vital piece of property.

MR. BEAN: It is rather complicated.

MR. CARLETON: I am very much in favor it, speaking as the Truro representative.

MR. BEAN: There would be the matter of acquiring the town road and parking lot.

MR. STUDLEY: How does the Town of Truro feel about this?

MR. CARLETON: Unofficially I would think they would approve of it, but I have been proven wrong in the past.

MR. NICKERSON: Over a period of years we have had quite a hassle with the operators of the Highland House.

MR. BEAN: The permit ran out, and it was not renewed.

MR. NICKERSON: What about the sewerage treatment? It seems pretty steep, as it appears to total about half the total amount figured for the project.

MR. BEAN: It is quite a lot. At the present time we are providing water for four private homes, the golf pro shop and Highland House which are also connected to a common sewerage system.

MR. BROWNELL: I would feel that this $110,000 is about right.

(Mr. Bean reads from the Plan about the sewerage facilities on page 8)

MR. NICKERSON: What do you want us to do today? Is time of the essence? I think it would be better to consider this later.

MR. BEAN: This was presented to you mainly for review.

MR. STUDLEY: You have spoken at various times of difficulties.

MR. BEAN: They are not unsurmountable, but will take time, and private owners may not want to sell. It is a question of acquiring property.

MR. MALCHMAN: I think some of that may hang on the Seashore's acquiring the road. It if does, it would be very heavily traveled.

MR. NICKERSON: If interpretive facilities were put in, it would bring a lot of visitors.

MR. BEAN: There are already several tour buses every day to this site.

MR. CARLETON: The Jobi Shop and Little Jobi Shop could be relocated on land they own outside the Seashore.

MRS. WILES: Where is their land?

MR. CARLETON: It apparently is in Truro. It would have to be located outside the Seashore on Route 6 if they are looking for people to browse around their shop and buy.

MRS. WILES: I think we should have time to look it over.

MR. NICKERSON: I think this should be put on the Agenda for next time. It was VOTED to put the Highland Light Concept Development Plan on the Agenda for next time.

6. Commercial Properties within the Seashore

MR. NICKERSON: I told Mr. Arnberger that I thought in considering commercial properties it should be done on each individual situation. (Reads from Act) I think we should be setting up some kind of guidelines rather than setting up policy, with the idea of protecting the privileges of people who were there before the Seashore came into existence.

MR. BROWNELL: Would it not be hard to set up an overall policy for all commercial property?

MR. NICKERSON: We could restrict it to all commercial property existing on Route 6, and they would be given recurring suspensions to operate so long as they met the aesthetic and sanitary conditions of the Seashore. Where they are next to interpretive facilities, we should be more strict.

MR. MCNEECE: I was thinking of the camping area, as we drove around there. I should think camping facilities should be allowed to continue to expand.

MR. BEAN: We were thinking of the Governor Prence Motel and guidelines needed for that, such as could they expand? In the case of the Nauset Knolls and Salt Pond motels, we bought because we would not allow expansion. They then came off the tax rolls. In the case of the camping areas, they are doing a good job and they should be allowed to continue.

MRS. WILES: Why shouldn't we make a motion about camping areas, since we all feel the same way about them?

MR. NICKERSON: I do not think we should do this. In the case of the motels, should we develop a policy of acquiring the motels, or should we allow them to continue to operate and expand?

MRS. WILES: Wasn't Del Johnson's motel (Governor Prence) and restaurant put up after 1959? I think if they are going to let people who have built after 1959 expand, certainly you should let people, who have been in business before, expand. These people knew when they put up this there was the possibility of having it condemned. This would be discriminatory against people who had businesses before.

MR. NICKERSON: No one knew until the Act was passed exactly what would be in it. I do not think the Seashore should take over commercial property and then lease it out for business.

MR. LAPIANA: The Bill calls for no payment in lieu of taxes. Is it possible that the Seashore within their leases could provide for the estimated amount of real estate tax, which would then be turned over to the towns?

MR. BROWNELL: There is a Court decision that says "no" on this. If the Commonwealth purchases the land and leases it back to a private operator, the town can tax that property.

MR. LAPIANA: We do tax the leasehold interest of the tenant, which is only the value of the rent, not the value of the property.

MR. MCNEECE: This is quite different in concept, and certainly different in receipts.

MR. LAPIANA: Complaints we get from other motel owners are that it is unfair competition since they have to pay taxes.

MR. MCNEECE: This has been looked into before, and the answer is negative.

MR. NICKERSON: The next question is whether we should permit commercial property within the Seashore where it does not now exist, such as concessions.

ALL: No.

MRS. WILES: I wrote to Mr. Gadsby about that, and he said there would be no concessions in the Seashore. I have the letter. I think the Seashore should stick to that.

MR. NICKERSON: Then in determining policy with regard to commercial operations within the boundaries of the Seashore, we should take a position there should be no new commercial operations at all.

MR. MALCHMAN: I think, Mr. Chairman, that there is another philosophy which is coming to the front today, and that is consideration of the concept that we are going to shut down commercial activities on Cape Cod because of attracting more people than we

can handle here. The Seashore certainly is a good place to start, and commercial activities within the Seashore should be looked at very strictly before they are encouraged.

MR. MCNEECE: This would rule out any commercial concessions at all.

MR. NICKERSON: We got into an embarrassing situation before, and we don't want to again.

MRS. WILES: They got into it because the motels wanted to expand and couldn't.

MR. NICKERSON: Either we should have permitted them to expand or purchase the property and remove it. I think Les Arnberger had some sort of specific problems in mind, and he wanted some ideas from us as to whether we should set up some general guidelines on this.

MRS. WILES: Don't you think Mr. Arnberger was concerned about the Jobi Shop and Art Gallery, and he wanted to get rid of them. I don't think these men should be put out of business. They were not allowed to run Highland House under their reasonable conditions.

MR. BEAN: I think Dick's Gulf Service Station is the main problem, and it is mainly appearance.

MR. NICKERSON: Here I think you have a situation where the Park Service has several choices, to insist on housekeeping as a condition for continuing the certificate of suspension from condemnation, or to remove the property so that it does not exist, or the third

solution would be to acquire it and lease it to some one else. I think this is mainly a case of cooperation.

MR. MALCHMAN: I think another approach is through the Town of Truro. He obtained a variance to park cars.

MR. CARLETON: Actually he wanted to park beach buggies instead of repairing them. If this man would cooperate then I would have no objection, but for two or three years he has tried to get as much money out of it as possible. I think he should be closed down.

MR. NICKERSON: Perhaps if we gave him a 10-year extension.

MR. BEAN: It is rather complicated. The operator is sub-leasing from the Gulf Oil Company, who in turn is leasing from the owner of the property.

MR. NICKERSON: Why don't we go to Gulf?

MR. CARLETON: I wrote to them, and I got an answer saying the owner under the lease agreement was to make all improvements, but he won't. If he would put up a picket fence, that would help. He is trying to expand his business.

MR. NICKERSON: Do we feel that commercial use within the Seashore should be continued or should it be terminated?

MR. SCHWARTZ: If you are going to allow these commercial businesses to continue, do you want them to be able to expand, as they see fit to meet the needs of their enterprises? This is one of the basic problems we are having to contend with.

DR. NICKERSON: I do not think we can give them carte blanche. On the other hand, in the case of Thompson's Clam Bar, it is on

Route 6 right on the highway, and they should be allowed to expand, not as they see fit, but as we see fit, and that would apply to signs, landscaping, architecture, etc.

Art (Brownell), what do you think about continuing commercial property?

MR. BROWNELL: I was thinking that those within the authorized boundaries of the Seashore, those so classified as commercial, should be allowed to continue unless they are in conflict with the ideals of the National Seashore.

MR. BEAN: Yes, this is what we want in the way of guidelines.

DR. NICKERSON: In other words, expansion should be made subject to the Advisory Commission's permission.

MR. NICKERSON: Greater restrictions as to style could be put in. As an example, a camping area wants to expand say 50 to 100 more units, then the Seashore would insist on better sanitary facilities, more trees, etc. We would say to them "if you will do that, then we will give you added space and we will give you a longer lease."

MR. BROWNELL: That would be fair.

MR. CARLETON: Would that be giving them additional land? Most of the campsites in Truro do not have any more land. I don't think Truro would give permission for any additional campsites. We have more than any other town now.

MR. MCNEECE: I think each situation will have to be decided on its own merits.

MR. NICKERSON: I think Mr. Schwartz has problems.

MR. SCHWARTZ: What about the commercial owner who wishes to sell to the Park Service? Do we want to buy, or don't we?

MR. MCNEECE: Isn't it a matter of priority?

MR. SCHWARTZ: Assume the property is not on the priority list, and the owner has offered it for sale to the Seashore, should we buy it? We already have several such requests of this nature.

MR. BROWNELL: I think we are talking about the Vista del Mar motel which is in existence but for which there is no market.

MR. SCHWARTZ: There might be a market but funding would be difficult.

MR. MCNEECE: Let's discuss it. It is located on rather a spectacular site.

MR. BEAN: It is run by an elderly couple who want to get out. There are only 10 units, which is not a very economical operation.

MR. BROWNELL: On the Master Plan, what does it call for in that area?

MR. NICKERSON: If you bought it, would you tear it down?

MRS. WILES: I would think where there is such a shortage of housing, there would be no trouble in selling it.

MR. MALCHMAN: There is the possibility that some of those Beach Point property owners would be interested in it for overflow.

MR. BEAN: We did acquire another small motel and used it for seasonal quarters.

MRS. WILES: Perhaps some one who has retired and wants to make a little money would be interested.

MR. NICKERSON: We are low on cash and there is still great call for unimproved property, and if we acquire commercial property when we should have been acquiring unimproved property, we will be subject to criticism.

MR. SCHWARTZ: Here is where we are looking for a policy. Should we go in and buy this, or should we allow these people to continue and allow them to expand as necessary?

MR. NICKERSON: I will buy that, except "as we both see fit" instead of "as they see fit." Have we given you anything helpful on this problem?

MR. SCHWARTZ: Yes. This is helpful.

MR. NICKERSON: Should we seek to buy such commercial properties?

ALL: No.

MRS. WILES: I think they should be put on the private market for sale.

MR. NICKERSON: I think we should not seek to acquire commercial property, unless it interferes with the Master Plan.

DR. NICKERSON: Only buy it if we could use these as seasonal quarters, or some place to house people.

MR. BROWNELL: It should not be purchased unless the Seashore has use for it with no leaseback arrangements.

MR. MALCHMAN: I think we ought to explore the question of extending permits so that the private purchaser could buy this property and obtain funding.

MR. BROWNELL: In this connection of housing of seasonals, particularly lifeguards, did you have any problem of getting lifeguards last summer?

MR. BEAN: No. We had plenty of lifeguard applicants.

MR. BROWNELL: We turned away plenty of applications. I think perhaps we got many more applicants since we now pay $155. We got the cream of the crop, and I think the raise had something to do with it.

MR. CARLETON: If Vista del Mar is purchased, then it goes off the tax rolls.

MR. MCNEECE: If the Seashore did not want to buy it, then they should be given an extension of certificate of suspension of condemnation.

DR. NICKERSON: Suppose the fellow who owns commercial property, who was on a low priority, was turned down by the Seashore. In order to make it more attractive to sell, could we extend his certificate for more than five years?

MR. NICKERSON: When you have a certificate of suspension of condemnation coming up for review, I think you should recall it well in advance of the expiration date, say two years, so that he could plan ahead, not wait until just before it expires.

DR. NICKERSON: I think it should appear in the records that Seashore property should not be used for commercial development.

MR. MCNEECE: What we are involved in is policy, and it doesn't seem to me that we can come up with answers that will satisfy us

all. I wonder if this should not be put on the Agenda for the next meeting.

MR. NICKERSON: When I discussed this over the telephone earlier with Les Arnberger, we both agreed that the purpose of this meeting should be to explore the general situation and come up at a later meeting with more specific recommendations. Is there anything further anyone wants to talk about this? If not, we will add this to our Agenda for next meeting.

7. MBBA Proposal for Nauset Beach (cont.)

MR. STUDLEY: One thing more on this MBBA situation which will be discussed at the January meeting. I would like to have an official invitation extended to one of the Selectmen of Orleans for this meeting.

MR. BROWNELL: I think some one from the MBBA should also be invited to this meeting.

MR. NICKERSON: I agree that one of the Selectmen from Orleans should participate in the discussion, but it doesn't seem to me that we ought to invite the proponents to present their case under these circumstances.

MR. BROWNELL: I really meant it only in jest, but if the Advisory Commission is going to take a position, should we not hear from them?

MRS. WILES: We have heard from them.

DR. NICKERSON: I think both suggestions have merit, but I do think we should hear from Orleans Selectmen first.

MR. BROWNELL: I didn't mean that both should be here at the same time.

MR. MALCHMAN: You mean no confrontation.

MR. MCNEECE: I would suggest that a representative from the MBBA be here to present his case alone, then leave, and then the Selectman or Selectmen from Orleans should participate in the discussion.

MR. NICKERSON: Mr. McNeece, do you want to bring some one else from Chatham along with you? Then, we have agreed to invite some one from the MBBA to present its proposal and leave, and to also invite one of the Orleans Selectmen and perhaps some one from Chatham for the next meeting.

8. Agenda Items and Date for Next Meeting

MR. MALCHMAN: The Chief of Police of Provincetown talked with me about increasing police problems due to more traffic at Herring Cove and Race Point. Perhaps once again we could go over with the Chiefs of Police of the different towns some of the mutual problems.

MR. NICKERSON: Would you want this on the Agenda for the next meeting, or perhaps at a later meeting? We have quite a lot already for next meeting.

MR. MALCHMAN: We could put this on the Agenda for a later meeting, possibly in March.

DR. NICKERSON: One thing not brought up at this meeting was the culvert or outfall from Pilgrim Lake. Another item was the Scientific Advisory Committee for this Advisory Commission. Dr. Redfield was Chairman of it.

MR. NICKERSON: Josiah Child and Hank Foster pushed this. There is no direct relationship with this Commission. Perhaps that could be put under New Business and be put on the Agenda for next time.

DR. NICKERSON: Right after I was appointed to this Commission I wrote to Dr. Redfield saying that I should probably resign from the Scientific Advisory Committee. Instead of accepting my resignation he wrote me saying because of his age he should withdraw from the Scientific Committee and suggested that I take over leadership of the Scientific Committee. (Dr. Nickerson reads from letter) The question is perhaps that we should put this on the Agenda and ask Mr. Arnberger what his feelings are regarding this Committee. It is flattering to be suggested that I be Chairman, but there are limits and perhaps there should not even be a Committee.

MR. NICKERSON: I think it is advisable to have this Committee and it should be put on the Agenda.

Now about the culvert.

DR. NICKERSON: I wrote to Oscar Doane of the Cape Cod Mosquito Control Project, who is paid by the Commonwealth of Massachusetts and didn't give him much time for some answers. I asked him who paid for the original construction, to which he replied it was constructed by the Commonwealth of Massachusetts. I next asked him how much maintenance had been done on it since it was constructed and approximately how much, to which he replied only minor repairs

and this was done by the Mosquito Control people. My final question was who had jurisdiction over it now, to which he replied it is the Mosquito Control. I have some pictures taken last June. (Passes pictures around)

MR. NICKERSON: Is it functioning?

DR. NICKERSON: Yes. It is flowing, but the tide gate is not functioning into Moon Pond, I believe it is called.

MR. BEAN: Mr. Arnberger and I went down there recently and found a manhole which presumably contains the tide gate and controls.

DR. NICKERSON: I don't have anything more to say other than I felt that Seashore money should be spent in replacing this drain before it collapses. I was afraid the midge problem might recur. Perhaps if we mentioned midge, then we would get the money.

MR. NICKERSON: This would seem to me to be more of an administrative problem, rather than something for us. Shouldn't this be something the Seashore should settle with Oscar Doane?

DR. NICKERSON: What I am concerned about is that, since it was built in 1952, it may collapse and affect drainage. Oscar Doane feels the water would then back up onto Head of the Meadow, although right now it is still flowing fairly well.

MR. NICKERSON: Why don't we suggest to the Superintendent that the Park people and State people look at it jointly?

DR. NICKERSON: Mr. Doane asked me to bring it up because he feels he doesn't have the funds to make repairs.

MR. MCNEECE: I think it is reasonable that the Park Service should be concerned about this.

MR. BEAN: The control of the lake is involved in this.

MR. NICKERSON: I would suggest that the Seashore get together with the Mosquito Control about this culvert.

Now what about the date for the next meeting? I should think sometime in the early part of January. How about January 8? How about a field trip? Let's see, we have three or four items for the Agenda. There may be others. We have definitely decided to have other people at this meeting too. I hope by having these meetings a little less frequently that we can have better attendance.

(Meeting date for January was later changed to January 15)

MR. CARLETON: I will probably be away.

DR. NICKERSON: A letter from the National Institution on Environmental Problems came across my desk this week. This letter is being sent to people who want to cooperate and implement ideas on such things as long range effects or ecological consequences of using pesticides, for instance. I would like to suggest that, with the Commission's permission, we should draft a letter through your Chairman, saying we have some very definite things to be studied here, and we should have some natural area in this Seashore for this purpose.

MR. NICKERSON: Instead of having it go out under my signature, I think it would mean more if it came out under your signature, as a member of the Scientific Committee.

DR. NICKERSON: Well, then do I have the concurrence of this Commission to do that?

ALL: Yes.

There being no new business, the meeting was adjourned at 4:30 pm.